

SPONSOR: Councilor Worrell

ORDINANCE NO. D-2651-22
AN ORDINANCE OF THE COMMON COUNCIL OF THE CITY OF CARMEL,
INDIANA, FOR THE PURPOSE OF ESTABLISHING
COUNCILMANIC DISTRICTS

Synopsis: Amends and replaces Article 1, Section 3 regarding the establishment of Councilmanic districts.

WHEREAS, Ind. Code § 36-4-6-3 (the “Act”) requires the Common Council (the “Council”) of the City of Carmel, Indiana (the “City”) to redistrict the City’s legislative body districts in the second year after a year in which the federal decennial census is conducted; and

WHEREAS, pursuant to Resolution No. CC-10-17-22-03 adopted on October 17, 2022, the Common Council adopted Guidelines for City Council Legislative Redistricting (the “Guidelines”) setting forth the procedures and requirements for accomplishing the redistricting process; and

WHEREAS, pursuant to the Guidelines, the City has caused to be published a “Notice Regarding Division of the Common Council of the City of Carmel, Indiana into Legislative Body Districts” (the “Notice”) in the Indianapolis Star and the Court & Commercial Record on October 19, 2022 and in the Carmel Current on October 18, 2022, and made the Notice available in the office of the City Clerk; and

WHEREAS, the Council has made provision for members of the public to object to the provisions of the Redistricting Guidelines and to submit proposed maps in compliance with the Guidelines and gave public notice of the same in the Notice and no such maps or objections have been filed; and

WHEREAS, the Council has received and considered a proposed Redistricting Plan submitted by the Redistricting Coordinator appointed by the Council which the Council finds has a total deviation of 5.0%, leaves all precincts in the City intact and otherwise fully complies with the Guidelines and the Act (the “Coordinator’s Plan”); and

WHEREAS, the Coordinator’s Plan meets the total deviation goal contained in the Guidelines, the Council finds that the Coordinator’s Plan maintains the core of the current Council Districts minimizing confusion among voters regarding their Council representative and maintains precincts in a manner that preserves precinct integrity and promotes election efficiency and; and

WHEREAS, pursuant to the Notice, both the Committee on Finance, Utilities and Rules and the full Council held public hearings, on November 15, 2022, and November 21, 2022 respectively, on the plans received by the Council at which members of the public could present testimony and render objections to or support for the plans to be considered for adoption; and

WHEREAS, the Council now desires to adopt the Coordinator's Plan and establish new City legislative body districts for the elections occurring in 2023 utilizing the 2020 decennial census data as required by Ind. Code §1-1-3.5-3.

NOW THEREFORE, BE IT ORDAINED BY THE COMMON COUNCIL OF THE CITY OF CARMEL, INDIANA AS FOLLOWS:

Section 1. **Recitals Incorporated.** The foregoing Recitals are incorporated herein by this reference.

Section 2. **Districts Established.** Carmel City Code Chapter 3, Article 1, Division 1, Section 3-3 is hereby replaced and amended and shall hereafter read as follows:

§3-3 Six Councilmanic District Boundaries.

(a) Pursuant to *I.C.*, 36-4-6-3, the Council consists of nine members, three of which are elected at large and six of which are elected from single-member districts.

(b) Three members of the Council shall be elected from an electoral district that consists of all of the City and each voter of the City may vote for three at-large candidates.

(c) The City is divided into six single member districts, from each of which one member shall be elected by the voters in that district. The six Councilmanic districts shall be named and numbered as set forth in this Ordinance and shall be composed of the precincts described below. The boundaries of each district are set forth below in the following named districts: North Central (District No. 1), Northeast (District No. 2), Southeast (District No. 3), Northwest (District No. 4), South Central (District No. 5), and West (District No. 6).

(1) The North Central Councilmanic District (District No. 1) consists of the following precincts: Clay 03; Clay 08; Clay 11; Clay 20; Clay 30; Clay 31; Clay 32; Clay 37; and Clay 39.

The North Central Councilmanic District has a total population of 16,527 persons based on the 2020 US Census.

(2) The Northeast Councilmanic District (District No. 2) consists of the following precincts: Clay 07; Clay 24; Clay 29; Clay 35; Clay 36; Clay 48; Clay 49; Clay 53; Clay 55, Clay 59; and Clay 65.

