

COUNTY OF SAN DIEGO  
BOARD OF SUPERVISORS  
REGULAR MEETING AGENDA

**TUESDAY, OCTOBER 21, 2025, 9:00 AM AND WEDNESDAY, OCTOBER 22, 2025, 9:00 AM**  
COUNTY ADMINISTRATION CENTER,  
BOARD CHAMBER, ROOM 310  
1600 PACIFIC HIGHWAY, SAN DIEGO, CA 92101

**GENERAL LEGISLATIVE SESSION**  
**TUESDAY, OCTOBER 21, 9:00 AM**

Order Of Business

- A. Roll Call
- B. Statement (just cause) and/or Consideration of a Request to Participate Remotely (emergency circumstances) by a Supervisor, if applicable.
- C. Invocation
- D. Pledge of Allegiance
- E. Presentation or Announcement of Proclamations and Awards
- F. Non-Agenda Public Communication: Individuals can address the Board on topics within its jurisdiction that are not on the agenda. According to the Board's Rules of Procedure, each person may speak at only one Non-Agenda Public Communication session per meeting. Speakers can choose to speak during either the General Legislative or Land Use Legislative Session.
- G. Approval of the Statement of Proceedings/Minutes for the sessions of September 30, 2025 and October 1, 2025.
- H. Consent Agenda
- I. Discussion Items
- J. Board Member Committee Updates. This is an opportunity for Members of the Board to provide informational updates on their committee assignments. No action may be taken.
- K. Recess to Wednesday, October 22, 2025, at 9:00 AM for the Land Use Legislative Session

NOTICE: THE BOARD OF SUPERVISORS MAY TAKE ANY ACTION WITH RESPECT TO THE ITEMS INCLUDED ON THIS AGENDA. RECOMMENDATIONS MADE BY COUNTY STAFF DO NOT LIMIT ACTIONS THAT THE BOARD OF SUPERVISORS MAY TAKE. MEMBERS OF THE PUBLIC SHOULD NOT RELY UPON THE RECOMMENDATIONS IN THE BOARD LETTER AS DETERMINATIVE OF THE ACTION THE BOARD OF SUPERVISORS MAY TAKE ON A PARTICULAR MATTER.

Supporting documentation and attachments for items listed on this agenda can be viewed online at [www.sandiegocounty.gov/cob](http://www.sandiegocounty.gov/cob) or in the Office of the Clerk of the Board of Supervisors at the County Administration Center, 1600 Pacific Highway, Room 402, San Diego, CA 92101. To access the meeting virtually and offer public comment via a call-in option, please go to: [www.sandiegocounty.gov/telecomments](http://www.sandiegocounty.gov/telecomments) for instructions.

#### **ASSISTANCE FOR PERSONS WITH DISABILITIES:**

Agendas and records are available in alternative formats upon request. Contact the Clerk of the Board of Supervisors office at 619-531-5434 with questions or to request a disability-related accommodation. Individuals requiring sign language interpreters should contact the Countywide ADA Title II Coordinator at (619) 531-4908. To the extent reasonably possible, requests for accommodation or assistance should be submitted at least 72 hours in advance of the meeting so that arrangements may be made. An area in the front of the room is designated for individuals requiring the use of wheelchair or other accessible devices.

#### **LANGUAGE INTERPRETATION ASSISTANCE:**

Language interpretation services for public speakers are available upon request to the Clerk of the Board of Supervisors at least 72 hours prior to the meeting (refer to Board Policy A-139 for additional information). Please contact the Clerk of the Board's office at (619) 531-5434 or via e-mail at [publiccomment@sdcounty.ca.gov](mailto:publiccomment@sdcounty.ca.gov).

#### **LEVINE ACT NOTICE: DISCLOSURES REQUIRED ON SPECIFIED ITEMS (GOVERNMENT CODE § 84308)**

The Levine Act states that parties to any proceeding involving a license, permit or other entitlement for use pending before the Board must disclose on the record of the proceeding any campaign contributions of more than \$500 (aggregated) made by the parties or their agents to Board Members within the preceding 12 months. Participants with financial interests, and agents of either parties or participants, are requested to disclose such contributions also. The disclosure must include the name of the party or participant and any other person making the contribution; the name of the recipient; the amount of the contribution; and the date the contribution was made. This disclosure can be made orally during the proceeding or in writing on a request to speak.

### **Board of Supervisors' Agenda Items**

#### **CONSENT AGENDA**

All agenda items listed under this section are considered to be routine and will be acted upon with one motion. There will be no separate discussion of these items unless a member of the Board of Supervisors or the Chief Administrative Officer so requests, in which event, the item will be considered separately in its normal sequence.

<b>Category</b>	<b>#</b>	<b>Subject</b>
Public Safety	1.	SHERIFF - ADDITION OF TWO TRAFFIC DEPUTIES IN THE CITY OF ENCINITAS AND TWO PATROL DEPUTIES IN THE CITY OF LEMON GROVE (4 VOTES)
	2.	AUTHORIZE SINGLE SOURCE PROCUREMENT FOR TITLE IV-E FOSTER CARE CLAIMING SERVICES

