Michigan Immediate Bed Availability Decompression Strategy Guidelines and Toolkit









Revised 12.13.2023

This publication is supported 100% by the Michigan Department of Health and Human Services (MDHHS) with funding from the U.S. Department of Health and Human Services (HHS) Office of the Assistant Secretary for Preparedness and Response (ASPR) Hospital Preparedness Program Cooperative Agreement Award U3EP190584-005-00. Its contents are solely the responsibility of the authors and do not necessarily represent the official views of ASPR.

Preface: Plan to Manage Medical Surge through Immediate Bed Availability

The development of an Immediate Bed Availability (IBA) process reinforces the critical role played by hospitals within a Healthcare Coalition. The ability to plan for and implement organizational strategies to make hospital beds available within a short period of time will prove crucial in assuring optimal outcomes during incident response. Based on national guidelines, the goal is for hospitals to put actions into place that will provide availability of approximately 20% of their normal staffed bed capacity for incoming casualties. The goal timeframe is to make these beds available within four hours of incident notification. Steps to obtain IBA may include rapid discharge for stable patients, moving stable critical care patients to step down units *within the facility*, canceling elective surgeries, procedures and *potentially* using Post Anesthesia Care Units (PACUs), medical holding areas and outpatient surgical preparation areas for incoming patients. This document provides guidelines as well as tools to assist hospitals to expand current levels of bed availability during a medical surge. It is understood that what can be accomplished may depend on the level to which a specific facility is involved in the occurring response.

Healthcare Coalition members, working together, can strengthen efforts to assure adequate capacity to receive patients and maximize the care of patients impacted during a medical surge incident.

Members of a Healthcare Coalition (hospitals, long term care facilities, community health clinics and EMS) must have specific plans in place to ensure collective support during a medical surge within the coalition.

This toolkit is not intended to be a stand-alone document – it is intended as a supplement to support an organization's internal plans and preparatory activity. The toolkit can be modified to compliment an individual Healthcare Organizations (HCOs) Emergency Operations Plan (EOP) or internal disaster policies and procedures.

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Introduction

IBA guidelines provide a framework to open beds in a medical surge incident by using strategies such as rapid discharge of stable patients and transferring patients who are stable but cannot be discharged. This toolkit contains general conceptual information about the models related to IBA, associated recommended checklists and templates that may be used by hospitals to achieve the nationally recommended goal of opening 20% of the facility's *staffed* beds as quickly as possible, ideally within four hours of incident notification to receive a surge of patients. It also provides information to assist with the development of documents and forms that can be adapted by each individual facility to aid in the process of rapid discharge. *To accomplish future healthcare capabilities, each facility should have a plan in place to decompress their existing patient census to prepare to receive numerous patients. This toolkit will assist with resources and recommendations.* ¹

Scope

This document will assist healthcare organizations in the development or revision of IBA strategies which should include the integration of IBA into organizational policies, protocols, and or the emergency response/disaster plan.

¹.U.S. Department of Health and Human Services, Office of the Administration for Preparedness and Response. (2013). Hospital Preparedness Program (HPP) Healthcare Preparedness Capability Review National Call: Capability 10: Medical Surge and Immediate Bed Availability (IBA).

Management of Medical Surge through Immediate Bed Availability

What is IBA?

IBA defines a concept where members of a healthcare organizations (HCO) work together to ensure that an appropriate level of care is provided to hospital in-patients, while providing services to a large influx of disaster-related patients. This reduces the public health implications of mass casualties/medical surge. The foundation of IBA is opening 20% of a hospital facility's staffed beds available as quickly as possible, ideally within four hours of incident notification through decompression strategies and by strategically re-distributing low acuity patients among other healthcare coalition partners (i.e., long term care, community health centers, and home health) is key to the management of a medical surge response.

What is the relationship between IBA and the Healthcare Preparedness Capabilities? Though IBA is incorporated most closely in the Medical Surge Capability, found in the Office of the Administration for Strategic Preparedness and Response (ASPR): 2017-2022 National Guidance for Healthcare System and Preparedness and Response², IBA cannot be successfully realized without development of all four Healthcare Preparedness Program (HPP) capabilities.