The Northeast Councilmanic District has a total population of 16,605 persons based on the 2020 US Census.

(3) The Southeast Councilmanic District (District No. 3) consists of the following precincts: Clay 02; Clay 09; Clay 10; Clay 13; Clay 14; Clay 16; Clay 23; Clay 38; Clay 42; Clay 47; Clay 51; Clay 58; and Clay 60.

The Southeast Councilmanic District has a total population of 16,744 persons based on the 2020 US Census.

(4) The Northwest Councilmanic District (District No. 4) consists of the following precincts: Clay 17; Clay 41; Clay 46; Clay 52; Clay 54; Clay 62; Clay 63; Clay 64; Clay 67; Clay 70; and Westfield 22.

The Northwest Councilmanic District has a total population of 16,211 persons based on the 2020 US Census.

(5) The South Central Councilmanic District (District No. 5) consists of the following precincts: Clay 01; Clay 04; Clay 06; Clay 12; Clay 15; Clay 19; Clay 22; Clay 40; Clay 43; and Clay 57.

The South Central Councilmanic District has a total population of 16,629 persons based on the 2020 US Census.

(6) The West Councilmanic District (District No. 6) consists of the following precincts: Clay 05; Clay 27; Clay 28; Clay 33; Clay 56; Clay 61; Clay 66; Clay 68; Clay 69; and Clay 71.

The West Councilmanic District has a total population of 17,041 persons based on the 2020 US Census.

Section 3. Redistricting Procedures. Carmel City Code Chapter 3, Article 1, Division 1, Section 3-4 is hereby replaced and amended and shall hereafter read as follows:

§3-4 Redistricting Procedures.

Redistricting of Councilmanic Districts shall be done in the second year after a year in which a federal decennial census is conducted in accordance with *I.C.*, 3-5-10-7

Section 4. District Ordinance Construction and Amendment. Carmel City Code Chapter 3, Article 1, Division 1, Section 3-5 is hereby established and shall read as follows:

§3-5 - Conflicts, Omissions, Duplications, Construction and Amendment

- (a) Attached to this Ordinance as Exhibit A are maps showing the boundaries of each council district collectively and separately (the “Maps”) which maps are incorporated herein by reference. Two copies of the foregoing Maps are on file in the office of the city clerk for public inspection as required by *I.C.*, §36-1-5-4.
- (b) If a conflict exists between the Maps and the descriptions set forth in § 3-3 of this Chapter (the “Descriptions”), in accordance with *I.C.*, §3-5-10-9, the Descriptions shall determine the boundaries of the council district.

- (c) If any territory in the City is not included in one of the council districts, in accordance with *I.C.*, §3-5-10-10, the excluded territory shall be included in the council district that: (i) is contiguous to that territory; and (ii) contains the least population of all council districts contiguous to that territory.
- (d) If any territory in the City is included in more than one (1) of the council districts, in accordance with *I.C.*, §3-5-10-11, the territory shall be included in the council district that: (i) is one (1) of the districts in which the territory is described in this Ordinance; (ii) is contiguous to that territory; and (iii) contains the least population of all council districts contiguous to that territory.
- (e) In accordance with *I.C.*, §36-4-6-5(p) this Ordinance must be construed, if possible, to comply with the provisions of *I.C.* §36-4-5-6. The provisions of this Ordinance are severable and if any provision is found to be invalid, the invalidity shall not affect the other provisions of this Ordinance that can be given effect without the invalid provision.
- (f) The Council reserves the right to amend or revise the descriptions of the districts set forth in subsection 3-3(c) to correct any errors, duplications or omissions in the descriptions, to conform to any corrections or revisions of the Census data hereafter made by the U.S. Bureau of Census, to comply with any valid court order respecting this section, or for any other lawful purpose.

Section 5. **Ordinances Repealed.** All prior ordinances or parts thereof inconsistent with any provision of this Ordinance are hereby repealed to the extent of such inconsistency, as of the effective date of this Ordinance, such repeal to have prospective application only.

Section 6. **Severability.** If any portion of this Ordinance is for any reason declared to be invalid by a court of competent jurisdiction, such decision shall not affect the validity of the remaining portions of this Ordinance so long as enforcement of same can be given the same effect.

Section 7. **Effective Date.** This Ordinance shall be in full force and effect from and after the date of its passage and signing by the Mayor and such publication as required by law.

