PROPOSED RULE MAKING



Agency: Department of health

CR-102 (June 2024) (Implements RCW 34.05.320)

Do NOT use for expedited rule making

CODE REVISER USE ONLY

OFFICE OF THE CODE REVISER STATE OF WASHINGTON FILED

DATE: October 31, 2024

TIME: 3:02 PM

WSR 24-22-091

rigerie). Department of health					
	ice				
☐ Supplement	al Notice	to WSR			
☐ Continuance	of WSR				
	Stateme	nt of Inquiry was filed as WSR 23-0	7-101 ; or		
□ Expedited R	ule Makiı	ngProposed notice was filed as W	'SR;	or	
☐ Proposal is	exempt u	nder RCW 34.05.310(4) or 34.05.33	0(1); or		
☐ Proposal is					
	Departme	ent of Health is proposing amendment		ers Market Nutrition Program - Electronic Benefits 246-780 WAC to include requirements for the use	
Hearing location	on(s):				
Date:	Time:	Location: (be specific)		Comment:	
12/18/2024		Physical Location: Department of Health Town Center 2 Room 166-167 111 Israel Rd SE Tumwater, WA 98501 Virtual Link: Register in advance for this webinar: https://us02web.zoom.us/webinar/reg WN_Q9V6Sz3sR1KZ2NYBIr8g6Q After registering, you will receive a co- email containing information about jo- webinar.	onfirmation bining the	This will be a hybrid hearing. Individuals will be able to attend either virtually or in-person.	
Date of intended adoption: 12/26/2024 (Note: This is NOT the effective date)					
				e for persons with disabilities:	
Name Me'Kyel Bailey			Me'Kyel Bailey		
Address PO Box 47830 Olympia WA 98504-7830			360-764-9161		
Email https://fortress.wa.gov/doh/policyreview/			N/A		
			711		
, ,			mekyel.bailey@doh.wa.gov		
Beginning (date and time) Date and time of filing Oth				None	
By (date and time) 12/18/2024 at 11:59 pm By (date) 12/04/2024					
Purpose of the proposal and its anticipated effects, including any changes in existing rules: The Department of					

Purpose of the proposal and its anticipated effects, including any changes in existing rules: The Department of Health (department) is proposing amendments to chapter 246-780 WAC to allow the use of electronic benefit payments for Farmer' Market Nutrition Program (FMNP) which is administered by the department. The FMNP allows participants of the Special Supplemental Nutrition Program for Women, Infants, and Children (WIC) and the Senior Farmers Market Nutrition Program to purchase unprocessed fresh fruits, vegetables, and cut herbs directly from growers in farmers' markets using their benefits. The FMNP is transitioning to the use of electronic benefit payments (e-FMNP). As part of this change, WIC

participants can also use their Cash Value Benefits (CVB) for fresh fruits and vegetables at authorized farmers markets and farm stores, in addition to the seasonal FMNP benefits. The department has updated vendor contracts to reflect the use of e-FMNP. The department is proposing amending chapter 246-780 WAC to align the rules with the contract language and reflect the practice of using e-FMNP. Reasons supporting proposal: The proposal will align the rules with the contract language and reflect the practice of using e-FMNP. The FMNP has transitioned to the use of electronic benefit payments (eFMNP). Electronic benefits means the use of a card or QR code to access fruit, vegetable, and cut herb dollar allotments for redemption at participating farmers markets and farm stands. The FMNP transitioned to electronic benefits because banks will no longer cash check FMNP benefits. Electronic benefits can be easier for participants to use at markets. They are not limited purchasing to the amount on individual checks, which were often in four dollar increments, and can access the full benefit amount. Growers and farm stores no longer need to cash checks at banks, which can decrease associated administrative burden, bank and check cashing fees, and lost checks. The farmers markets, growers, and farm stores have participated in two benefit seasons using the electronic redemption method, and we have seen steady numbers of vendors participating. Statutory authority for adoption: RCW 43.70.700 and RCW 43.70.120 Statute being implemented: RCW 43.70.700 and RCW 43.70.120 Is rule necessary because of a: Federal Law? ⊠ Yes □ No Federal Court Decision? ☐ Yes ⊠ No State Court Decision? ☐ Yes \bowtie No If yes, CITATION: 7 CFR Part 248 Agency comments or recommendations, if any, as to statutory language, implementation, enforcement, and fiscal matters: None Name of proponent: (person or organization) Department of Health **Type of proponent:** \square Private. \square Public. \boxtimes Governmental. Name of agency personnel responsible for: Name Office Location Phone Drafting Karen Mullen 111 Israel Rd SE Tumwater WA 98501 360-515-8279 Implementation Katherine Flores 111 Israel Rd SE Tumwater WA 98501 360-236-3721 Enforcement Allen Esparza 111 Israel Rd SE Tumwater WA 98501 360-236-3619 Is a school district fiscal impact statement required under RCW 28A.305.135? ☐ Yes ⋈ No If yes, insert statement here: The public may obtain a copy of the school district fiscal impact statement by contacting: Name Address Phone Fax TTY Email Other Is a cost-benefit analysis required under RCW 34.05.328? A preliminary cost-benefit analysis may be obtained by contacting: X Yes: Name Me'Kyel Bailey Address PO Box 47830 Olympia WA 98504-7830 360-764-9161 Phone Fax N/A TTY 711 Email mekyel.bailey@doh.wa.gov Other ☐ No: Please explain:

Regulatory Fairness Act and Small Business Economic Impact Statement Note: The Governor's Office for Regulatory Innovation and Assistance (ORIA) provides support in completing this part.					
	cation of exemptions:				
chapter 19.	This rule proposal, or portions of the proposal, may be exempt from requirements of the Regulatory Fairness Act (see <u>chapter 19.85 RCW</u>). For additional information on exemptions, consult the <u>exemption guide published by ORIA</u> . Please check the box for any applicable exemption(s):				
adopted so regulation tadopted.	ely to conform and/or comply with federal sta	atute or regul	CW 19.85.061 because this rule making is being ations. Please cite the specific federal statute or lescribe the consequences to the state if the rule is not		
		•	the agency has completed the pilot rule process		
	RCW 34.05.313 before filing the notice of this				
	e proposal, or portions of the proposal, is exe a referendum.	empt under th	e provisions of RCW 15.65.570(2) because it was		
	e proposal, or portions of the proposal, is exe	empt under R	CW 19.85.025(3). Check all that apply:		
	RCW 34.05.310 (4)(b)		RCW 34.05.310 (4)(e)		
	(Internal government operations)		(Dictated by statute)		
	RCW 34.05.310 (4)(c)		RCW 34.05.310 (4)(f)		
	(Incorporation by reference)		(Set or adjust fees)		
	RCW 34.05.310 (4)(d)		RCW 34.05.310 (4)(g)		
	(Correct or clarify language)		(i) Relating to agency hearings; or (ii) process		
	(Solvest of claimy language)		requirements for applying to an agency for a license or permit)		
☐ This rule	e proposal, or portions of the proposal, is exe	empt under R	CW 19.85.025(4). (Does not affect small businesses).		
☐ This rule	e proposal, or portions of the proposal, is exe	empt under R	CW		
RCW 34.05	Explanation of how the above exemption(s) applies to the proposed rule: The following proposed rules are exempt under RCW 34.05.310(4)(d): WAC 246-780-001, 246-780-010, 246-780-020, and 246-780-022. WAC 246-780-030 is exempt under both RCW 34.05.310(4)(c) and (d).				
(2) Scope of exemptions: Check one. □ The rule proposal: Is fully exempt. (Skip section 3.) Exemptions identified above apply to all portions of the rule proposal. □ The rule proposal: Is partially exempt. (Complete section 3.) The exemptions identified above apply to portions of the rule proposal, but less than the entire rule proposal. Provide details here (consider using this template from ORIA): □ The rule proposal: Is not exempt. (Complete section 3.) No exemptions were identified above.					
(3) Small business economic impact statement: Complete this section if any portion is not exempt.					
If any portion of the proposed rule is not exempt , does it impose more-than-minor costs (as defined by RCW 19.85.020(2)) on businesses?					
 □ No Briefly summarize the agency's minor cost analysis and how the agency determined the proposed rule did not impose more-than-minor costs. ☑ Yes Calculations show the rule proposal likely imposes more-than-minor cost to businesses and a small business economic impact statement is required. Insert the required small business economic impact statement here: 					
The following is a brief description of the proposed rule including the current situation/rule, followed by the history of the issue and why the proposed rule is needed. A description of the probable compliance requirements and the kinds of professional services that a small business is likely to need in order to comply with the proposed rule.					
The Department of Health (department) administers the Farmers Market Nutrition Program (FMNP) under the authority of RCW 43.70.700 that allows Special Supplemental Nutrition Program for Women, Infants, and Children (WIC) participants to purchase unprocessed fresh fruits, vegetables, and cut herbs directly from growers in farmers' markets using their FMNP benefits. The Senior Farmers Market Nutrition Program (SFMNP), administered by the Department of Social and Health Services, and WIC Cash Value Benefits (CVB) for fruits and vegetables are also included in this proposed rule.					
farm stores	to apply for the program, what products are	eligible for be	includes the process for farmers' markets, growers, and enefit redemption, and requirements related to e rules and how to appeal a department decision.		

The FMNP has transitioned to the use of electronic benefit payments (eFMNP). Electronic benefits means the use of a card or QR code to access fruit, vegetable, and cut herb dollar allotments for redemption at participating farmers markets and farm stands. The FMNP transitioned to electronic benefits because banks will no longer cash check FMNP benefits. Electronic benefits can be easier for participants to use at markets. They are not limited purchasing to the amount on individual checks, which were often in four dollar increments, and can access the full benefit amount. Growers and farm stores no longer need to cash checks at banks, which can decrease associated administrative burden, bank and check cashing fees, and lost checks. The farmers markets, growers, and farm stores have participated in two benefit seasons using the electronic redemption method, and the department has seen steady numbers of vendors participating.

The department has updated vendor contracts to reflect the use of eFMNP. The proposed rules would amend chapter 246-780 WAC to align the rules with the contract language and reflect the practice of using eFMNP. This ensures consistency between the rule language and the grower or market agreements. The proposed rules will update existing rules to reflect current practice and represent the least burdensome means to ensure compliance with FMNP requirements and ensuring that access to fresh fruit and vegetables is expanded.

New costs incurred due to these proposed rule changes are related to the requirement for contracted growers and farm stands to be able to process electronic benefit transactions. The electronic benefit transactions require a smart device and internet connection to process the transactions.

The following is identification and summary of which businesses are required to comply with the proposed rule using the North American Industry Classification System (NAICS).

SBEIS Table 1. Summary of Businesses Required to comply to the Proposed Rule

NAICS Code (4, 5 or 6 digit)	NAICS Business Description	Number of businesses in Washington State	Minor Cost Threshold
1112	Vegetable and Melon Farming	104	<u>\$11,448.46</u>
1113	Fruit and Tree Nut Farming	191	<u>\$4,059.52</u>
1114	Greenhouse, Nursery, and Floriculture Production	<u>635</u>	\$2,619.02
112910	<u>Apiculture</u>	<u>97</u>	<u>\$1,445.21</u>
445230	Fruit and Vegetable Retailers	<u>563</u>	\$2,435.71

The following is an analysis of probable costs of businesses in the industry to comply to the proposed rule and includes the cost of equipment, supplies, labor, professional services, and administrative costs. The analysis considers if compliance with the proposed rule will cause businesses in the industry to lose sales or revenue.

WAC 246-780-025 Grower application requirements.

Description: This section describes the actions growers must take and the criteria growers must meet to become authorized participants in the FMNP. If applicant growers are unable to meet the criteria, then they are unable to participate in the program. Criteria includes:

- Training on WIC FMNP, WIC CVB, and SFMNP requirements provided by a farmers market manager or the department. The current rule only requires training on FMNP.
- Requires the ability to accept FMNP transactions at the point of sale. The current rule does not require electronic transactions and uses checks instead which do not require a point-of-sale system.
- Clarifies the department can determine which applications to authorize based on community need. The current rule does not say this is up to the department to decide.

Cost(s): Growers must have the ability to accept an electronic benefits transaction at the point of sale. In practice, this means they must have a smart device with an internet connection. The cost of a smart device with internet connection to process electronic farmers market nutrition program benefits is estimated to be \$65-\$295 per month which accounts for a range of 1 to 5 smart devices. Factors which influence this range include the number of lines needed, data usage, and if a device is included in the plan cost or is an additional charge. Some growers may have stands at multiple markets that operate on the same day and they are more likely to need the additional devices and internet lines. The annual cost is estimated with a range of \$0-\$3,540 for one to five smart devices with data, with \$0 assuming the grower is using a device they already own.

Estimates were obtained from two services providers with multiple smart device types (Accessed August 2023): Verizon Wireless:

- One line with a free phone and unlimited data \$65-\$80/month
- Five lines with free phones and unlimited data: \$150- \$225/month
- Tablet: Apple IPad Air5th Generation with 5g. \$749.49 plus \$40/month for unlimited data. Averages to \$102.45/month over 12 months

T-Mobile (Accessed August 2023):

- One line with a Samsung Galaxy payment and unlimited data: \$98/month
- Five lines with a Samsung Galaxy payment and unlimited data: \$295.00/month
- Tablet: Apple iPad Air5th Generation with 5g. \$749.99 plus \$70.00/month for unlimited data with 20 GB hotspot. Averages to \$132.50/month over 1 year.

WAC 246-780-026 Farm store application requirements.

Description: This section describes the actions farm stores must take and the criteria farm stores must meet to become authorized participants in the FMNP. If farm stores are unable to meet the criteria, then they are unable to participate in the program. Criteria includes:

- Training on WIC FMNP, WIC CVB, and SFMNP requirements provided by a farmers market manager or the department. The current rule only requires training on FMNP.
- Requires the ability to accept FMNP transactions at the point of sale. The current rule does not require electronic transactions and uses checks instead which do not require a point of sale system.
- Clarifies the department can determine which applications to authorize based on community need. The current rule does not say this is up to the department to decide.