The four 2017-2022 HPP capabilities are:

- 1. Foundation for Health Care and Medical Readiness
- 2. Health Care and Medical Response Coordination
- 3. Continuity of Health Care Service Delivery
- 4. Medical Surge

What does IBA look like in practice? (Diagram 1)

To ensure IBA in times of crisis, healthcare coalition partners must continuously monitor the acuity of patients within their facility and maintain their ability for patient movement. Once a medical surge is identified, acute care facilities will need to prepare for an influx of new patients impacted by the incident. Through agreements specific to IBA with healthcare coalition partners, movement of lower acuity patients will begin to occur from hospitals to other appropriate facilities and care sites, making room for higher acuity patients. These same agreements ensure that receiving facilities are prepared to provide the appropriate level of care. This is what would be known as Executive IBA, where an executive makes the decision to cancel elective surgeries, starts moving patients to lower levels of acuity and begins to transfer patients to other appropriate facilities and care sites.

² Office of the Administration for Preparedness and Response. (2016). 2017-2022 National Guidance for Healthcare System and Preparedness and Response, Retrieved

https://www.phe.gov/Preparedness/planning/hpp/reports/Documents/2017-2022-healthcare-pr-capablities.pdf Accessed: July 28, 2023

Diagram 1

Patient Movement to Achieve IBA



Diagram 1 demonstrates the shift in focus of beds during a medical surge.

- 1. The first column represents a typical delineation of bed type and occupancy within most hospitals.
- 2. The second column represents the shift when an executive IBA is declared, and the Emergency Response Rapid Discharge Plan is implemented. The use of healthcare coalitions (HCC) partners, long term care, community health centers, discharges home and the cancellation of elective surgeries and procedures are instituted.
- 3. The third column demonstrates the change in bed types or census. Notice the significant increase in acute care beds.

Diagram adapted from: South Carolina Hospital Association: Medical Surge through Immediate Bed Availability factsheet. *Link no longer available.*

How do Healthcare Organizations participate in meeting the goals of Immediate Bed Availability?

- 1) Communicate established disaster discharge protocols at patient admission.
- 2) Continuously monitor patient acuity within each Coalition facility collaboratively through EMResource.
- 3) Rapidly discharge patients with the lowest acuity, consistent with established disaster discharge protocols.
- 4) Conduct expedited patient transport and transfer of care between facilities, outpatient sites or home.
- 5) Coordinate acceptance of inter-facility patients from healthcare coalition partners.
- 6) Coordinated exercises between partners to test the process.

All of these tasks can be done seamlessly through the constant assessment of people, processes and infrastructure, such as the following:

People:

- Staffing considerations
- Staffing agreements
- Training and education
- Medical provider awareness and education
- Family support and awareness

Processes:

- Discharge planning and protocols
- Bed turnaround/housekeeping
- Billing and reimbursement services planning
- Patient transportation agreements
- Ongoing patient acuity monitoring

Infrastructure:

- Logistics (patient management and discharge processes)
- Pharmacy planning and protocols
- Patient tracking means and protocols
- Legal considerations
- Health record management

How is the activation of IBA determined?

The activation of IBA processes occurs as the result of triggers identified in hospital/healthcare coalition medical surge plans and follows a flow such as that in Diagram 2.

Diagram 2:

Medical Surge through Immediate Bed Availability

Michigan Recommended Hospital Rapid Discharge Plan

Immediate Bed Availability (IBA)

- Goal: To quickly provide higher-level care to more serious patients during a medical surge incident with healthcare implications.
 The reason for IBA: No new space, personnel or equipment needed to provide care.
- Definition: Provide no less than 20% of <u>staffed</u> beds within <u>four hours</u> to respond to disaster declaration:
 - Bed is available and cleaned for use as defined in healthcare system.
- IBA is:
 - Evidence-informed studying "Reverse Triage" methods.
 - Operationally tenable using healthcare systems that track bed availability now and have staff available to care for patients.
 - Economically sustainable as it allows for surge capacity without extra staff, space, supplies, etc.
 - Ethically grounded and consistent with Standards of Care definitions.