3. ACCEPT THE FISCAL YEAR 2025-26 COMMUNITY CORRECTIONS PARTNERSHIP PLAN
4. APPROVAL OF JUVENILE JUSTICE COORDINATING COUNCIL AMENDED BYLAWS
5. AUTHORITY FOR COUNTY FIRE TO OPERATIONALIZE AN AERIAL FIREFIGHTING PROGRAM, APPROVE THE SINGLE SOURCE PURCHASE AND OUTFITTING OF A SIKORSKY S70 FIREHAWK HELICOPTER, EXTEND AN AGREEMENT WITH SAN DIEGO GAS & ELECTRIC FOR REGIONAL AERIAL FIREFIGHTING RESOURCES, AND ESTABLISH APPROPRIATIONS (4 VOTES)
6. PUTTING SAN DIEGANS FIRST: SUPPORTING LOCAL HOMEBUYERS OVER FOREIGN INVESTORS
7. APPROVE OUT-OF-COUNTRY TRAVEL FOR COUNTY OF SAN DIEGO REPRESENTATIVE TO PARTICIPATE IN THE JAPAN CENTER FOR INTERNATIONAL EXCHANGE US-JAPAN PROGRAM ON HEALTHY AND RESILIENT AGING
8. APPROVE OUT-OF-COUNTRY TRAVEL FOR COUNTY OF SAN DIEGO REPRESENTATIVES TO PARTICIPATE IN THE JAPAN CENTER FOR INTERNATIONAL EXCHANGE US-JAPAN PROGRAM ON HEALTHY AND RESILIENT AGING
9. RECEIVE UPDATE ON BEHAVIORAL HEALTH CAPITAL FACILITY PROJECT RECOMMENDED FOR PROPOSITION 1 INFRASTRUCTURE BOND ROUND 2 GRANT FUNDING, AUTHORIZE AND ADOPT A RESOLUTION TO APPLY FOR THE GRANT FUNDS, AND DIRECT THE DEPARTMENT OF GENERAL SERVICES TO EXPLORE THE FEASIBILITY OF A PUBLIC-PRIVATE PARTNERSHIP MODEL
10. AUTHORIZE ACCEPTANCE OF TITLE V MATERNAL AND CHILD HEALTH BLOCK GRANT ALLOCATION INCLUDING THE PERINATAL EQUITY INITIATIVE ALLOCATION FROM THE CALIFORNIA DEPARTMENT OF PUBLIC HEALTH
11. AUTHORIZATION TO NEGOTIATE PURCHASE OF PROPERTY FOR THE TROY STREET SLEEPING CABINS PROJECT AND ADOPTION OF A RESOLUTION DECLARING THE LAND WILL BE USED FOR A PUBLIC PURPOSE

Health and  
Human Services

Land Use and Environment	12.	SEMI-ANNUAL REPORT OF GIFTS AND DONATIONS AND RATIFICATION OF ACCEPTANCE OF GIFTS AND DONATIONS EXCEEDING \$5,000 TO THE SAN DIEGO COUNTY LIBRARY AND RELATED CEQA EXEMPTION
Financial and General Government	13.	APPROVAL OF THE ISSUANCE OF REVENUE OBLIGATIONS BY THE CALIFORNIA ENTERPRISE DEVELOPMENT AUTHORITY FOR THE BENEFIT OF LA JOLLA COUNTRY DAY SCHOOL IN AN AGGREGATE AMOUNT NOT TO EXCEED \$45,000,000
	14.	APPROVAL OF CONFLICT-OF-INTEREST CODES FOR LA MESA-SPRING VALLEY SCHOOL DISTRICT, RAINBOW MUNICIPAL WATER DISTRICT, AND SAN DIEGO LAW LIBRARY
	15.	APPOINTMENTS: VARIOUS
	16.	COMMUNICATIONS RECEIVED

## DISCUSSION ITEMS

Category	#	Subject
Financial and General Government	17.	STANDING UP FOR DUE PROCESS: THE CIVIL LIBERTIES ENFORCEMENT AND ACCOUNTABILITY RULES (CLEAR) ORDINANCE
	18.	STOPPING ICE IMPERSONATORS AND COUNTERFEIT GEAR SUPPLIERS
	19.	ESTABLISHING THE OFFICE OF THE INSPECTOR GENERAL
Public Safety	20.	STRENGTHENING DISASTER PREPAREDNESS AND RECOVERY THROUGH PROACTIVE INFRASTRUCTURE DOCUMENTATION
Financial and General Government	21.	IMPROVING SAFETY AND LABOR STANDARDS IN COUNTY PARKS

1. **SUBJECT: SHERIFF - ADDITION OF TWO TRAFFIC DEPUTIES IN THE CITY OF ENCINITAS AND TWO PATROL DEPUTIES IN THE CITY OF LEMON GROVE (DISTRICTS: 3 & 4)**

**OVERVIEW**

On January 25, 2022 (2) the Board of Supervisors approved the Sheriff's Office law enforcement services contract with nine incorporated cities in the County for the period of July 1, 2022 through June 30, 2027. Two of those cities, Encinitas and Lemon Grove, have requested to add two additional deputies to each of their contracts. Encinitas has seen an increase in road traffic and the two additional traffic deputies requested will be dedicated to traffic-related enforcement, with particular emphasis on Driving Under the Influence (DUI) enforcement, collision reduction, pedestrian and bicycle safety, and traffic code compliance. Lemon Grove has seen an increase in call volume as well as workload demand; the two additional patrol deputies requested will be dedicated to proactive patrols and community engagement, specialized enforcement and follow-up investigations, proactive projects, and patrol trolley stations.

This request is to approve and authorize the addition of two traffic deputies to the City of Encinitas and two patrol deputies to the City of Lemon Grove for law enforcement services. This request also includes establishing appropriations of \$1,311,904 in the Sheriff's Office based on unanticipated revenue from the City of Encinitas and the City of Lemon Grove, transferring appropriations of \$330,860 from the Sheriff's Office Capital Assets Equipment to the General Fund Contributions to Fleet Internal Service Fund, and amending the Fiscal Year 2025-26 Department of General Services Fleet ISF Spending Plan by \$330,860. Due to the provisions of Government Code 51350, a waiver of Board Policy B-29, Fees, Grants, Revenue Contracts - Department Responsibility for Cost Recovery, is also included in today's request, which requires full cost-recovery for fees, grants, and revenue contracts.