Cost(s): Costs for a smart device are estimated for WAC 246-780-025 above and are likely to be within the same range. Some farm stores may have multiple locations that operate on the same day and they are more likely to need the additional devices and internet lines. Some farm stores may need to upgrade their internet or purchase signal boosters depending on the type and speed of internet available in their area.

Estimates for Xfinity internet are \$55/month for 400 mbps, \$65 for 800mbps and \$75/month for 1 GB per second (Accessed August 2023).

A WiFi signal booster is a one-time purchase and costs \$40-\$100 (Accessed July 2024).

WAC 246-780-028 Authorized grower or authorized farm store – minimum requirements.

Description: This section includes compliance information for growers and farm stores to participate in the FMNP. The changes in this section include:

- Removing the current rule requirement that growers accept FMNP checks. Checks are no longer in use for the FMNP program.
- Updates the section to clarify that it applies to WIC FMNP, WIC CVB, and SFMNP. The current rule only references "FMNP."
- Not allowing tokens to be given for WIC FMNP, WIC CVB, and SFMNP benefits.
- Updating terms to reflect current practice.
- Requirements to ensure the business model promotes business integrity.

The expectations in the proposed rule are updated to reflect WIC FMNP, WIC CVB, and SFMNP rather than only FMNP. The expectations which would apply to WIC FMNP, WIC CVB, and SFMNP are:

- Compliance with requirements, terms and conditions of the contract;
- · Accept training and technical assistance on requirements
- Be held accountable for purchases and requirements for all the actions of people working or volunteering with the authorized grower or farm store
- Only accept benefits for eligible foods
- Only accept benefits at authorized farmers markets or farm stores at the location in their contract
- Display the "WIC Farmers Market Benefits Welcome Here" sign
- Provide participants with the full product for the value of the program transaction
- Cooperate with department staff in monitoring for compliance with WIC FMNP, WIC CVB, and SFMNP requirements
- Reimburse the department for mishandled benefits
- Not collecting sales tax on benefits

Allowing the department to investigate the business integrity of any WIC vendor or applicant.

Cost(s): The Department does not anticipate any costs to growers or farm stores to comply with the changes in this section.

WAC 246-780-040 Non-compliance with FMNP requirements by an authorized farmers market, authorized grower, or authorized farm store.

Description: Updates terms and removes subsections regarding the use of FMNP paper checks. No new compliance rules are in the draft but they are updated to reflect WIC FMNP, WIC CVB, and SFMNP. Authorized farmers markets, growers and farm stores would be considered non- compliant with the following as they relate to WIC FMNP, WIC CVB and SFMNP:

- Not displaying the "WIC Farmers Market Benefits Welcome Here Sign"
- Providing unauthorized food or nonfood items to participants in exchange for benefits
- Providing change to participants for purchases made with benefits
- Accepting benefits at unauthorized farmers markets and farm stores
- Collecting sales tax on purchases made with benefits
- Seeking reimbursement from the participant for benefits not paid by the department

The current rule requires the department to notify the farmers markets, growers and farmer stores of noncompliance. The proposed rule updates apply current rule to WIC FMNP, WIC CVB and SFMNP, including:

- Mailing written notice of a pending adverse action at least 15 days in advance
- · Denying payment for mishandling benefits
- Seeking reimbursement for payments made on ineligible transactions
- Disqualification for trafficking benefits

Cost(s): The Department does not anticipate any new costs associated with the changes in this section.

WAC 246-780-060 Appealing a department decision.

Description: This section establishes the right of FMNP authorized farmers' markets, authorized growers, authorized farm stores, or applicants to appeal Departmental decisions, and the process by which they may appeal. The changes in this section update terms and remove subsections regarding the use FMNP paper checks.

Cost(s): The Department does not anticipate any new costs associated with the changes in this section.

SBEIS Table 2. Summary of Section 3 probable cost(s)

WAC Section and Title	Probable Cost(s)
WAC 246-780-001 Purpose of the farmers market nutrition program.	Exempt
WAC 246-780-010 Definitions.	Exempt
WAC 246-780-020 Farmers Market Application Requirements.	Exempt
WAC 246-780-022 Authorized farmers market minimum requirements.	Exempt
246-780-025 Grower application requirements.	The annual cost is estimated with a range of \$0-\$3,540 for one to five smart devices with data, with \$0 assuming the grower is using a device they already own (Data accessed August 2023).
WAC 246-780-026 Farm store application requirements.	Costs for a smart device are estimated for WAC 246-780-025 above and are likely to be within the same range. Estimates for Xfinity internet are \$55/month for 400 mbps, \$65 for 800mbps and \$75/month for 1 GB per second (Accessed August 2023). A WiFi signal booster is a one-time purchase and costs \$40-\$100 (Accessed July 2024).

WAC 246-780-028 Authorized grower or authorized farm store – minimum requirements.	None
WAC 246-780-030 Farmers market nutrition program eligible foods.	Exempt
WAC 246-780-040 Non-compliance with FMNP requirements by an authorized farmers market, authorized grower, or authorized farm store.	None
WAC 246-780-060 Appealing a department decision.	None

The following is an analysis on if the proposed rule may impose more than minor costs for businesses in the industry. Includes a summary of how the costs were calculated.

NAICS Code (4, 5 or 6	NAICS Business	Minimum Probable Cost	Minor Cost
digit)	Description	to Comply with the rule	Threshold
1112	Vegetable and Melon Farming	• Up to five phone lines with free phones and unlimited data at \$65-98 month (Accessed from Verizon and T-Mobile in August 2023) Assumes retailer does not currently have a smart device with internet connection, which would bring the minimum cost to \$0.	No, the costs of the proposed rule \$3,540 are less than the minor cost threshold of \$11,448.46
1113	Fruit and Tree Nut Farming	• Up to five phone lines with free phones and unlimited data at \$65-98 month (Accessed from Verizon and T-Mobile in August 2023) Assumes retailer does not currently have a smart device with internet connection, which would bring the minimum cost to \$0.	No, the costs of the proposed rule \$3,540 are less than the minor cost threshold of \$4,059.52.

1114	Greenhouse, Nursery, and Floriculture Production	\$3,540 per year • Up to five phone lines with free phones and unlimited data at \$65-98 month (Accessed from Verizon and T-Mobile in August 2023) Assumes retailer does not currently have a smart device with internet connection, which would bring the minimum cost to \$0.	Yes, the costs of the proposed rule, \$3,540 are greater than the minor cost threshold of \$2,619.02.
112910	Apiculture	\$3,540 per year Up to five phone lines with free phones and unlimited data at \$65-98 month (Accessed from Verizon and T-Mobile in August 2023) Assumes retailer does not currently have a smart device with internet connection, which would bring the minimum cost to \$0.	Yes, the costs of the proposed rule, \$3,540 are greater than the minor cost threshold of \$1,445.20.
445230	Fruit and Vegetable Retailers	• Up to five phone lines with free phones and unlimited data at \$65-98 month (Accessed from Verizon and T-Mobile in August 2023) • Internet plan costing \$55-\$75/month (Accessed from Xfinity in August 2023) • Wifi Booster Costing \$40-\$100 (Accessed July 2024) Assumes retailer does not currently have a smart	Yes, the costs of the proposed rule, \$3,700 are greater than the minor cost threshold of \$2,435.71.

device with intere	net
connection, which	h would
bring the minimu	m cost to
\$0.	