[Signature Page Follows]

PASSED by the Common Council of the City of Carmel, Indiana, this 21st day of November, 2022, by a vote of 7 ayes and 1 nays.

COMMON COUNCIL FOR THE CITY OF CARMEL, INDIANA

DocuSigned by:

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Kevin D. Rider, President

DocuSigned by:

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Jeff Worrell, Vice-President

DocuSigned by:

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Adam Aasen

DocuSigned by:

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Laura D. Campbell

DocuSigned by:

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Sue Finkam

Opposed
Anthony Green


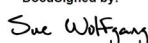
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Tim Hannon

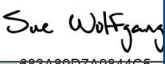

Not Present
H. Bruce Kimball

DocuSigned by:

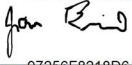
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Miles Nelson

ATTEST: DS

DocuSigned by:

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Sue Wolfgang, Clerk

Presented by me to the Mayor of the City of Carmel, Indiana this 22nd day of November 2022, at 3:30 P.M.

DocuSigned by:

683A89D7A9844C5...
Sue Wolfgang, Clerk 

Approved by me, Mayor of the City of Carmel, Indiana, this 22nd day of November 2022, at 3:45 P.M.

DocuSigned by:

97250F8218D6431...
James Brainard, Mayor

ATTEST: DS

DocuSigned by:

683A89D7A9844C5...
Sue Wolfgang, Clerk

Summary of City of Carmel Council Redistricting Plan

The attached plan is submitted for review and consideration by the Carmel Common Council.

Submitter Information

Name: Jeff Worrell

Address: Carmel City Hall, One Civic Square

City: Carmel State: Indiana Zip: 46032

Daytime Phone: 317-471-9836 Evening Phone: _____

Electronic Mail Address: jworrell@carmel.in.gov

Do you wish to present testimony to the Council regarding this plan? Testimony will be time limited.
 YES NO

Note: Submitted Plans are the property of the City of Carmel and are part of the public record. They are not returnable.

Plan Summary

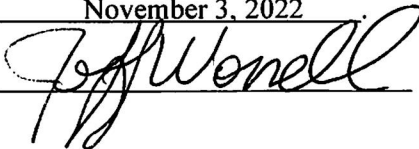
District	Ideal Population	Plan Population	Deviation
1	16,626	16,527	-0.60%
2	16,626	16,605	-0.13%
3	16,626	16,744	0.71%
4	16,626	16,211	-2.50%
5	16,626	16,629	0.02%
6	16,626	17,041	2.50%

Note: Ideal Population for Districts is based on the 2020 Census of Population and Housing Bureau of Census, U.S. Department of Commerce. The population counts are contained in the table included in the Public Plan Submission Kit.

“Plan Population” is the total number of persons in each of the districts as proposed in the submitted plan. “Deviation” is the positive or negative number obtained by subtracting the Plan Population value from the Ideal Population Value.

Date Plan Submitted: November 3, 2022

Signature of Submitter: _____



If plan is being submitted on behalf of an organization or entity other than the above Submitter, please identify the organization or entity below:

Name of Organization: City of Carmel Common Council

Address of Organization: Carmel City Hall, One Civic Square

City/State/Zip: Carmel, Indiana 46032

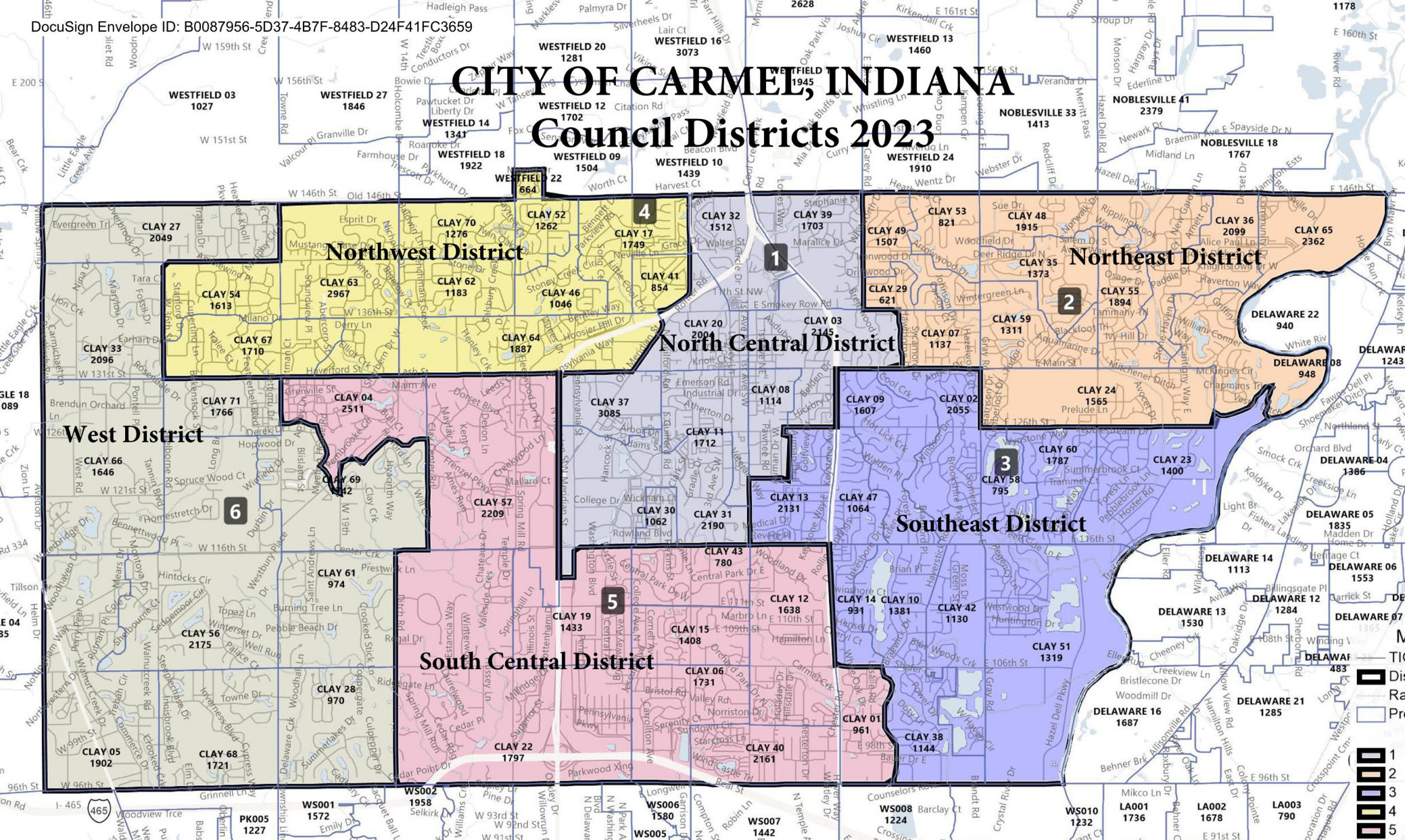
Name/Phone Contact: Jeff Worrell 317-471-9836

Electronic Mail Address: jworrell@carmel.in.gov

Note: Plans must be submitted no later than Noon on November 3, 2022, and meet the requirements contained in the Redistricting Guidelines, adopted by the Council, to be considered by the Council.