**RECOMMENDATION(S)**

**SHERIFF**

1. Approve and authorize the Sheriff's Office to add four staff years, to support the cities of Encinitas and Lemon Grove, and direct the Department of Human Resources to classify the positions at the appropriate levels.
2. Establish appropriations of \$1,311,904 in the Sheriff's Office, Salaries & Benefits (\$743,436), Services & Supplies (\$237,608) and Capital Assets Equipment (\$330,860) for law enforcement services based on unanticipated revenue from the City of Encinitas (\$655,952) and City of Lemon Grove (\$655,952). **(4 VOTES)**
3. Transfer appropriations of \$330,860 from the Sheriff's Office, Capital Assets Equipment, to the General Fund Contributions to Fleet Internal Service Fund (ISF), Operating Transfer Out, to purchase four vehicles.
4. Amend the Fiscal Year 2025-26 Department of General Services Fleet ISF Spending Plan by \$330,860 for the purchase of four vehicles for the Sheriff's Office based on an operating transfer from the General Fund. **(4 VOTES)**

5. Waive Board Policy B-29 - Fees, Grants, Revenue Contracts - Department Responsibility for Cost Recovery which requires full cost recovery for fees, grants, and revenue contracts.

### **EQUITY IMPACT STATEMENT**

Public safety includes engagement, involvement, and connection to communities. This negotiated contract supports the staffing and equipment necessary to provide the highest level of public safety service to all in the nine incorporated cities that contract for Sheriff's Office law enforcement services. The additional contracts will increase staffing to respond to calls for service, investigate crimes, assist the community, and provide related support. The Sheriff's Office strives for equitable outcomes in our communities, which means that the law enforcement services afford our communities a chance to lower crime and improve quality of life throughout the entire jurisdiction.

### **SUSTAINABILITY IMPACT STATEMENT**

By expanding the contract for law enforcement services, the Sheriff's Office is advancing the County's Sustainability Goal of ensuring just and equitable access for all residents. The additional traffic deputies in Encinitas will assist the city to mitigate risks and prevent threats to the community's safety posed by the rising vehicular, pedestrian, and bicycle activity. The additional patrol deputies in Lemon Grove enhance the public safety services provided to the residents of Lemon Grove. Public safety is an essential component of thriving communities, and the Sheriff's Office is committed to keeping our communities safe and as crime free as possible.

### **FISCAL IMPACT**

Funds for this request are not included in the Fiscal Year 2025-26 Operational Plan for the Sheriff's Office. If approved, this request will result in current year costs and revenue of \$1,311,904 for current year costs related to Salaries & Benefits (\$743,436) for four additional staff years, Services & Supplies (\$237,608) and Capital Assets Equipment (\$330,860) for law enforcement services provided to contract cities. The funding source is revenue from the cities of Encinitas (\$655,952) and Lemon Grove (\$655,952). A waiver of Board Policy B-29 - Fees, Grants, Revenue Contracts - Department Responsibility for Cost Recovery is required since the contract revenue will recover Sheriff's Office direct costs and a portion of indirect costs. Pursuant to Government Code Section 51350, the County shall not charge a city contracting for a particular service, any portion of those direct or indirect costs which are attributable to services made available to all portions of the county. Those indirect costs will be funded by existing General Purpose Revenue in the Sheriff's Office. Subsequent year costs and revenue will be included in future year Operational Plans for the Sheriff's Office. There will be no change in net General Fund cost and there will be an increase of four staff years.

### **BUSINESS IMPACT STATEMENT**

N/A

**2. SUBJECT: AUTHORIZE SINGLE SOURCE PROCUREMENT FOR TITLE IV-E FOSTER CARE CLAIMING SERVICES (DISTRICTS: ALL)**

**OVERVIEW**

Title IV-E of the Social Security Act, administered through the California Department of Social Services (CDSS), provides federal funding to support a broad range of services for eligible children and youth (ages 0-17) who are currently in foster care or at risk of entering foster care or the juvenile justice system. These funds help counties provide prevention services, foster care maintenance and placement support, and related administrative and training activities that improve safety, permanency, and well-being outcomes for vulnerable youth and families.

Since 2015, the County of San Diego has partnered with Justice Benefits, Inc. (JBI), a national leader in Title IV-E claiming, to manage this process. JBI has consistently helped the County maximize federal reimbursement by identifying all eligible expenditures, streamlining documentation and improving operational efficiency. While Title IV-E funding presents a critical opportunity to support youth, the claiming process requires precise documentation, ongoing staff training, and strict adherence to evolving federal and state regulations. To ensure compliance, the Probation Department contracts with JBI for their specialized expertise and technical infrastructure. By utilizing proprietary technology such as their Random Moment Time Study (RMTS) system, JBI helps the Probation Department accurately capture and report staff time spent on federally eligible activities. JBI's extensive specialized experience and unique proprietary systems are unmatched by other contractors, making them the only provider capable of delivering the level of expertise, compliance assurance, and continuity required for this work. JBI's established relationships with federal and state agencies ensure compliance with complex regulations and continuity of effective training and service delivery.

Today's action requests the Board of Supervisors, in accordance with Board Policy A-87, to approve and authorize a single source procurement with Justice Benefits, Inc. for an initial term of one (1) year, with four (4) one-year option periods, and up to an additional six (6) months if needed.

**RECOMMENDATION(S)**

**CHIEF ADMINISTRATIVE OFFICER**

In accordance with Board Policy A-87, Competitive Procurement, approve and authorize the Director of the Department of Purchasing and Contracting to enter into negotiations with, Justice Benefits, Inc. and subject to successful negotiations and a determination of a fair and reasonable price, award a contract for the delivery of Title IV-E claiming services, or an initial term of one (1) year, with four (4) one-year option periods and up to an additional six (6) months if needed, subject to the availability of funds and continued need for the services, and to amend the contract as needed to reflect changes in services and funding, subject to the approval of the Chief Probation Officer.