Summary of how the costs were calculated

The cost of smart devices with a data plan was gathered from Verizon Wireless and T-Mobile's websites in July 2023. Plans included either free or low-cost devices, unlimited data, and between one and five lines and devices. It is anticipated that smaller growers or farm stores will only need one or two devices and larger growers and farm stores will need one to five devices. An estimate for purchasing a tablet with a data plan was also done based on feedback the department heard from interested parties that smartphones are too small for some people to easily use. The department also included an estimate of upgrading the internet and adding signal boosters for farm stores in rural areas. Based on the estimated expense range of \$0-\$3,700 per year, the proposed rule is expected to impose more than a minor cost on some businesses within the industry.

Determination on if the proposed rule may have a disproportionate impact on small businesses as compared to the 10 percent of businesses that are the largest businesses required to comply with the proposed rule.

Yes, the department believes the proposed rule may have a disproportionate impact on small businesses as compared to the 10 percent of businesses that are the largest businesses required to comply with the proposed rule.

Explanation of the determination

This requirement may disproportionately impact smaller growers and farm stores who wish to participate in FMNP, SFMNP, and CVB benefits, and need to purchase devices or additional internet capacity, due to economies of scale.
Many growers and farm stores already use smart devices to process transactions, especially smaller growers and apiculture (honey) vendors. While apiculture has a minor threshold of \$322.19, which is below the lower range of probable costs for the proposed rule, the department anticipates that most of them will use an existing device and data plan. This would minimize additional costs for these vendors. Also to note, honey is an allowed item for purchase only with SFMNP benefits and there are about 25 honey-only vendors who participate in SFMNP.

Greenhouse, Nursery, and Floriculture Production

The minor cost threshold for greenhouse, nursery, and floriculture production is \$2,619.02. Estimated costs for this business range from \$0-\$3,540. The department anticipate, based off feedback received from the 2023 Farmers Market season, that some vendors will bring their own device, which would create an effect cost of \$0. Smaller operations may only need one or two devices, which would cost about \$780-\$1560 per year. The business which may have a disproportionate impact would be those operating stands at multiple farmers markets or those which have multiple employees who each need a smart device. Those may reach the estimated higher end cost of \$3,540 per year for five smart devices with internet.

Apiculture

The minor cost threshold for apiculture production is \$1,445.20. Estimated costs for this business range from \$0-\$3,540. The department anticipates, based off feedback received from the 2023 Farmers Market season, that many apiculture vendors will bring their own device, which would create an effect cost of \$0. Smaller operations may only need one or two devices, which would cost about \$780-\$1560 per year. Most of the apiculture vendors are not large operations, and the department anticipates it would be infrequent that they would need 5 smart devices at the \$3,540 per year cost. Also to note, honey is an allowed item for purchase only with SFMNP benefits and there are about 25 honey-only vendors who participate in SFMNP.

Fruit and Vegetable Retailers

The minor cost threshold for fruit and vegetable retailers is \$2,435.71. Estimated costs for this business range from \$0-\$3,700. These businesses may be located in more rural areas without good internet access available. Their costs may reach the higher range of \$3,700 if upgraded or fast internet access is needed, and if multiple smart devices are needed.

The following steps have been identified and taken to reduce the costs of the rule on small businesses.

The cost of the smart device and internet connection cannot be reduced. These are the minimum necessary to process electronic benefit transactions. The department has taken the following steps to reduce costs elsewhere, or to mitigate device and connectivity costs where possible, including:

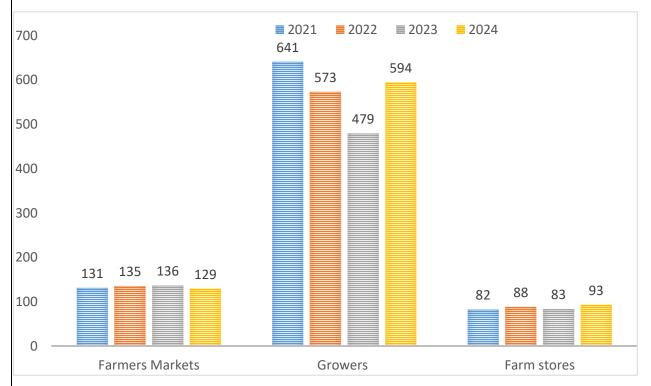
¹ Larger businesses typically experience higher economies of scale as opposed to smaller businesses because investment costs are spread over higher production resulting in lower average costs.

- Not charging a service or usage fee for the FMNP benefit transaction application.
- Making check deposits weekly into growers and farm stand bank accounts. This reduces the risk of growers and farm stands incurring excessive banking fees related to high volumes of check deposits. Payments from electronic benefits are direct deposited instead and usually incur fewer banking fees.
- A benefit of electronic deposits is they are more likely to have lower associated banks costs and fees. For example, when benefits were on checks, growers reported experiencing rejected check fees of \$5-\$25 per check. FMNP checks were issued in \$4 increments, and so a rejection fee could be more than the value of the check.

Description of how small businesses were involved in the development of the proposed rule.

The FMNP program used feedback from growers and farm stands during prior FMNP seasons to mitigate costs. This feedback was communicated to program staff during routine interactions such as monitoring visits and technical assistance calls. Common issues raised were related to processing of benefit checks such as check deposit fees, rejected check fees being higher than check value, fees for depositing large batches of checks, and issues with incorrectly completed checks. For example, when benefits were on checks, growers reported experiencing rejected check fees of \$5-\$25 per check. FMNP checks were issued in \$4 increments, and so a rejection fee could be more than the value of the check.

The estimated number of jobs that will be created or lost in result of the compliance with the pro-posed rule. No job loss is anticipated. The farmers markets, growers, and farm stores have participated in two benefit seasons using the electronic redemption method, and the department has seen steady numbers of vendors participating. In 2023, some markets closed which impacted the number of growers available. However, in 2024 five new markets opened and the growers returned to pre-2023 levels. Two markets that closed in 2023 will reopen in 2025. The trend overall has been that vendor participation looks very similar to 2021 and 2022 levels, which was prior to the shift to electronic benefits.



Many growers also already use electronic payment methods for other benefit programs like the Supplemental Nutrition Assistance Program, and for people who choose to pay with a credit card. This is a change in business operations and could take some time for growers to set up the electronic benefits transactions. The FMNP program will offer technical assistance, training, and frequent communication to support growers, farm stands, and farmers markets.

The public may obtain a copy of the small business economic impact statement or the detailed cost calculations by contacting:

Name Me'Kyel Bailey

Address PO Box 47830 Olympia WA 98504-7830

Phone 360-764-9161

Fax N/A TTY 711

Email mekyel.bailey@doh.wa.gov

Other

Date: October 31, 2024

Name: Kristin Peterson, JD for Umair A. Shah, MD, MPH

Title: Chief of Policy for Secretary of Health

Signature:

Kistin Fellso

Chapter 246-780 WAC FARMERS((±)) MARKET NUTRITION PROGRAM

AMENDATORY SECTION (Amending WSR 10-21-068, filed 10/15/10, effective 11/15/10)

WAC 246-780-001 ((What is the purpose of the farmers' market nutrition program?)) Purpose of the farmers market nutrition program.