CITY OF CARMEL, INDIANA

Council Districts 2023



Northwest District

Northeast District

North Central District

West District

Southeast District

South Central District

CLAY 27
2049

CLAY 70
1276

CLAY 52
1262

CLAY 17
1749

CLAY 32
1512

CLAY 39
1703

CLAY 53
821

CLAY 48
1915

CLAY 36
2099

CLAY 65
2362

CLAY 54
1613

CLAY 63
2967

CLAY 62
1183

CLAY 46
1046

CLAY 41
854

CLAY 29
621

CLAY 35
1373

CLAY 55
1894

CLAY 59
1311

DELAWARE 22
940

DELAWARE 08
948

CLAY 33
2096

CLAY 71
1766

CLAY 64
1887

CLAY 20
2004

CLAY 03
2145

CLAY 07
1137

CLAY 09
1607

CLAY 02
2055

CLAY 24
1565

DELAWARE 04
1386

DELAWARE 05
1835

CLAY 66
1646

CLAY 04
2511

CLAY 37
3085

CLAY 11
1712

CLAY 08
1114

CLAY 13
2131

CLAY 07
1064

CLAY 14
1787

CLAY 23
1400

DELAWARE 06
1553

DELAWARE 07
1815

CLAY 69
1412

CLAY 57
2209

CLAY 30
1062

CLAY 31
2190

CLAY 43
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CLAY 42
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DELAWARE 13
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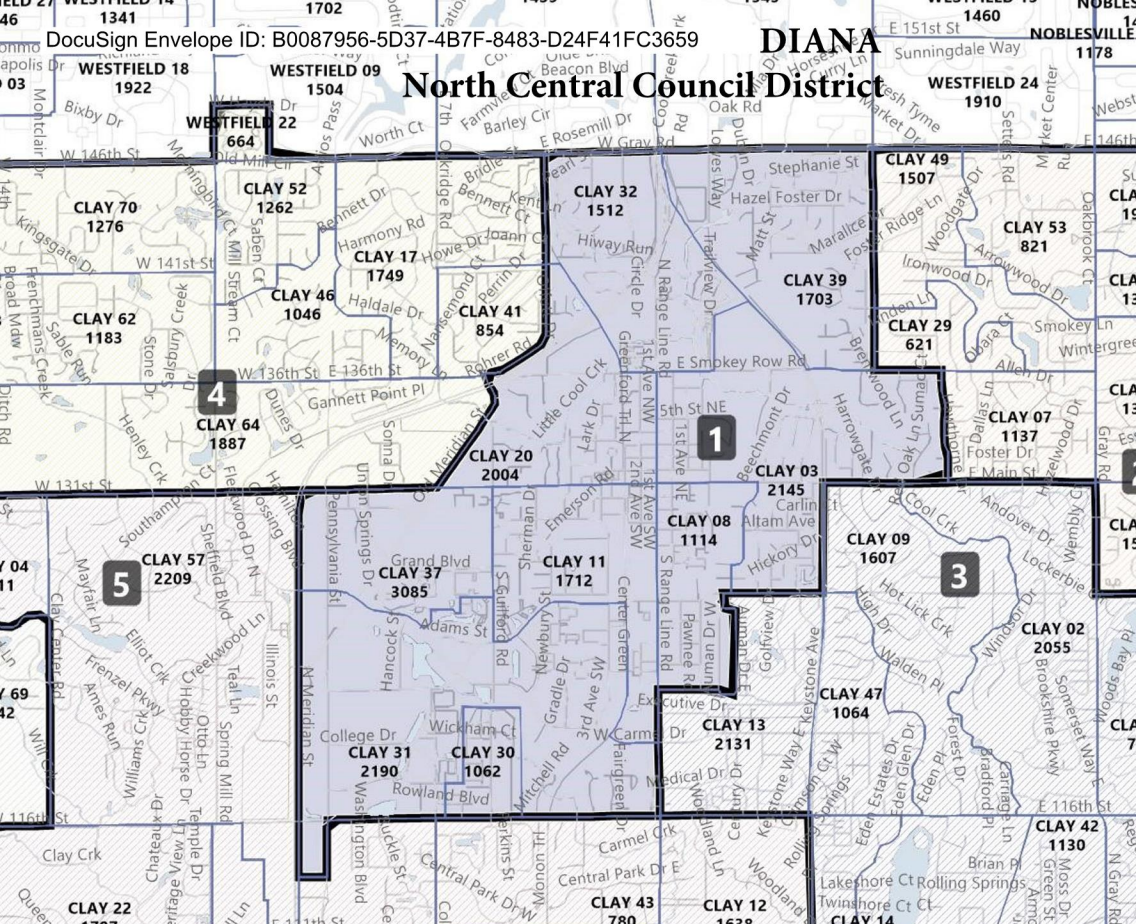
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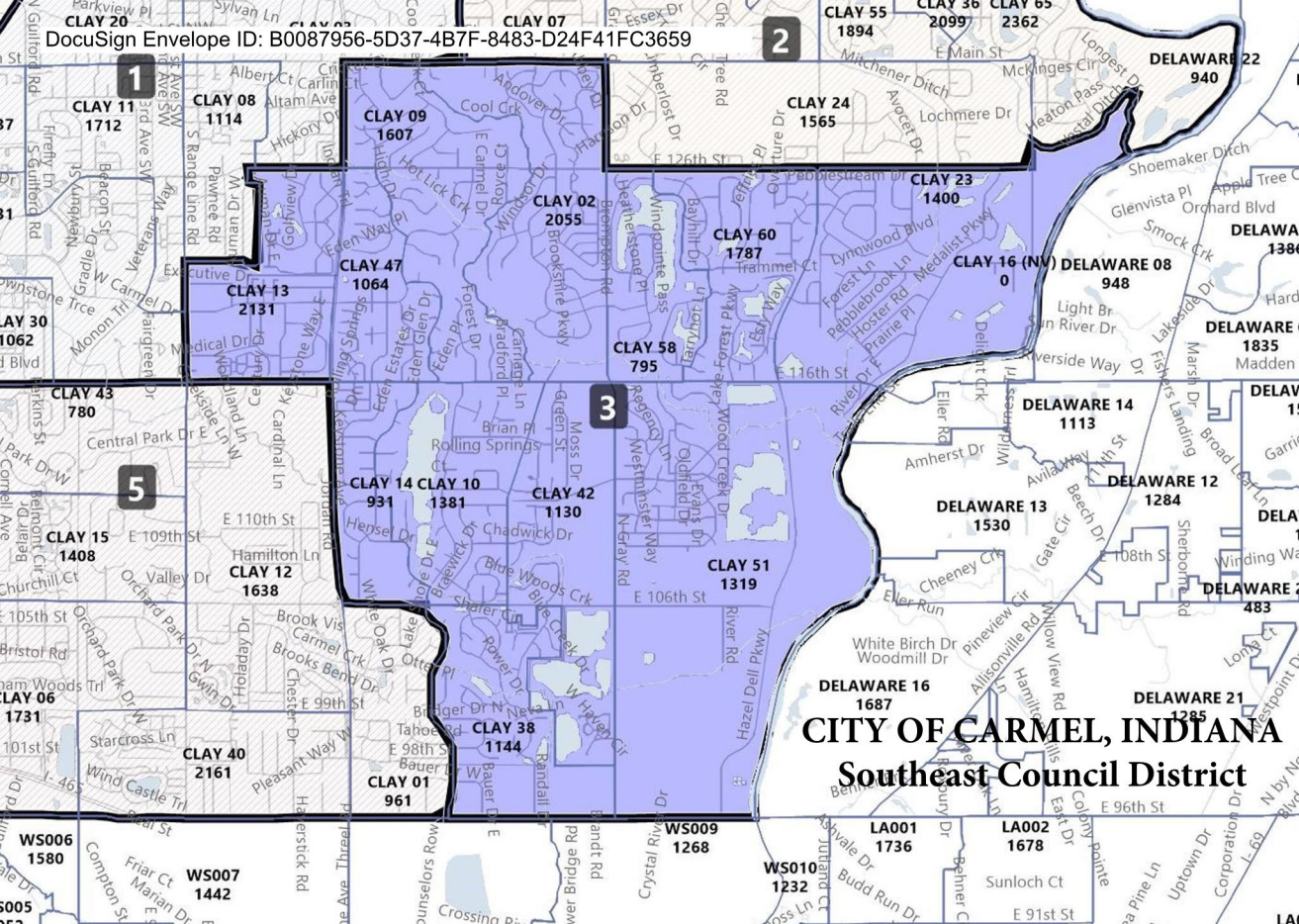
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DELAWARE 16
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DELAWARE 21
1285