Pillars of IBA





Michigan Recommended Hospital Rapid Discharge Plan

Decompression of the Emergency Department During a Mass Casualty Incident

- 1. Determine the number of patients in the Emergency Department (ED) currently being seen compared to total number of beds.
- 2. In a mass casualty incident where patients are coming in by privately owned vehicles (POV), begin triage in the ambulance bay. Think pre-hospital medicine in the parking lot.
- 3. Concurrently clear as many beds as possible, as quickly as possible.
- 4. Call –in extra staff per hospital/department policy.
- 5. Determine the number of patients that can be rapidly dispositioned.
- Determine the number of patients waiting for admission institute a Rapid Admission Policy (patients are sent to the floor or holding area for their admission work-up).
- 7. Open a designated holding area for patients waiting on test results prior to disposition outside of the ED.
- 8. Clean rooms, stage necessary equipment and prepare for incoming casualties.
- Develop treatment areas according to triaged injuries. For example: Green – minor, "walking wounded" Yellow – moderate, can wait a period of time before definitive treatment Red – severe, requires immediate care and treatment Gray – expectant, require more resources than available
 - *Ensure that all triaged patients are assessed frequently for changes in their condition
- 10. Assign staff to each of the triage/treatment areas.
- 11. Screen patients on arrival, outside of the ED, for the need of decontamination, consider activating hospital decontamination team.
- 12. Have a senior physician meeting the ambulances to triage patients to the appropriate areas.

- 13. Make sure all patients are registered into the system for an ED record and chart. Institute EMTrack or facility-based mechanism for patient tracking.
- 14. Move casualty patients through the ED system as quickly as possible:
 - a. Examination
 - b. Labs
 - c. Radiology
 - i. CT Scan
 - ii. Plain films
 - iii. Specialized films
 - d. Special procedures
 - e. Operating Room (OR)
- 15. Move to inpatient bed once ED or trauma disposition is made or discharge patient.

Diagram 4



Medical Surge: Emergency Department Immediate Bed Availability

Diagram 5



Immediate Bed Availability Activation Monitoring Decision Tree

Rapid Discharge Plan (Model)

POLICY: In the event of a mass casualty incident requiring the availability of 20% more beds within a short period of time, the Rapid Discharge Plan may be activated by the facilities Incident Commander. The goal is to have stable patients discharged from the unit as soon as possible.

PROCEDURE:

A) Initiation of the Rapid Discharge Plan

- Using normal Incident Command Structure, the Incident Commander, in collaboration with the Operations Section Chief and the Medical Care Branch Director, has sole authority for implementing the Rapid Discharge Plan.
- 2) The Inpatient Unit Leader, upon assignment by the Medical Care Branch Director will:
 - a) Oversee implementation of the Rapid Discharge Plan.
 - b) Assist in establishing Discharged Patient Holding Area(s) located in to secure patients until transportation is available.
 - c) Coordinate with the Transportation Unit Leader and Security Branch Director to arrange for transport.
- 3) The Medical Care Branch Director will notify the Medical and Surgical services Department Heads/Division Chairs to initiate the Rapid Discharge Plan. The highest-ranking physician, or designee, who is present and available in each division will report to their assigned unit to initiate the plan.
- 4) The Hospital Operator will announce activation of the Rapid Discharge Plan via the hospital wide immediate notification system.

B) Obtaining Materials

The Rapid Discharge Team Member/designee will obtain the Rapid Discharge packets located on each unit. The packets contain the following emergency materials:

- Emergency Response Rapid Discharge Order Forms
- Emergency Response Rapid Discharge Prescription Order Form
- Facility Transfer Short Form Medical Record

- C) The Rapid Discharge Identifying Patients for Discharge
 - Teams, comprised of a Physician, Nurse, Case Manager or Social Worker, as available, will make rounds on each unit to determine which patients can be discharged immediately. The reverse triage method will be used to determine who can be safely discharged.
 - 2) The following guidelines may be used to identify patients for Rapid Discharge:

Medical Specialty	Guidelines
Medicine	Stable for care at home
Obstetrics (OB)	Multipara > 8 hour post-delivery
	Primipara > 24 hours post-delivery
	No complications
	Selected C-sections
	No infant to take home
	Infant stable for discharge
Surgery	Patient stable
	No need for IV therapy
	Eating and ambulating
	Pain controlled with oral agents
Pediatrics/Neonates	Stable
	Noncritical
	Parent on unit with patient

D) Discharge Process

Once a patient has been identified for immediate discharge:

1) The reverse triage system is used to identify patients who can be discharged.

Note: Reverse triage is a system of categorization of patients in a mass casualty incident based on decisions as to which patients can most safely be discharged rather than on priority for treatment.

- 2) The physician will fill out the Emergency Response Rapid Discharge Orders and, if needed, the Emergency Response Discharge Prescription Order for each patient.
- 3) The Rapid Discharge Team member will:
 - a) Inform the patient of the need to discharge.
 - b) Provide copies of the physician and prescription order forms.
 - c) Provide an explanation of the physician orders and instructions on where to pick up medications.