(1) The purpose of the farmers((-1)) market nutrition program (FMNP) is to:

- (a) Provide access to:
- $\underline{\text{(i)}}\ \underline{\text{L}}\text{ocally grown, fresh, nutritious, unprepared fruits and vegetables, and fresh cut herbs to women, infants over five months of age, and children, who participate in the special supplemental nutrition program for women, infants, and children <math>\underline{\text{(WIC)}}$; ((and))
 - (ii) The WIC fruit and vegetable cash value benefit (CVB); and
- (iii) The senior farmers market nutrition program (SFMNP) which includes locally grown, fresh, nutritious, unprepared fruits, vegetables, and fresh cut herbs.
- (b) Expand the awareness and use of farmers ((-1)) markets where consumers can buy directly from the grower.
- (2) The FMNP is administered by the Washington state department of health.

AMENDATORY SECTION (Amending WSR 10-21-068, filed 10/15/10, effective 11/15/10)

- WAC 246-780-010 Definitions. The definitions in this section apply throughout this chapter unless the context clearly implies otherwise.
- (1) "Authorized" or "authorization" means an applicant has met the selection criteria and has been issued a signed contract with the department allowing participation in the FMNP.
- (2) "Authorized farm store" means a ((store or stand authorized by the department which is located)) sale location at the site of agricultural production and is owned, leased, rented, or sharecropped and operated by an authorized grower where the grower sells produce ((is sold)) directly to consumers.
- (3) "Authorized farmers(($\frac{1}{2}$)) market" means a farmers(($\frac{1}{2}$)) market authorized by the department that has (($\frac{1}{2}$ minimum)) an assembly of five or more authorized growers (($\frac{1}{2}$ more authorized growers (($\frac{1}{2}$ more authorized growers (($\frac{1}{2}$ more authorized growers)) at a defined location (($\frac{1}{2}$ more purpose of selling their)) who sell produce directly to consumers.
- (4) "Authorized grower" means an individual authorized by the department who grows <u>at least</u> a portion of the produce that they sell at a Washington state authorized farmers ((-1)) market or authorized farm store.
- (5) "Benefit" means a negotiable financial instrument issued by the WIC, WIC FMNP, or SFMNP to participants to purchase eligible foods in each of these programs at farmers markets.

[1] OTS-5278.2

- (6) "Broker" or "wholesale distributor" means an individual or business who exclusively sells produce grown by others. There is an exception for an individual employed by an authorized grower or non-profit organization to sell produce on behalf of authorized growers.
- (((6) "Check" means a negotiable financial instrument issued by the FMNP to clients to purchase eligible foods.))
- (7) "Business and financial documentation" means all documents required to own and operate a business as a grower which may include, but is not limited to, banking and financial records; property sales; accounting; and product sales.
- (8) "Civil monetary penalty" means a sum of money imposed by the FMNP program for noncompliance with program requirements for WIC FMNP and SFMNP.
- (9) "Contract" or "agreement" means a written legal document binding the contractor and the department to designated terms and conditions.
- $((\frac{8}{10}))$ "Cut herbs" means fresh herbs with no medicinal value that are not potted.
- $((\frac{9}{}))$ <u>(11) "WIC CVB" means a monthly cash value benefit which is a WIC food instrument used by a participant to obtain fresh fruits and vegetables.</u>
- $\underline{\text{(12)}}$ "Department" means the Washington state department of health.
- $((\frac{(10)}{(10)}))$ <u>(13)</u> "Disqualification" means terminating the contract or agreement of an authorized farmers $((\frac{1}{(10)}))$ market, authorized grower or authorized farm store for noncompliance with $((\frac{FMNP}{(10)}))$ <u>WIC CVB, WIC FMNP, or SFMNP</u> requirements.
- $((\frac{(11)}{(11)}))$ <u>(14)</u> "Eligible foods" means locally grown, unprocessed (except for washing), fresh, nutritious fruits, vegetables, and cut herbs.
- $((\frac{(12)}{(12)}))$ <u>(15)</u> "Electronic farmers market nutrition program (e-FMNP)" means the electronic benefits providing access to fresh fruits, vegetables, and cut herbs for WIC and senior participants.
 - (16) "FMNP" means the farmers ((-1)) market nutrition program.
- $((\frac{(13)}{(17)}))$ <u>(17) "Food instrument" means an e-WIC card or QR code used to obtain eligible foods.</u>
- (18) "Grower" means an individual who grows at least a portion of the produce that they sell at a farmers market or farm store that entered into an agreement with the department.
- (19) "Local WIC agency" means the contracted agency or clinic where a ((client)) participant receives WIC services and farmers(($\frac{1}{2}$)) market ((checks)) benefits.
- $((\frac{14}{1}))$ <u>(20)</u> "Locally grown" means Washington grown or grown in an adjacent county of Idaho or Oregon.
- $((\frac{(15)}{(15)}))$ <u>(21)</u> "Market manager" means an individual designated by the farmers $((\frac{1}{(15)}))$ market management or board $(\frac{(member)}{(member)})$ who is responsible for overseeing the market's participation in the FMNP.
- ((\frac{(16)})) (22) "Notice of violation" means a written document given to an authorized grower or market when the department determines the vendor has not complied with program requirements, federal WIC regulations, this chapter, or a contract or agreement.
- (23) "Participant" means a senior, woman, infant, or child receiving WIC CVB, WIC FMNP, or SFMNP.
- (24) "Point of sale" means the location the transaction occurred between the participant and the grower.
- (25) "QR code" means a quick response code used to read a participant's benefits on the senior FMNP card or WIC card, or a sticker

[2] OTS-5278.2

- <u>added to the e-WIC card for WIC participants, or a quick response code</u> available on a mobile device.
- (26) "Selection criteria" means the approved standards the department uses to select growers, markets, and farm stores for WIC FMNP, CVB, and SFMNP authorization.
- (27) "SFMNP" means the senior farmers market nutrition program administered by the department of social and health services.
- (28) "Suspension" means the immediate stoppage of WIC FMNP, CVB, and SFMNP payments to a grower or market as a result of ongoing compliance activities or lack of federal funding.
- (29) "Trafficking" means the buying or exchanging of farmers((+)) market ((checks)) benefits for cash, drugs, or alcohol.
- $((\frac{(17)}{)})$ $\underline{(30)}$ "WIC" $((\frac{or}{)}$ "WIC" $(\frac{or}{)}$ "W
- (((18) "Client" means a woman, infant, or child receiving FMNP benefits.)) (31) "WIC FMNP" means the WIC farmers market nutrition program administered by the department.
- (32) "WIC FMNP & SFMNP benefits" means a negotiable financial instrument issued by the FMNP to participants to purchase eligible foods. Also known as "WIC & SFMNP benefits."