**EQUITY IMPACT STATEMENT**

The recommended actions promote equity by ensuring continued federal funding for critical programs that support youth in foster care or those at risk of entering foster care or the juvenile justice system. These programs benefit vulnerable youth and families experiencing systemic inequities, socioeconomic challenges, and historical barriers to accessing services, thereby advancing equitable outcomes across San Diego County.

## **SUSTAINABILITY IMPACT STATEMENT**

The procurement of Title IV-E claiming services supports sustainability by maintaining federal funding streams, which ensures the ongoing delivery of effective and necessary services for at-risk youth and promotes stable, thriving communities. This procurement specifically enhances economic sustainability by optimizing staff efficiency and reducing the need for additional staff resources. Additionally, stable out-of-home placements are critical to long-term success, leading to better employment opportunities and financial stability, for the children and youth. Ensuring continued funding for administrative activities related to housing these extremely vulnerable populations is essential for achieving the goal of eliminating poverty and promoting economic sustainability for all.

## **FISCAL IMPACT**

Funds for this request are included in the Fiscal Year 2025-26 Operational Plan in the Probation Department. If approved, this request will result in estimated costs and revenue of \$200,000 in Fiscal Year 2025-26 to administer the program. Costs and revenue for contract option years and up to an additional six (6) months, if needed, will be included in future years Operational Plans in the Probation Department. The funding source is federal funds for Title IV-E Foster Care of the Social Security Act, administered through the California Department of Social Services. There will be no change in net General Fund cost and no additional staff years.

## **BUSINESS IMPACT STATEMENT**

N/A

### **3. SUBJECT: ACCEPT THE FISCAL YEAR 2025-26 COMMUNITY CORRECTIONS PARTNERSHIP PLAN (DISTRICTS: ALL)**

## **OVERVIEW**

On October 1, 2011, the State of California implemented the Public Safety Realignment Act (AB 109). This law fundamentally altered the criminal justice system by changing the definition of a felony; shifting housing for people with lower-level felony offenses from state prison to local county jails; and transferring the supervision of designated people on parole from the California Department of Corrections and Rehabilitation to local county agencies. AB 109 requires counties to develop comprehensive plans to effectively implement these modifications to the criminal justice system without compromising public safety.

AB 109 established the role and membership of the Community Corrections Partnership (CCP) Executive Committee, which approves a CCP Plan. In 2025, updates to the CCP Plan were provided by the District Attorney's Office, Sheriff's Office, Health and Human Services Agency (HHSA), the Probation Department, and the Department of the Public Defender. The CCP Plan incorporates input from stakeholders and community members, obtained through ongoing community engagement activities conducted by participating agencies.

The updated CCP Plan shows that San Diego County's approach to AB 109 and the broader justice system has evolved significantly in the 14 years since passage of AB 109. Additionally, the policy priorities expressed by the County of San Diego Board of Supervisors (Board) are reflected in the plan including a focus on behavioral health, housing, and alternatives to



incarceration. The Fiscal Year 2025-26 CCP Plan provides an updated framework for San Diego County justice partners and stakeholders to plan, monitor, and report on the San Diego County criminal justice system.

As part of a public meeting, the CCP Executive Committee voted to accept the CCP Plan on August 21, 2025. Today's action requests the Board accept the Fiscal Year 2025-26 CCP Plan.

### **RECOMMENDATION(S)**

#### **CHIEF ADMINISTRATIVE OFFICER**

Accept the Fiscal Year 2025-26 Community Corrections Partnership Plan.

### **EQUITY IMPACT STATEMENT**

The Community Corrections Partnership (CCP) Plan was developed with equity as a guiding principle to reduce disparities across the health and justice systems and ensure equitable access to quality prevention, treatment, and rehabilitation services. The CCP Plan includes services designed to minimize barriers in access to care and improve service delivery, thereby reducing disparities in outcomes. The CCP Plan includes services delivered by community members with relevant lived experiences, enabling them to mentor and support individuals as they transition successfully from custody back into the community.

### **SUSTAINABILITY IMPACT STATEMENT**

The proposed action to accept the County's Fiscal Year 2025-26 Community Corrections Partnership (CCP) Plan contributes to the County of San Diego's Sustainability Goals of engaging the community and providing just and equitable access to services and resources. The CCP Plan reflects community input gathered through ongoing community engagement activities. Furthermore, the CCP Plan outlines linkages and access to treatment, behavioral health care, housing, education, employment, medical and public health care, with the goal of expanding the availability of accessible County services and community resources for justice-involved individuals.

### **FISCAL IMPACT**

There is no fiscal impact associated with accepting the Fiscal Year 2025-26 CCP Plan. There will be no change in net General Fund cost and no additional staff years.

### **BUSINESS IMPACT STATEMENT**

N/A

## **4. SUBJECT: APPROVAL OF JUVENILE JUSTICE COORDINATING COUNCIL AMENDED BYLAWS (DISTRICTS: ALL)**

### **OVERVIEW**

In 1996, the San Diego County Board of Supervisors (Board) established the Juvenile Justice Coordinating Council (Council) pursuant to section 749.22 of the Welfare and Institutions Code, as part of the overall efforts throughout the State of California to reform juvenile justice and the movement towards rehabilitative and restorative services versus mass incarceration. The Council serves as a regional, coordinated advisory group dedicated to strengthening and supporting communities and families. It provides guidance to the Board on matters related to juvenile

justice, and is responsible for overseeing the development of prevention, intervention, and graduated sanction services, as well as related policies and programs. The Council’s Bylaws were last updated in 2021, and on March 6, 2025, amendments were approved to better align the Bylaws with Board Policy A-74 Participation in County Boards Commissions, and Committees.