North Central Council District





CITY OF CARMEL, INDIANA

Southeast Council District

CITY OF CARMEL, INDIANA

Northwest Council District

WESTFIELD 03
1027

WESTFIELD 14
1341

WESTFIELD 18
1922

WESTFIELD 09
1504

WESTFIELD 10
1439

WESTFIELD 22
664

CLAY 27
2049

CLAY 70
1276

CLAY 52
1262

CLAY 17
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CLAY 32
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CLAY 62
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CLAY 67
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CLAY 64
1887

CLAY 20
2004

CLAY 71
1766

CLAY 04
2511

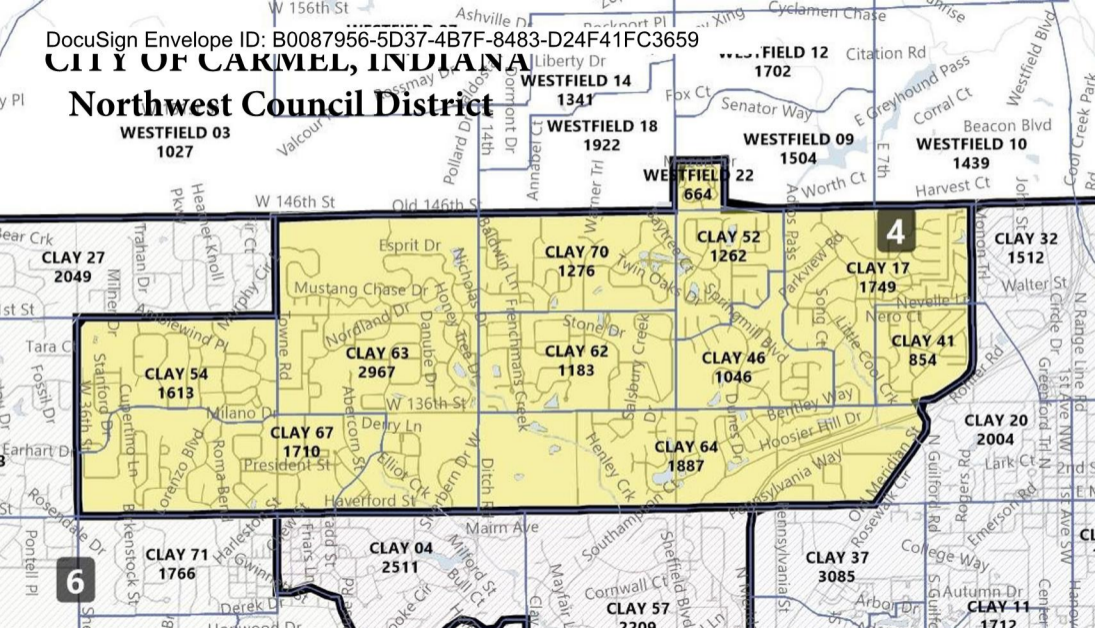
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CLAY 57
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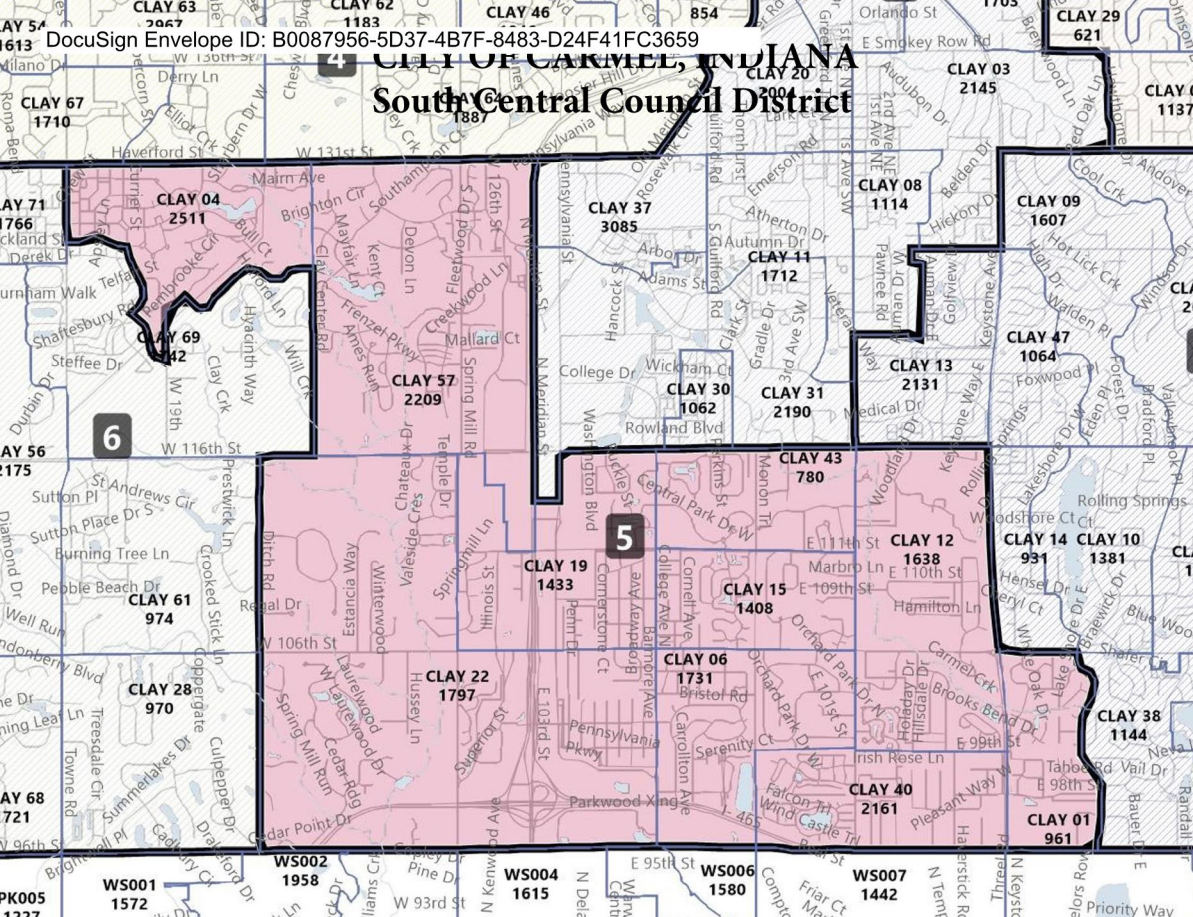
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CITY OF CARMEL, INDIANA
South Central Council District