- d) Discuss with the patient options on how to get home, including facilitating phone calls to family/friends. If necessary, the Rapid Discharge Team member will alert the Inpatient Unit Leader concerning patient transportation needs.
- e) Nursing staff complete the remainder of the discharge process, including disconnecting IV lines, providing wound care dressing materials, and any general care instructions as needed.
- f) Transfer patient to the Discharged Patients Holding Area in the to wait for their ride. (Make arrangements for wheelchair transportation through the Inpatient Unit Leader, if needed.)
- g) Sign in the patient at the Discharged Patient Holding Area.
- h) Complete and send a copy of the Discharge/Transfer Form to Admitting.
- 4) The Inpatient Unit Leader/designee will sign patient out of the Discharged Patient Holding Area and provide taxi or bus voucher as needed.
- 5) EMS will control all inter-facility medical/emergency transport resources for discharge patients.
- 6) Utilization of healthcare organization shuttles, if available, for transport of ambulatory patients.

Appendices

- A. Emergency Response Rapid Discharge Orders (Appendix C)
- B. Emergency Response Rapid Discharge Prescription Orders (Appendix D)

Note: Reverse triage is a system of categorization of patients in a mass casualty incident based on decisions as to which patients can most safely be discharged rather than on priority for treatment. ²

² Collins Dictionary of Medicine © Robert M. Youngson 2004, <u>2005</u>. Retrieved July 26, 2023 from <u>https://medical-dictionary.thefreedictionary.com/reverse+triage</u>

Emergency Response Rapid Discharge Checklist

Yes	No		Date	Time
		1. Incident Command initiated (Incident		
		Commander has sole authority for the		
		implementation of Rapid Discharge Plan,		
		in collaboration with the Operations		
		Section and Medical Branch Director)		
		2. Contact Regional Medical Coordination Center (MCC)		
		3. Medical Branch Director assigns Inpatient		
		Unit Leader who:		
		Oversees implementation of		
		Rapid Discharge Plan		
		 Assists in establishing a Discharge Holding Area 		
		Coordinate with Transport Unit Leader		
		and Security Branch Director to		
		arrange transport		
		5. The Medical Care Branch Director will		
		notify the Physician Department		
		Heads/Division Chairs to initiate the Rapid		
		Discharge Plan		
		6. The Hospital Operator will announce		
		activation of the Rapid Discharge Plan		
		through a hospitals notification system		
		7. The Rapid Discharge Team Members will		
		obtain the Rapid Discharge packets		
		8. Identifying Patients for Discharge		
		 The Rapid Discharge Teams, composed 		
		of a Physician and Nurse (and Case		
		Manager or Social Worker, as		
		available) will make rounds on each		
		unit to determine who can be		
		discharged immediately. The reverse		
		triage method will be used to		
		determine who can be safely		
		discharged		
		9. Discharge Process:		
		Physician fills out Rapid Discharge		
		Form and Rapid Discharge Prescription		

10. The Inpatient Unit Leader or designee will	
sign patients out of the Discharged Patient	
Holding Area, and provide taxi or bus	
vouchers as needed	
11. EMS will control all inter-facility	
medical/emergency transport resources	
of	
patients discharged from the hospital	
12. Utilize healthcare organization shuttles, if	
available, for transportation of	
ambulatory	
patients	

Recovery

The recovery or return to a normal or conventional phase of care takes place when the disaster, in this case medical surge, is identified as being over. Recovery is the most prolonged and complex phase of emergency management. It can take months to years to recover from a medical surge. It includes the restoration of and strengthening of key systems and resource assets that are critical to a community's continued viability".

Recovery should be differentiated from the continuity of operations (COOP) plan. COOP seeks to maintain functions during and following an incident where infrastructure maybe damaged. The focus is to maintain normal functions during and following the incident through response and mitigation activities. ASPR TRACIE developed the Healthcare Coalition (HCC) Recovery Plan Template to aid HCCs in the development of and to establish their recovery plan.

Focus will shift from Emergency Support Functions (ESF) to Recovery Support Functions (RSF) that are summarized in the National Response Framework and the National Disaster Recovery Framework. One of six RSFs, the Health and Social Services RSF addresses healthcare system recovery from nine core mission areas:

- 1. Public Health
- 2. Healthcare Services
- 3. Behavioral Health
- 4. Environmental Health
- 5. Food Safety and Regulated Medical Products
- 6. Long-term Responder Health Issues
- 7. Social Services
- 8. Disaster Case Management/Referral to Social Services
- 9. Children and Youth in Disasters

Evaluation of the incidents impact and decisions about the restoration of services should include the how to of "rebuilding a stronger system" which is vital to a successful recovery. A careful and thoughtful process of recovery will not just seek to restore the services and infrastructure that were in place prior to the incident but can focus on opportunities to improve community resilience and establish methods to improve services delivered more safely, cost effectively, and efficiently in the future through evaluation of possibilities.