Today’s action seeks Board approval of the Juvenile Justice Coordinating Council amended Bylaws, which once approved, would be effective immediately.

**RECOMMENDATION(S)**

**CHIEF ADMINISTRATIVE OFFICER**

Approve the amended Bylaws of the Juvenile Justice Coordinating Council.

**EQUITY IMPACT STATEMENT**

The Juvenile Justice Coordinating Council (Council) Bylaws update further aligns with Board Policy A-74 Participation in County Boards Commissions, and Committees and aims to promote equitable participation and inclusive representation within the Council’s membership. These changes also support transparency and fairness while ensuring the Council remains focused on its mission without political influence.

**SUSTAINABILITY IMPACT STATEMENT**

Adoption of the updated Bylaws enhances the long-term sustainability of the Juvenile Justice Coordinating Council (Council) by promoting clear governance and consistent decision-making practices. These changes help ensure structural integrity, operational stability, and continued alignment with the Council’s mission.

**FISCAL IMPACT**

There is no fiscal impact associated with this action. There will be no change in net General Fund cost and no additional staff years.

**BUSINESS IMPACT STATEMENT**

N/A

5.     **SUBJECT:     AUTHORITY FOR COUNTY FIRE TO OPERATIONALIZE AN AERIAL FIREFIGHTING PROGRAM, APPROVE THE SINGLE SOURCE PURCHASE AND OUTFITTING OF A SIKORSKY S70 FIREHAWK HELICOPTER, EXTEND AN AGREEMENT WITH SAN DIEGO GAS & ELECTRIC FOR REGIONAL AERIAL FIREFIGHTING RESOURCES, AND ESTABLISH APPROPRIATIONS (DISTRICTS: ALL)**

**OVERVIEW**

On January 28, 2025 (16), the Board of Supervisors (Board) took several actions to bolster wildfire preparedness, response, and educational efforts in our region, including directing the Chief Administrative Officer (CAO) to identify funds to purchase a night-flying helicopter for San Diego County Fire (County Fire) to staff and conduct night-time water drops on wildland fires in our region. County Fire has been working to identify acquisition options, financing, funding for debt payments, staffing, maintenance, and operational support.

The California Department of Forestry and Fire Protection (CAL FIRE), County Fire's operational partner for fire protection and emergency medical services, has fully transitioned to the Sikorsky S70 Firehawk and maintains 16 of these in their fleet for aerial firefighting. The Sikorsky S70 Firehawk has been determined by County Fire staff to be the most effective helicopter platform for attacking wildland fires due to its durability, increased water storage capacity, and ability to remain in the air longer than other platforms. To increase aerial resources in the San Diego region, and through the existing Cooperative Agreement between the County of San Diego (County) and CAL FIRE, CAL FIRE has offered, indefinitely, to cover staffing, fuel, and maintenance costs if the County purchases a Sikorsky S70 Firehawk. San Diego Gas and Electric (SDG&E) purchased a Sikorsky S70 Firehawk helicopter for firefighting purposes but that helicopter has not yet been deployed. SDG&E has offered to sell their aircraft to the County so that County Fire can utilize this asset. In addition, SDG&E would provide ongoing funding of \$3,300,000 to County Fire's aerial firefighting program, subject to California Public Utilities Commission approval in future years.

Today's actions include authorizing a single source contract with SDG&E to acquire their Sikorsky S70 Firehawk helicopter and a single source contract with United Rotorcraft to outfit the new helicopter to meet CAL FIRE's operational standards. Today's actions would also authorize the Director of San Diego County Fire, or their designee, to execute revenue agreements of up to \$5 million annually from SDG&E for a County Fire helicopter program through October 31, 2035, and the CAO to take all necessary actions to operationalize a County Fire helicopter program. Today's actions would also authorize an extension to a long-term agreement with SDG&E that provides other aerial resources to the region and increases available revenue to the County, direct the Auditor and Controller to establish an interest-bearing trust fund to deposit revenues generated from the helicopter program that will be committed to the helicopter program, and establish appropriations of \$23,806,000 million based on bond proceeds.

## **RECOMMENDATION(S)**

### **CHIEF ADMINISTRATIVE OFFICER**

1. In accordance with Board Policy A-87, Competitive Procurement, approve and authorize the Director, Department of Purchasing and Contracting to enter into negotiations with San Diego Gas & Electric and subject to successful negotiations and a determination of a fair and reasonable price, award a contract for a Sikorsky S70 Firehawk helicopter, and amend the contract as needed to reflect changes to services and funding, subject to the approval of the Director, San Diego County Fire or their designee.
2. In accordance with Board Policy A-87, Competitive Procurement, approve and authorize the Director, Department of Purchasing and Contracting, to enter into negotiations with United Rotorcraft and subject to successful negotiations and determination of a fair and reasonable price, award a contract to complete the outfitting of the Sikorsky S70 Firehawk helicopter to meet California Department of Forestry and Fire Protection (CAL FIRE) standards, and amend the contract as needed to reflect changes to services and funding, subject to the approval of the Director, San Diego County Fire or their designee.