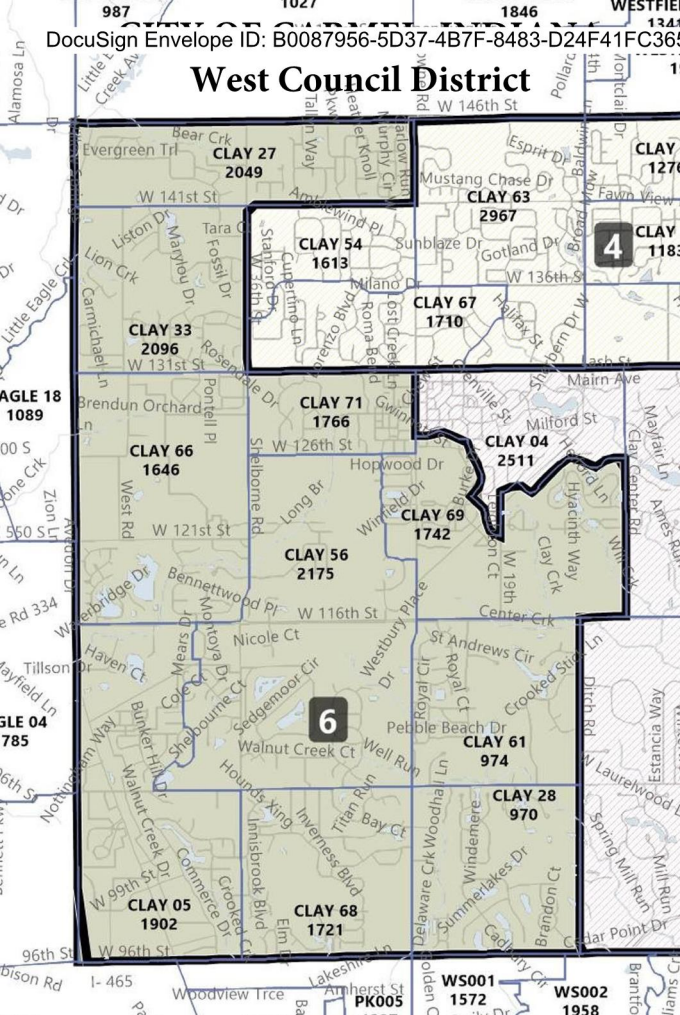


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- CLAY 20 2004
- CLAY 03 2145
- CLAY 67 1710
- CLAY 71 1766
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- CLAY 37 3085
- CLAY 08 1114
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- CLAY 14 931
- CLAY 10 1381
- CLAY 61 974
- CLAY 19 1433
- CLAY 15 1408
- CLAY 06 1731
- CLAY 28 970
- CLAY 22 1797
- CLAY 09 1144
- CLAY 40 2161
- CLAY 01 961
- WS002 1958
- WS001 1572
- WS004 1615
- WS006 1580
- WS007 1442

West Council District



4

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WS001
1572

WS002
1958

PK005