The Administration for Strategic Preparedness and Response Technical Resources Assistance Center Information Exchange (ASPR TRACIE) offers a Recovery Plan Template for use by the Healthcare Coalitions. <u>Health Care Coalition Recovery Template (hhs.gov)</u>. Healthcare Coalitions have a significant role in the recovery process and should have at least a recovery plan template as part of their Emergency Preparedness and Response Plan and implement it when in a medical surge situation. HCCs can bring together key partners, such as emergency medical services (EMS), Emergency Management (EM) and other health and human service agencies to provide assistance in developing an After-Action Report (AAR) and Improvement Plan (IP) during the transition back to a stable state. The IP provides guidance in addressing weaknesses or gaps which builds a stronger organization or service over time.

APPENDICES

Appendix A

Rapid Discharge Unit Assessment

Hospital Name:	
Date:	_Time:
Unit Name:	nd fill in the unit name as listed here)
Title (e.g. Nurse Manager):	

Unit Type (Check the most specific type)

Medical	Neurology only	Critical Care:
Surgical	Chemical Detox	Medical CC
Pediatric	Physical Rehab	Surgical CC
Cardiology only	Hospice or Palliative Care	Trauma CC
Oncology only		Burn CC
Psychiatric		Neuro CC
Step-down (any type)		Pediatric CC
Other Specify:		Neonatal CC
Other:		
Other:		
Other:		

CENSUS

Total number of patients currently on the unit: _____

Number of identified confirmed discharges (except critical care*): ______ *If critical care, number of potential downgrades: ______

Number of patients awaiting departure:_____

Number of patients discharged still on the unit:

Number of identified potential discharge (except critical care): ____

Return Completed Form to Bed Management Committee Leader

Appendix B

Inpatient Potential Discharge A	ssessment Profile Form
Patient Name:	
Unit Name:	
Patient information	
Bed number:	
MRN: (for possible fu	uture reference)
Sev: Eemale Male	
Age:	
Primary Admission (Check the one that most specifica	lly describes reason for patient stay.)
Surgical	OB/GYN
Cardiology	Transplant
Respiratory	Oncology
Neurology	Hospice or Palliative Care
Pediatric	Infectious Disease (including TB)
Trauma	Psychiatric
Orthopedics	Chemical Dependency
Spine	
Other Specify:	
Residence before admission? Home LTC Assis	sted-Living Skilled Nursing

This patient can be transferred to: Step-Down Unit Medical/ Surgery

 \square

Yes

This patient can be discharged

Other, Specify _____

No

Page 2

Inpatient Potential Discharge Assessment Profile Form

Patient Name: _____

		Yes	No	Unknown
Is lab work or lab work results required before discharge?				
Is an imaging study or radiology results required before				
discharge? (e.g., CT, echocardiogram, X-rays, etc.)				
Are meds from pharmacy needed before discharge?)		
Are discharge orders currently written OR is a completed				
intend to discharge form in the patient's chart?				
If NO, is the patient's attending physician available to write the				
discharge order at this moment?				
Are prescriptions for after care available now?				
Is a specialist consult required prior to discharging the patient?				
Does patient education require greater resources in time beyond				
the typical discharge instructions? (e.g., diabetic care)				
Does this patient have a functional disability (e.g., wheelchair				
bound, vision or hearing impairment) that requires special				
arrangements on discharge?				
Is patient clothing available now?				
Is there a language barrier that would require an interpreter?				
The transportation required for this patient to leave the hospital	-			
IS:	-			
Pt can leave on their own Dt neede essistence of formily /friend	-			
Pt needs assistance of family/friend Dt neguines on Ambu Cob equilibrium	-			
Pt requires an Ambu-Cab or wheelchair van				
Pt requires ambulance If family/friend nicking up, has that norsen already been	-			
notified? If ambulance, have arrangements already been				
Is this patient being transforred to a care facility upon discharge?				
If VES, type of facility?				
Nursing Homo/LTC facility				
Dhysical Robab facility	-			
Halfway House	-			
Substance Abuse Pehab	-			
Substance Abuse Reliab Sholtor Rod	-			
Hospice Red	-			
• Other specify				
• Other, specify				
Is Home Health Care/Visiting Nurse Service needed for this				
patient?				
Would a Social Worker need to be consulted before discharge?				