3. Authorize San Diego County Fire to accept up to \$5 million annually from San Diego Gas & Electric for the period of November 1, 2025, through October 31, 2035, for the San Diego County Fire helicopter program and authorize the Director of San Diego County Fire, or designee, to execute all revenue agreement documents, including any annual extensions, amendments, and/or revisions thereto that do not materially impact or alter services or funding levels.
4. Authorize the Chief Administrative Officer, or their designee, to take all necessary actions to operationalize the San Diego County Fire helicopter program, subject to available appropriations.
5. Waive Board Policy A-87, Competitive Procurement, and in accordance with Administrative Code 401, authorize the Director, Department of Purchasing and Contracting upon successful negotiations and determination of a fair and reasonable price, to award contracts for maintenance, spare parts, and other equipment and services necessary for the Sikorsky S70 Firehawk helicopter to be fully operational, and to amend the agreements as needed to reflect changes to requirements, services, and/or funding subject to the approval of the Director of San Diego County Fire.
6. Direct the Auditor and Controller to establish an interest-bearing trust fund to deposit revenues generated by the helicopter program from agreements with San Diego Gas & Electric, CAL FIRE, and the U.S. Government, and other income sources, with all interest earnings allocated to and distributed to this fund. Funds in this trust fund will be committed to debt service payments, maintenance, fuel, staffing, equipment necessary to operate a firefighting helicopter program, and the purchase of new helicopters.
7. In accordance with Board Policy A-87, Competitive Procurement, and Administrative Code 401, authorize the Director, Department of Purchasing and Contracting to amend contract 567111 with San Diego Gas & Electric, for utilization of other firefighting-equipped helicopters for fire suppression, to extend the contract term for an additional three (3) years plus two (2) additional option years through July 31, 2032, and increase the annual funding up to \$500,000, subject to the availability of funds; and to amend the contract as required to reflect changes to services and funding allocations, subject to the approval of the Director, San Diego County Fire or their designee.
8. Establish appropriations of \$23,806,000 in Finance Other, Capital Assets, based on bond proceeds for the purchase of a Sikorsky S70 Firehawk helicopter. **(4 VOTES)**

#### **EQUITY IMPACT STATEMENT**

Purchasing an additional night-flying helicopter increases locally available resources to quickly respond to emerging wildland fires that frequently start in rural and isolated communities that disproportionately includes tribal nations, lower-income residents, and senior citizens. By increasing firefighting resources, the County can ensure a more equitable and rapid response that better protects vulnerable populations and their properties from the devastating impact of wildfires.

## **SUSTAINABILITY IMPACT STATEMENT**

Today's action to authorize the purchase of an additional night-flying helicopter demonstrates the County's ongoing commitment to the region's environmental stewardship. By enhancing the region's firefighting capabilities, the County can better manage the risks of wildland fires that pose threats to both residents and sensitive habitats.

## **FISCAL IMPACT**

Funds for this request are partially included in the Fiscal Year 2025-26 Adopted Operational Plan in Finance Other (\$14,250,000). If approved, today's action will increase appropriations and result in an estimated total one-time cost of \$38,056,000 to purchase one Sikorsky S70 Firehawk (approximately \$32,756,000) and to outfit the new helicopter (approximately \$5,300,000). The funding source will be bond proceeds of \$38,056,000. The ongoing debt service payment will be covered by the \$3,300,000 of annual revenue received from San Diego Gas & Electric (SDG&E) through 2027 and thereafter will be subject to approval by the California Public Utilities Commission and will be included in future years Operational Plans. Should SDG&E not provide annual revenue, County Fire would identify alternate funding sources and return to the Board for authorization of any necessary actions and approval of the new funding source(s). Annual staffing and maintenance costs for the helicopter, estimated at \$5.5 million, will be covered through an agreement with CAL FIRE. There will be no change in net General Fund cost and no additional staff years. The establishment of a trust fund for the deposit of funds above the annual operating and financing costs will be committed for the helicopter program.

## **BUSINESS IMPACT STATEMENT**

N/A

### **6. SUBJECT: PUTTING SAN DIEGANS FIRST: SUPPORTING LOCAL HOMEBUYERS OVER FOREIGN INVESTORS (DISTRICTS: ALL)**

#### **OVERVIEW**

Homeownership is the cornerstone of the American Dream. It provides not just a safe and stable place to live, but also a pathway for creating generational wealth. More importantly, homeownership tends to create strong, close-knit communities, which positively impacts the overall wellbeing of our county's social fabric. Yet for many working families and young adults, especially here in the County of San Diego (County), this dream is slipping further out of reach. Soaring housing prices, limited inventory, and intense competition - made worse by expanding government regulations and broader market forces - keep homeownership increasingly unattainable for those who live, work, and are trying to raise families here.

To put this into perspective, consider the typical age of a first-time homebuyer. In 2025, the national average is 38 years old, up from 33 in 2020 - a 15% increase in just five years. In the County, the situation is even more dire, with only 8% of young adults under the age of 35 owning a home. Unfortunately, this is anything but surprising when the median price of a home in the County has surpassed \$900,000 (August 2025). To afford a mortgage at this price, a household would need to secure roughly \$180,000 for a traditional 20% downpayment and

earn \$180,000 annually to comfortably make the loan payment. The County's median income, however, is just \$130,800. This price-to-income gap is locking an entire generation of San Diegans out of homeownership.

Making matters worse, foreign buyers - many of whom don't reside in the U.S. - have been increasingly targeting single-family homes across the country as investment opportunities, with California among the top states for speculation. According to the National Association of Realtors, international home purchases have increased by 44% compared to last year, totaling roughly \$56 billion in sales. Of those, 15% were in California. This is not just a market trend... It's fundamentally a fairness issue that needs to be addressed. San Diegans should not have to compete with international speculators from other countries for the very housing that make up our neighborhoods.

Other states are experiencing similar trends and are already responding to the challenge. For example, since 2023 Florida, Texas and Georgia passed laws restricting or prohibiting foreign real estate purchases, typically under certain conditions such as when located near military sites. In these instances, the threat goes beyond displacing locals from homeownership opportunities - these measures are also meant to protect sensitive national security assets from intelligence gathering, espionage and other maligned actions by our nation's adversaries. In the County, this should make perfect sense to us; San Diego has a significant military presence with major naval and marine bases such as Naval Air Station North Island and Camp Pendleton, the Marine Corps Recruit Depot, Naval Base San Diego and various other training, medical and logistics centers.