AMENDATORY SECTION (Amending WSR 10-21-068, filed 10/15/10, effective 11/15/10)

- WAC 246-780-020 ((How does an applicant farmers' market become authorized to participate in the farmer's market nutrition program?))
 Farmers market application requirements. (1) To become authorized to participate in the FMNP, an applicant must:
- (a) Apply as a farmers ((-1)) market on a form provided by the department;
- (b) Meet the selection criteria in subsection (2) of this section;
 - (c) Complete training on FMNP requirements; and
- (d) Receive a contract <u>or agreement</u> from the department signed by both the department and the applicant.
 - (2) Farmers ((-1)) market selection criteria. The applicant must:
- (a) Have a designated market manager on-site during operating hours;
- (b) Have been in operation at least one year. The one-year requirement may be waived by the department based on capacity and need;
- (c) Be located within ((twenty)) <u>20</u> miles of the local WIC agency;
- (d) Have at least five authorized growers participating in the farmers (($\dot{-}$)) market each year;
- (e) ((Agree to)) Comply with training sessions and monitor visits; and
- (f) (($\frac{\text{Agree to}}{\text{o}}$)) $\underline{\text{C}}$ omply with all terms and conditions specified in the contract.
- (3) The department is not required to authorize all applications. Selection is also based on community need.

[3] OTS-5278.2

(4) An authorized farmers ((-)) market must reapply at the end of the current contract; however, neither the department nor the participant has an obligation to renew a contract.

<u>AMENDATORY SECTION</u> (Amending WSR 10-21-068, filed 10/15/10, effective 11/15/10)

- WAC 246-780-022 ((What is expected of an authorized farmers' market?)) Authorized farmers market minimum requirements. The authorized farmers' market must:
- (1) Comply with the FMNP requirements and the terms and conditions of their contract;
- (2) Accept training and technical assistance on FMNP requirements from department staff;
- (3) Provide in person training to authorized growers, market employees and volunteers on FMNP requirements including, but not limited to: Eligible foods, ((check)) electronic benefits redemption procedures, civil rights requirements, and the complaint process;
 - (4) Be accountable for the actions of employees and volunteers;
- (5) Keep a current list of authorized growers, including the authorized grower's name((,)) and business address((, telephone number, and crops to be sold during the farmers' market season. The authorized farmers' market must provide this list to the department on request));
- (6) Ensure that $\underline{\text{WIC}}$ FMNP ((checks)), SFMNP benefits, and $\underline{\text{WIC}}$ CVBs are accepted only ((by authorized growers)) for locally grown eligible foods;
- (7) ((Report to the department anyone that accepts FMNP checks without authorization from the department;
- (8) Refuse to process any FMNP checks taken by unauthorized individuals;
- (9) Ensure FMNP checks are stamped with the appropriate market and authorized grower identification numbers;
- (10))) Ensure authorized growers have and display the "WIC Farmers ((-1)) Market ((Checks)) Benefits Welcome Here" sign each day;
- $((\frac{11}{11}))$ (8) Comply with federal and state nondiscrimination laws:
- $((\frac{12}{12}))$ Ensure that $(\frac{12}{12})$ participants receive the same courtesies as other customers;
- (((13))) <u>(10)</u> Provide the department, upon request, with any information it has available regarding its participation in the <u>WIC FMNP, WIC CVB, and SFMNP</u>;
- ((-(14))) (11) Keep ((client)) participant information confidential;
- $((\frac{(15)}{(1)}))$ <u>(12)</u> Allow the department to monitor the authorized farmers $((\frac{1}{(1)}))$ market for compliance with FMNP requirements;
- $((\frac{(16)}{(16)}))$ Motify the department immediately if authorized farmers $((\frac{1}{(16)}))$ market operations cease; and
- $((\frac{(17)}{)})$ $\underline{(14)}$ Notify the department immediately of any authorized farmers $((\frac{1}{)})$ market, authorized grower or authorized farm store suspected of noncompliance with $\underline{\text{WIC}}$ FMNP, $\underline{\text{WIC}}$ CVB, and $\underline{\text{SFMNP}}$ requirements.

[4] OTS-5278.2

AMENDATORY SECTION (Amending WSR 10-21-068, filed 10/15/10, effective 11/15/10)

WAC 246-780-025 ((How does an applicant grower become authorized to participate in the farmers' market nutrition program?)) Grower application requirements. (1) To become authorized to participate in the WIC FMNP, WIC CVB, and WIC SFMNP an applicant ((must)) shall:

- (a) Apply as a grower on a form provided by the department;
- (b) Meet the grower selection criteria in subsection (2) of this section;
- (c) Complete training on <u>WIC FMNP</u>, <u>WIC CVB</u>, and <u>SFMNP</u> requirements provided by either an authorized farmers ((-1)) market manager or the department; and
- (d) Receive a contract from the department signed by both the department and the applicant.
 - (2) Grower selection criteria. The applicant ((must)) shall:
 - (a) Grow a portion of the produce they have for sale;
- (b) <u>Have the ability to accept e-FMNP transactions at the point of sale;</u>
- $\underline{\text{(c)}}$ Sell locally grown produce at either the authorized farmers ($(\dot{-})$) market or the authorized farm store, or both as identified on the completed application; and
- $((\frac{c}{c}))$ Agree to follow the terms and conditions of the grower contract.
- (3) The department is not required to authorize all applications. Selection $((\frac{is \ also}))$ may be based on community need as determined by the department.
- (4) An authorized grower ((must)) <u>shall</u> reapply at the end of the current contract; however, neither the department nor the participant has an obligation to renew a contract.

AMENDATORY SECTION (Amending WSR 10-21-068, filed 10/15/10, effective 11/15/10)

WAC 246-780-026 ((How does an applicant farm store become authorized to participate in the farmers' market nutrition program?))
Farm store application requirements. (1) To become authorized to participate in the WIC FMNP, WIC CVB, and SFMNP an applicant must:

- (a) Apply as a farm store on a form provided by the department;
- (b) Meet the farm store selection criteria in subsection (2) of this section;
- (c) Complete training on <u>WIC FMNP, WIC CVB, and SFMNP</u> requirements provided by either an authorized farmers ((-1)) market manager or the FMNP; and
- (d) Receive a contract from the department signed by both the department and the applicant.
 - (2) Farm store selection criteria. The applicant must:
- (a) Be located at the site of agricultural production and grow, at that location, a portion of the produce they have for sale;
- (b) <u>Have the ability to accept WIC FMNP, WIC CVB, and SFMNP transactions at the point of sale;</u>
 - (c) Sell locally grown produce; and

- $((\frac{(c)}{c}))$ Agree to follow the terms and conditions of the contract.
- (3) An authorized farm store must reapply at the end of the current contract; however, neither the department nor the participant has an obligation to renew a contract.
- (4) The department is not required to authorize all applicants. Priority for authorization will be given to applicants located in areas <u>defined</u> by the <u>department</u> without an authorized farmers((\cdot)) market.