Appendix C

Emergency Response Rapid Discharge Orders

Patien	t Name:	Date:	Unit:					
Hospit	al MRN #:							
	Dr requires hospital care.	has determined that	's condition no longer					
	Advise patient to contact their primary physician, Dr, on the next business day for follow-up.							
	Advise patient that if they ex	perience any medical problems, for follow-up instructions.	to call					
Discha	rge Diagnosis:							
Discha	rge to:							
Discha	rge Medication(s):							
	Medications:							
	 Inform patient that they a Hospital Here] pharmacy Give a copy of Emergency Diet: Follow-up appointment: You 	are to take any prescriptions pro or to a commercial pharmacy an Rapid Discharge Prescription O Call your physician if you should schedule an appointmer	ovided to either an [Insert nd take as directed. rder form. (Appendix F) have any questions. nt with:					
	If you are a new mother, call home visit.	the	for a follow-up					
Provid	er Signature:	Printed:						
Date:		Time:						
	Сору	to: Patient To: Medical R	ecords					

Appendix D

Emergency Response Rapid Discharge Pharmacy Order Form

Patient Name:_____

Date of Birth: _____

Emergency Rapid Discharge Prescription Orders

W	eight	Height	Temperature	Blood Pressure	Pulse	Respiration	
Aller	rgies:] No Knov	wn Allergies	Penicillin] Sulfa	Othe	er:
			Drug, Strength, F	Form, Sig		Qty.	Date:
1.							
2.							
3.							
4.							
5.							
6.							
7.							Other Language
8.							(Insert Below)
9.							
Prov	vider Sig	nature:		L	icense #:		Dr. #:
Prin	ted Nan	ne:		С	DEA #:		

Instructions to Patient:

IMPORTANT

You are being discharged with written prescription(s) for medications that you must continue to take for your ongoing care. These prescription(s) may be filled at any of the [Insert Hospital Here] pharmacies listed below. If you are unable to reach these pharmacies, you may take your prescription(s) to any community pharmacy, pay to have them filled, and submit your receipt to your insurance company or [Insert Hospital Here] for repayment.

Name	Location	Days of Operation	Hours of Operation

Copy to: Patient To: Pharmacy To: Medical Records

Appendix E

Facility Transfer Summary Form						
Facility:			Date:			
Address:						
Contact Person:			Contact I	Number:		
Reason for Transfer/Evacuation:	□ _{Full}		Mass Casualty Incident	Mandato	vry	Voluntary
Patient Name (Last, First)	Transport*	Time	Receiving Facility Name and Phone Number	Sen Pa	t with tient	Tracking Number
		(weas	Chart	

***Transport:** A = ambulance; C = car; E= EMS; F = family; O = other - specify; V = van

Appendix F

Facility Transfer Short Form Medical Record

Demo- graphic	Patient Name:		DOB:			
	Parent/Guardian:	MRN:				
	Primary Physician:					
	Allergies:			NKA		
	Chief Complaint:					
	Significant Medical History:					
	Pregnancy Status:					
	N	Iviedications	D	T . (F		
	Name	Route	Dose	Time/Frequency		
>						
tor						
His						
	Time Recorded					
	Temperature					
	Pulse					
	Respiration					
	Blood Pressure					
	Notes					
	Special Dietary Needs:					
	Total Intake:Total Out	tput:	<u> </u>			
_	HEENT:					
sica	Cardiovascular:	Bulmonary:				
Exa	Neurological: Abdomen:					
<u> </u>	Extremities:					
	Lab Results:					
est sul	X-ray Results:					
T Re ts	Other:					
				ad Data		
c	Ulscharge: Li Home Li ACS Li Shelter Li LIC Li Deceased Date:					
itio	Diet: Regular Soft Liquid Other:					
oosi	Activities: No Restrictions Restrictions as follows:					
Dis	Physician Signature:Nurse Signature:					
	Other Signature:	Other Sig	nature:			
	Other Signature:	Other Sig	nature:	1201		

Appendix G

Small and Rural Hospitals - Strategies for Implementing IBA

IBA remains the same regardless of the size of the healthcare facility. It may be more challenging in rural areas and small hospitals and is not implemented as frequently as in larger hospitals. In an article (included in the references) by the National Association of County and City Health Officials (NACCHO) that addresses practices for IBA in rural communities. They offer four strategies for implementation:

1. Establish and leverage partnerships.

Well-coordinated medical surge response is effective due to the formal and informal partnerships developed long before an incident takes place. Working with the Regional Healthcare Coalition can help to foster these relationships. The affiliations include other larger hospital facilities, clinics, long-term centers, dialysis centers, pharmacies Federally Qualified Health Centers (FQHC), and Emergency Managers. Other relationships to nurture include churches, schools, community centers and local businesses. While non-traditional, these collaborators are entrusted community members and could potentially lighten the load on the hospital by providing food, shelter, other resources including emotional support, and community assistance in family reunification.