However, in places like Florida and Oklahoma, full bans have also taken effect, prohibiting specific adversarial countries from investing in real estate, regardless of proximity to military installations. By July of this year, 30 states across the country have either proposed or enacted similar measures. The trend of foreign investment is real, and legislation is evolving throughout the U.S. in response. It's time for California to join this growing movement.

While homeownership is becoming less accessible for young families and residents of the County, it's time for the County to explore additional solutions. Today's proposal directs the Chief Administrative Officer (CAO) to lobby the State of California, by adding to our legislative agenda support for state-wide bans and/or restrictions on foreign investment in entry-level and single-family housing, particularly when located near sensitive military installations and other critical infrastructure. Additionally, today's proposal directs the CAO to study and report back on strategies that would prioritize residents of the County in the homebuying process, while remaining consistent with federal and state housing laws. Possible solutions could include adjustments to the County's first-time homebuyer program(s), establishing local limits on international investments in entry-level and single-family homes, or other similar mechanisms. The Board of Supervisors (Board) should be focused on equipping residents of the County with a competitive edge in the homebuying process, before opening the doors to foreign investment. Today's proposal will help guide and maintain that focus.

**RECOMMENDATION(S)**  
**SUPERVISOR JIM DESMOND**

1. Direct the Chief Administrative Officer (CAO) to lobby the State of California, by adding to our legislative agenda support for state-wide bans and/or restrictions on foreign investment in entry-level and single-family housing. This may include but is not limited to:
  - a. Full ban within 10 miles of military installations/facilities and critical infrastructure such as power, water and other vital utilities.
  - b. Full ban on sanctioned foreign entities and/or foreign adversaries of the United States of America.
  - c. Establish purchase restrictions, such as limiting the number of single-family residential units a foreign investor may hold at a time (e.g., a single unit).
2. Direct the CAO to conduct a feasibility study and report back to the Board within 120 days with local options to prioritize residents of the County in homeownership opportunities. This may include, but is not limited to:
  - a. Expanding and/or establishing programs that support local first-time homebuyers, to help close the growing home price-to-income gap.
  - b. Expanding and/or establishing programs that limit foreign investment in local entry-level and single-family housing, to the extent permissible by law.

**EQUITY IMPACT STATEMENT**

Rapidly rising home prices have disproportionately impacted young adults and working-class families across San Diego County. Prioritizing homeownership for those who live and work here will help close generational wealth gaps, strengthen neighborhood stability, and reduce displacement. Today's proposal allows the County to advocate for and examine policy solutions that promote fairness and opportunity for local families and residents.

**SUSTAINABILITY IMPACT STATEMENT**

Stabilizing homeownership for residents of the County supports long-term community resilience and economic sustainability.

**FISCAL IMPACT**

Funds for the actions requested are included in the Fiscal Year 2025-26 Operational Plan based on existing staff time in the Health and Human Services Agency based on various funding sources. There will be no change in net General Fund costs and no additional staff years. There may be fiscal impacts associated with future related recommendations, which staff would return to the Board for consideration and approval.

**BUSINESS IMPACT STATEMENT**

N/A

7. **SUBJECT: APPROVE OUT-OF-COUNTRY TRAVEL FOR COUNTY OF SAN DIEGO REPRESENTATIVE TO PARTICIPATE IN THE JAPAN CENTER FOR INTERNATIONAL EXCHANGE US-JAPAN PROGRAM ON HEALTHY AND RESILIENT AGING (DISTRICTS: ALL)**

**OVERVIEW**

In accordance with San Diego County Board of Supervisors (Board) Policy D-7, *Out-of-County Business and Related Guidelines and Processes*, and Administrative Code section 470(h), this is a request to approve out-of-country travel for the Chair Pro Tem, San Diego County Board of Supervisors (Board) to participate in the Japan Center for International Exchange (JCIE) one-week learning tour in Japan.

JCIE, in partnership with AARP, invited County policymakers, leadership and community partners to join the tour, scheduled for this winter, based on the County's recognized leadership in implementing the Aging Roadmap and advancing age-friendly initiatives. The goal of the tour is to foster collaboration and information-sharing across regions to address common issues facing aging societies and creating age-friendly environments. The tour will focus on shared challenges facing aging societies, with a special emphasis on social isolation as well as disaster preparedness and response, which align with the County's Aging Roadmap priorities.

Furthermore, in-person attendance is essential, as it will allow County representatives to participate in site visits, engage with Japanese policymakers, researchers and service providers, and gain first-hand insights into innovative, age-friendly practices that cannot be fully replicated through virtual participation. This opportunity is offered at no cost to the County, with JCIE covering airfare, accommodations, and related program expenses.

Today's action requests the Board authorize out-of-country travel, in accordance with Board Policy D-7, *Out-of-County Business and Related Guidelines and Processes*, and Administrative Code section 470(h), for the Chair Pro Tem of the Board to participate in the JCIE one-week learning tour in Japan this winter.

**RECOMMENDATION(S)**

**CHAIR PRO TEM PALOMA AGUIRRE**

Per Administrative Code section 470(h), authorize Chair Pro Tem of the San Diego County Board of Supervisors out-of-country travel to Japan to participate in the Japan Center for International Exchange one-week learning tour scheduled for November 29 through December 6, 2025.

**EQUITY IMPACT STATEMENT**

Continuing to support those most disproportionately affected by social isolation, disasters, and emergencies is a priority for the County of San Diego (County). Building on ongoing cross-departmental and community collaboration, and the priorities outlined in the Aging Roadmap, County staff continue to seek innovative ways to address the needs of the most vulnerable populations. Participation in this one-week learning tour will benefit older adults, persons with disabilities, caregivers, and their families by facilitating the exchange of knowledge on successes, challenges, and lessons learned related to disaster preparedness and response, and reducing social isolation.