AMENDATORY SECTION (Amending WSR 10-21-068, filed 10/15/10, effective 11/15/10)

WAC 246-780-028 ((What is expected of an authorized grower or an authorized farm store—) Authorized grower or authorized farm store—

Minimum requirements. The authorized grower or authorized farm store must:

- (1) Comply with the $\underline{\text{WIC}}$ FMNP, $\underline{\text{WIC}}$ CVB, and SFMNP requirements and the terms and conditions of the contract;
- (2) Accept training and technical assistance on <u>WIC FMNP, WIC CVB</u>, and <u>SFMNP</u> requirements and ensure that all persons working or volunteering with the authorized grower or at the authorized farm store at the location(s) specified in the contract are trained as well. Training may be provided by either a farmers((-1)) market manager or the department and includes, but is not limited to: Eligible foods, $((\frac{check}{}))$ benefit processing and redemption procedures, civil rights requirements, and the complaint process;
- (3) Be held accountable regarding $\underline{\text{WIC}}$ FMNP, $\underline{\text{WIC}}$ CVB, and $\underline{\text{SFMNP}}$ purchases and requirements for the actions of all persons working or volunteering with the authorized grower or at the authorized farm store at the location(s) specified in the contract;
- (4) Accept ((FMNP checks)) WIC FMNP, WIC CVB, and SFMNP benefits only for eligible foods;
- (5) Accept ((FMNP checks)) <u>WIC FMNP, WIC CVB, and SFMNP benefits</u> only at authorized farmers ((-1)) markets or at authorized farm stores at the location(s) specified in the contract;
- (6) ((Accept FMNP checks within the valid dates of the FMNP and redeem checks by the date imprinted on the check;
- (7)) Display the "WIC Farmers(($\frac{1}{2}$)) Market (($\frac{Checks}{2}$)) Benefits Welcome Here" sign when selling eligible foods at authorized farmers(($\frac{1}{2}$)) markets and authorized farm stores;
- $((\frac{(8)}{(8)}))$ <u>(7)</u> Provide $(\frac{(clients)}{(each\ FMNP\ check}))$ with the full amount of product for the value of $(\frac{(each\ FMNP\ check}{(each\ FMNP\ check}))$ the program transaction;
- ((+9))) (8) Charge ((clients)) participants the same prices as other customers;
- $((\frac{10}{10}))$ Make produce available to $(\frac{10}{10})$ participants that is the same quality as that offered to other customers;
- $((\frac{11}{11}))$ (10) Comply with federal and state nondiscrimination laws;
- $((\frac{12}{12}))$ Treat $(\frac{11}{12})$ Treat $(\frac{11}{12})$ participants as courteously as other customers;

[6] OTS-5278.2

- (((13))) (12) Cooperate with department staff in monitoring for compliance with <u>WIC</u> FMNP, <u>WIC CVB</u>, and <u>SFMNP</u> requirements and provide information on request;
- $((\frac{14}{14}))$ Reimburse the department for mishandled $(\frac{FMNP}{Checks})$ WIC FMNP, WIC CVB, and SFMNP benefits;
- $((\frac{(15)}{(15)}))$ <u>(14)</u> Not collect sales tax on $((\frac{FMNP \text{ check}}{(FMNP \text{ check}}))$ <u>WIC FMNP</u>, <u>WIC CVB</u>, and <u>SFMNP benefit</u> purchases;
- ((16) Not seek reimbursement from clients for checks not paid by the department;
- $\frac{(17)}{(15)}$ Not give cash back or tokens for purchases (($\frac{1}{1}$ than the value of the)) with WIC FMNP (($\frac{1}{1}$ the value of the)) with WIC FMNP (($\frac{1}{1}$ the value of the)) with WIC FMNP ($\frac{1}{1}$ the value of the)
- $((\frac{18}{(18)}))$ (16) Not trade, barter, or otherwise use farmers $((\frac{1}{(18)}))$ market $((\frac{1}{(18)}))$ benefits to purchase foods from other growers or pay for market fees or other business costs.
- (17) Maintain a business model that promotes business integrity. The department may investigate the business integrity of a WIC vendor or applicant at any time. In its determination of business integrity, the department's considerations will include, but are not limited to, the following:
- (a) Providing complete and truthful information in the application, correspondence, and other documents requested by the department.
- (b) Cooperating with department requests to complete WIC authorization or compliance activities.
- (c) Providing business and financial documentation to the department upon request.
- (d) Having no uncorrected violation(s) from a previous contracting period, current disqualification, or outstanding claims owed to the department.
- (e) Disclosure of any third party, agent, or broker involved in any part of the application process.
 - (f) Disclosure of any broker of third parties.

 $\underline{\text{AMENDATORY SECTION}}$ (Amending WSR 10-21-068, filed 10/15/10, effective 11/15/10)

WAC 246-780-030 ((What kind of foods can clients buy with farmers' market nutrition program checks?)) Farmers market nutrition program eligible foods.

(1) ((Clients)) Participants can use WIC FMNP ((Checks)), WIC CVB, and SFMNP benefits to buy locally grown, unprocessed (except for washing), fresh fruits, vegetables, and cut herbs. SFMNP participants may purchase honey.

- (2) Federal regulations do not allow (($\frac{\text{clients}}{\text{clients}}$)) participants to buy the following items with $\frac{\text{WIC}}{\text{EMNP}}$ (($\frac{\text{checks}}{\text{checks}}$)), $\frac{\text{WIC}}{\text{CVB}}$, and $\frac{\text{SFMNP}}{\text{benefits}}$:
 - (a) Baked goods;
 - (b) Cheeses;
 - (c) Cider;
 - (d) Crafts;
 - (e) Dairy products;
 - (f) Dried fruits;
 - (g) Dried herbs;
 - (h) Dried vegetables;
 - (i) Edible flowers;

[7] OTS-5278.2

```
(j) Eggs;
((<del>(j)</del>)) (k) Flowers((<del>,</del>));
((<del>(k)</del>)) (l) Fruit juices;
((<del>(1)</del>)) (m) Honey (allowed for SFMNP);
((<del>(m)</del>)) (n) Jams;
((<del>(n)</del>)) (o) Jellies;
((<del>(o)</del>)) (p) Meats;
((<del>(p)</del>)) (q) Nuts;
((<del>(q)</del>)) (r) Potted herbs;
((<del>(r)</del>)) (s) Seafood;
((<del>(s)</del>)) (t) Seeds; and
((<del>(t)</del>)) (u) Syrups.
```

<u>AMENDATORY SECTION</u> (Amending WSR 10-21-068, filed 10/15/10, effective 11/15/10)

WAC 246-780-040 ((What happens if an authorized farmers' market, authorized grower or authorized farm store does not comply with FMNP requirements?)) Noncompliance with FMNP requirements by an authorized farmers market, authorized grower, or authorized farm store. (1) Authorized farmers((-1)) markets, authorized growers or authorized farm stores who do not comply with ((FMNP requirements)) federal WIC requirements, including those at 7 C.F.R. 248.16, this chapter, or a contract or agreement with the department are subject to sanctions, such as suspensions, civil monetary penalties, or disqualification. Prior to disqualification, the department must consider whether the disqualification would create undue hardships for ((clients)) participants.