2. Focus on sustainable practices.

Cutbacks in healthcare preparedness funding, a deficiency in extra space and equipment, and healthcare worker shortages are listed as obstacles to IBA implementation. Working collaboratively with the HCCs allows for single healthcare facilities with partial or inadequate capacity access to collective resources of a system of providers. Utilization of ambulance strike teams, mobile medical field teams, and Medical Reserve Corps (MRC) volunteers are great assets during an incident. Telehealth programs are also available to assist in assessment and treatment of patients without the need to build larger facilities. In Michigan there are established programs that provide emergency medical, psychiatric, wellness care and other services.

3. Share information and integrate data.

Real-time situational awareness is critical during IBA to deliver the highest level of care. The monitoring of healthcare organization capacity, patient acuity, and services available are all core components of situational awareness. Detailed information regarding bed availability and the medical needs of patients in a precise and timely format must be accessible for healthcare organizations, EMS and emergency management personnel. Platforms such as EMResource for bed availability, EMTrack for tracking of a patient, and the Michigan Health Alert Network (MIHAN) for messaging, alerts, and information requests are all available.

4. Engage in efforts to define crisis standards of care.

There needs to be in-depth discussions regarding altered or crisis standards of care at the local, regional, state and national level. Healthcare coalitions and partners can have these dialogues at the local level to develop guidance documents for inclusion into the healthcare organizations EOP. Coalitions can ensure the developed guidance, including definitions, indicators, triggers, and protocols are relevant for both urban and rural settings. Guidelines have been developed in Michigan for hospitals, EMS and intensive care units for the allocation of scarce resources during a disaster. The guidelines are accepted scoring rubrics and processes. The developed strategies also delineate roles for the different stakeholders in the process.

The 2022 MDHHS Ethical Guidelines can be found at the following link: <u>2022 MDHHS Ethical Guidelines</u> (michigan.gov)

Diagram 6

Small and Rural Hospital Flowsheet Implementation of IBA



RESOURCES

Resource 1:

Hospital Immediate Bed Availability (IBA) Planning Checklist

Using the Checklist: The individual or team responsible for disaster planning should review the checklist.

Name and title of initial Incident Commander: _____

Operational Period: _____

Date: _____ Time: _____

Command and Management Structure

Status	Location	Plan Elements
C- Completed IP-In Progress, NS- Not Started, and NA- Not Applicable	Which Plan is referenced? Safety Mgmt. Plan, Infectious Disease Plan, EOP, etc.	Identifies indicators and triggers, determine who has decision-making authority, what is the process for activating the Emergency Operations Plan (EOP) and the IBA plan:
		 Establish communications with Regional Medical Coordination Center (MCC) following ESF-8* reporting systems to report patient census and bed capacity using EMResource, standardized reporting terminology; hospital status, critical issues, and resource requests
		Activation (define responsibility and activation process)
		Begin thinking about and developing indicators and triggers to end IBA and begin to return to normal activities
		 Develop indicators and triggers for stopping IBA and returning to normal operations
		Surge Space: Specific protocols for creating capacity to care for a significant surge of disaster incident patients
		 Reverse triage to discharge patients from the hospital, including transport methods

 Implement protocols for rapid and periodic review of patients for admission, discharge or transfer
 Implement plan for immediate cancellation/delay of scheduled/non- emergent admissions, procedures, and diagnostic testing
 Diagnostic/Ancillary services (Laboratory, Imaging, and Special Procedures)
 Capacity and use, considering cohorting of patients (inpatient, minor care, holding)
 Communication and coordination with Healthcare Coalition regarding activated and available community resources to triage, discharge or transfer (plan should include checklist with location, level of care and contact information)
 Management and operation of the area (describe responsibilities and procedures)
 Identify how clinical areas may be utilized
Defer scheduled clinic visits
 Equipment and supplies (including re-supply)
 Staffing (identify requirements and staffing plan)
• At-Risk populations requiring medical treatment, sheltering and/or safe harboring (including admission and/or transfer information)
Additional Initial Care Areas
Inpatient capacity: specific plans for increasing bed capacity to care for a surge of inpatients while maintaining continuity of operations and care for current patients.