- (2) Noncompliance includes, but is not limited to:
- (a) Failing to display the "WIC Farmers((-1)) Market ($(\frac{Checks}{Checks})$) Benefits Welcome Here" sign each day when selling at authorized farmers((-1)) markets or authorized farm stores;
- (b) Providing unauthorized food or nonfood items to ((clients)) participants in exchange for the $\underline{\text{WIC}}$ FMNP ((checks)), $\underline{\text{WIC}}$ CVB, and $\underline{\text{SFMNP benefits}}$;
- (c) Charging the department for foods not received by the (($\frac{\text{cli-ent}}{\text{ent}}$)) participant;
- (d) Providing rain checks or credit to (($\frac{clients}{}$)) participants in (($\frac{an}{}$)) a WIC FMNP, WIC CVB, and SFMNP transaction;
- (e) Giving change to ((clients if the purchase is less than the value of the FMNP check)) participants for purchases made with WIC FMNP, WIC CVB, and SFMNP benefits;
- (f) Accepting $\underline{\text{WIC}}$ FMNP ((checks without having a signed contract with the department;
- (g) Accepting FMNP checks)), WIC CVB, and SFMNP benefits at unauthorized farmers ((-1)) markets or unauthorized farm stores;
- $((\frac{h}{h}))$ <u>(g)</u> Collecting sales tax on $(\frac{FMNP}{h})$ <u>WIC FMNP, WIC CVB,</u> and SFMNP purchases;
- $((\frac{(i)}{(i)}))$ <u>(h)</u> Seeking reimbursement <u>after the transaction</u> from $(\frac{(clients)}{(clients)})$ <u>participants</u> for $(\frac{(checks)}{(checks)})$ <u>benefits</u> not paid by the department; and
- $((\frac{(j)}{(j)}))$ (i) Violating the rules of this chapter or the provisions of the contract.

[8] OTS-5278.2

- (3) Authorized farmers ((-1)) markets, authorized growers, and authorized farm stores found in noncompliance will be notified by the department in writing.
- (4) If an authorized farmers ($\stackrel{\cdot}{-}$) market, authorized grower or authorized farm store is subsequently found in noncompliance for the same or a similar reason, the department may impose sanctions, such as $\underline{\operatorname{civil}}$ monetary penalties or disqualification, without giving the opportunity to correct the problem.
- (5) Denials of authorizations and disqualifications are effective upon receipt of the notice of violation. When the department notifies an authorized farmers ((\cdot)) market, authorized grower or authorized farm store of ((a)) any other pending adverse action that affects their authorization status in the ((FMNP)) WIC FMNP, WIC CVB, and SFMNP, the department must mail written notice of violation at least ((fifteen)) 15 days before the effective date of the action. The notice of violation must state what action is being taken, the effective date of the action, and the procedure for requesting an appeal hearing.
- (6) The department may deny payment to an authorized grower or an authorized farm store for mishandling (($\frac{FMNP}{CVB}$, and SFMNP benefits.
- (7) The department may seek reimbursement from an authorized grower or authorized farm store for payments made on ((mishandled FMNP checks)) ineliqible transactions.
- (8) <u>Civil monetary</u> penalties must be paid to the department within the time period specified in the notice <u>of violation</u>. The department may refer an authorized grower or authorized farm store who fails to pay within the specified time period to a commercial collection agency.
- (9) An authorized farmers ((-)) market, authorized grower or authorized farm store that has been disqualified from the ($(\frac{\text{FMNP}}{\text{FMNP}})$) program may reapply at the end of the disqualification period.
- (10) Any trafficking in ((FMNP checks)) WIC FMNP, WIC CVB, and SFMNP benefits in any amount must result in disqualification.
- (11) An authorized farmers(($\stackrel{\cdot}{-}$)) market, authorized grower or authorized farm store who commits fraud or other unlawful activities (($\stackrel{\cdot}{are}$)) is liable for prosecution according to (($\stackrel{\cdot}{FMNP}$)) federal program regulations(($\stackrel{\cdot}{\cdot}$ -()) at 7 C.F.R. 248.10(k).(($\stackrel{\cdot}{+}$))
- (12) The department may sanction growers for violations of WIC CVB, FMNP, and SFMNP requirements in accordance with the sanction table in the grower agreement. A violation occurs when a grower does not comply with WIC CVB, FMNP, and SFMNP requirements during the course of a single transaction involving one or more WIC CVB, FMNP, and SFMNP transactions. Sanctions may include vendor disqualification, civil monetary penalties, or both.

<u>AMENDATORY SECTION</u> (Amending WSR 10-21-068, filed 10/15/10, effective 11/15/10)

WAC 246-780-060 ((How does an authorized farmers' market, authorized grower, an authorized farm store or an applicant appeal a department decision?)) Appealing a department decision. (1) Proceedings under this chapter shall be in accordance with chapter 246-10 WAC. If

[9] OTS-5278.2

<u>a provision of chapter 246-10 WAC conflicts with a provision of 7</u> C.F.R. 246.18, the federal regulation shall prevail.

- $\underline{(2)}$ An authorized farmers (($\underline{\cdot}$)) market, authorized grower, authorized farm store or an applicant has a right to appeal denial of payment, denial of an application, $\underline{\text{civil}}$ monetary penalty or disqualification from the (($\underline{\text{FMNP. Expiration or nonrenewal of a contract is not subject to appeal}$)) $\underline{\text{program}}$.
- $((\frac{(2)}{(2)}))$ (3) If the action being appealed is a disqualification of an authorized farmers $((\frac{1}{2}))$ market, the authorized farmers $((\frac{1}{2}))$ market must cease processing farmers $((\frac{1}{2}))$ market $(\frac{1}{2})$ market $(\frac{1}{2})$ market $(\frac{1}{2})$ market $(\frac{1}{2})$ benefits for all authorized growers effective the date specified in the $(\frac{1}{2})$ notice of violation.
- (((3) If the action being appealed is a disqualification of an authorized grower or authorized farm store, the authorized grower or authorized farm store must cease accepting FMNP checks effective the date specified in the sanction notice. In addition, the authorized farmers' market must cease processing checks for the affected authorized grower. Payments must not be made for any FMNP checks submitted for payment during a period of disqualification.))
- (4) The department may, at its discretion, permit the authorized farmers((+)) market, authorized grower, or authorized farm store to continue participating in the ((FMNP)) program pending the appeal hearing outcome. The ((authorized farmers' market,)) authorized grower or authorized farm store may be required to repay funds for ((FMNP checks)) WIC FMNP, WIC CVB, and SFMNP benefits redeemed while waiting for the outcome of the hearing, depending on the hearing outcome.
 - (5) A request for an appeal hearing must be in writing and must:
 - (a) State the issue raised;
- (b) Contain a summary of the authorized farmers((+)) market's, authorized grower's, authorized farm store's or applicant's position on the issue, ((indicating)) and indicate whether each charge is admitted, denied, or not contested;
- (c) State the name and address of the authorized farmers((-1)) market, authorized grower, authorized farm store or applicant requesting an appeal hearing;
- (d) State the name and address of the attorney representing the authorized farmers ((-1)) market, authorized grower, authorized farm store or applicant if any;
- (e) State the need for an interpreter or other special accommodations, if necessary; and
- (f) Have a copy of the notice <u>of violation</u> from the department attached.
- (6) A request for an appeal must be filed at the Department of Health, Adjudicative Clerk's Office, P.O. Box 47879, Olympia, WA 98504-7879. The request must be made within (($\frac{1}{2}$)) and days of the date the authorized farmers(($\frac{1}{2}$)) market, authorized grower, authorized farm store or applicant received the department's notice of $\frac{1}{2}$ 0 violation.
- (7) The decision concerning the appeal must be made within ((six-ty)) <u>60</u> days from the date the request for an appeal hearing was received by the adjudicative clerk's office. The time may be extended if all parties agree.