 Critical care: expansion of bed capacity in existing units, use of other areas/units. This may include admitting trauma, burn patients or specialty patients who are stable and unable to transfer to appropriate level of care.
Utilization of Intermediate Care: step-down, telemetry units
• Medical/surgery care: possible use of alternative care areas within the facility
• Specialty units: pediatric, neonatal, and maternity: this may include plans for increasing bed capacity or delivery of care. This may be due to the inability to transfer to appropriate level of care.
 Ambulatory Care Capacity: specific plans for expanding capacity for surge of emergency/ambulatory patients, including use of ambulatory care centers, and opening alternative treatment areas (clinics, other hospital areas and facilities)

* Emergency Support Function (ESF) #8 – Public Health and Medical Services provides the mechanism for coordinated Federal assistance to supplement state, tribal, and local resources in response to a public health and medical disaster, potential or actual incidents requiring a coordinated Federal response, and/or during a developing potential health and medical emergency. ESF-8 also includes mental health services and mass fatality management.

Staffed Versus Licensed Beds

Staffed Beds: Beds that are licensed and physically available for which staff is on hand to attend to and treat the patient who occupies the bed. Staffed beds include those that are occupied and those that are vacant.

Licensed Beds: The maximum number of beds for which a hospital holds a license for a specific type of bed. Many hospitals do not operate all the beds for which they are licensed.

Note: The Michigan Licensing and Regulatory Affairs (<u>Licensing and Regulatory Affairs (michigan.gov</u>)) does not have a definition of staffed beds under statute. They did approve the definition above. The licensed beds definition in state statute is noted above.



Hospital Emergency Operation Plans to Refer to in an Immediate Bed Availability Response

- 1. Incident Command
- 2. Medical Surge
- 3. Communications
- 4. Reverse Triage
- 5. Bed Management
- 6. Staffing
- 7. Resources
- 8. Volunteers
- 9. STAT cleaning of rooms

Michigan's Regional Medical Coordination Center's Contact Information

Region 1 MCC: 517-546-9111 d1rmrc@sbcglobal.net

Region 2 North MCC: 248-267-0535 RMC@region2north.com

Region 2 South MCC: 734-727-7289 email@2South.org

Region 3 MCC: 989-889-7458 R3MCC@region3hcc.org **Region 5** MCC: 269-337-2500 <u>communications@westmichiganaircare.onmicrosoft.com</u>

Region 6 MCC: 855-734-6622 <u>R6MCC@wmmc.org</u>

Region 7 MCC: 989-732-5141 <u>R7MCC@ mir7hcc.com</u>

Region 8 MCC: 906-273-2125 R8MCC@region8.org

Map of the Healthcare Coalition Regions

Resource 5

Acronym List

Acronym	Term	
ACS	Alternative Care Site	
ASPR	Administration for Strategic Preparedness and Response	
ASPR TRACIE	Administration for Strategic Preparedness and Response Technical Resources	
	Assistance Center Information Exchange	
CHECC	Community Health Emergency Coordination Center	
СТ	Computed Tomography	
ED	Emergency Department	
EMResource	Supports status reporting and bed availability	
EMTrack	A web-based patient tracking process	
EMS	Emergency Medical Service	
EOP	Emergency Operations Plan	
ESF #8	Emergency Support Function #8 – Public Health and Medical Services	
FQHC	Federally Qualified Health Centers	
HEENT	Head, eyes, ears, nose, throat	
НСС	Healthcare Coalition	
HHS	Health and Human Services	
НРР	Hospital Preparedness Program	
IBA	Immediate Bed Availability	
IC	Incident Command	
IV	Intravenous	
LTC	Long Term Care	
MCC	Medical Coordination Center	
MDHHS	Michigan Department of Health and Human Services	
MICIMS	Michigan Critical Incident Management System	
MIHAN	Michigan Health Alert Network	
MRC	Medical Reserve Corps	
MRN	Medical Record Number	
NACCHO	National Association of County and City Health Officials	
ΝΚΑ	No Known Allergies	
ОВ	Obstetrics	
OR	Operating Room	
PACU	Post Anesthesia Care Unit	
POV	Privately Owned Vehicle	
SEOC	State Emergency Operations Center	
ТВ	Tuberculosis	

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