## **SUSTAINABILITY IMPACT STATEMENT**

Approving today's recommendation for out-of-country travel to Japan for the Chair Pro Tem of the San Diego County Board of Supervisors to participate in the Japan Center for International Exchange one-week learning tour supports the County of San Diego's (County) Sustainability Goal #2 to provide just and equitable access to County services, and Sustainability Goal #4 to promote health and well-being. This learning tour provides a unique opportunity for County leaders to strengthen strategies and expand knowledge that will support older adults, people with disabilities, caregivers, and their families, particularly in the areas of disasters preparedness, emergency response, and reducing social isolation.

## **FISCAL IMPACT**

There is no fiscal impact associated with the proposed action. Travel expenses, including airfare, accommodations, and related program expenses will be covered by the Japan Center for International Exchange. There will be no change in net General Fund cost and no additional staff years.

## **BUSINESS IMPACT STATEMENT**

N/A

8. **SUBJECT: APPROVE OUT-OF-COUNTRY TRAVEL FOR COUNTY OF SAN DIEGO REPRESENTATIVES TO PARTICIPATE IN THE JAPAN CENTER FOR INTERNATIONAL EXCHANGE US-JAPAN PROGRAM ON HEALTHY AND RESILIENT AGING (DISTRICTS: ALL)**

## **OVERVIEW**

In accordance with San Diego County Board of Supervisors (Board) Policy D-7, *Out-of-County Business and Related Guidelines and Processes*, and Administrative Code section 470(h), this is a request to approve out-of-country travel for the Director, County of San Diego (County) Health and Human Services Agency, Aging & Independence Services (AIS) and the Acting Director, County Office of Emergency Services (OES) to participate in the Japan Center for International Exchange (JCIE) one-week learning tour in Japan.

JCIE, in partnership with AARP, invited County policymakers, leadership and community partners to join the tour, scheduled for early December 2025, based on the County's recognized leadership in implementing the Aging Roadmap and advancing age-friendly initiatives. The goal of the tour is to foster collaboration and information-sharing across regions to address common issues facing aging societies and creating age-friendly environments. The tour will focus on shared challenges facing aging societies, with a special emphasis on disaster preparedness and response, and social isolation-all of which align with the County's Aging Roadmap priorities.

Furthermore, in-person attendance is essential, as it will allow County representatives to participate in site visits, engage with Japanese policymakers, service providers and researchers, and gain first-hand insights into innovative, age-friendly practices that cannot be fully replicated through virtual participation. This opportunity is offered at no cost to the County, with JCIE covering airfare, accommodations, and related program expenses.

Today's action requests the Board authorize out-of-country travel, in accordance with Board Policy D-7, *Out-of-County Business and Related Guidelines and Processes*, and Administrative Code section 470(h), for the Director of AIS and the Acting Director of OES to participate in the JCIE one-week learning tour in Japan in early December 2025.

This item supports the County's vision of a just, sustainable, and resilient future for all, specifically those communities and populations in San Diego County that have been historically left behind, as well as our ongoing commitment to the regional *Live Well San Diego* vision of healthy, safe, and thriving communities. This will be accomplished by continuing to support older adults and persons with disabilities through collaborating with other jurisdictions to share and learn about disaster preparedness and social isolation mitigation strategies.

### **RECOMMENDATION(S)**

#### **CHIEF ADMINISTRATIVE OFFICER**

Per Administrative Code section 470(h), authorize the Director, Health and Human Services Agency, Aging & Independence Services and Acting Director, Office of Emergency Services out-of-country travel to Japan to participate in the Japan Center for International Exchange one-week learning tour scheduled for November 29 through December 6, 2025.

### **EQUITY IMPACT STATEMENT**

Continuing to support those most disproportionately affected by social isolation, disasters, and emergencies is a priority for the County of San Diego (County). Building on ongoing cross-departmental and community collaboration, and the priorities outlined in the Aging Roadmap, County staff continue to seek innovative ways to address the needs of the most vulnerable populations. Participation in this one-week learning tour will benefit older adults, persons with disabilities, caregivers, and their families by facilitating the exchange of knowledge on successes, challenges, and lessons learned related to disaster preparedness and response, and reducing social isolation.

### **SUSTAINABILITY IMPACT STATEMENT**

Approving today's recommendation for out-of-country travel to Japan for County of San Diego (County) representatives to participate in the Japan Center for International Exchange one-week learning tour supports the County's Sustainability Goal #2 to provide just and equitable access to County services, and Sustainability Goal #4 to promote health and well-being. This learning tour provides a unique opportunity for County leaders to strengthen strategies and expand knowledge that will support older adults, people with disabilities, caregivers, and their families, particularly in the areas of disasters preparedness, emergency response, and reducing social isolation.

### **FISCAL IMPACT**

There is no fiscal impact associated with the proposed action. Travel expenses, including airfare, accommodations, and related program expenses will be covered by the Japan Center for International Exchange. County of San Diego representatives will receive regular salary and benefits, and no overtime will be incurred as a result of this trip. There will be no change in net General Fund costs and no additional staff years.

### **BUSINESS IMPACT STATEMENT**

N/A

**9. SUBJECT: RECEIVE UPDATE ON BEHAVIORAL HEALTH CAPITAL FACILITY PROJECT RECOMMENDED FOR PROPOSITION 1 INFRASTRUCTURE BOND ROUND 2 GRANT FUNDING, AUTHORIZE AND ADOPT A RESOLUTION TO APPLY FOR THE GRANT FUNDS, AND DIRECT THE DEPARTMENT OF GENERAL SERVICES TO EXPLORE THE FEASIBILITY OF A PUBLIC-PRIVATE PARTNERSHIP MODEL (DISTRICTS: ALL)**

**OVERVIEW**

In March 2024, California voters passed Proposition 1 that includes the Behavioral Health Services Act and the Behavioral Health Infrastructure Bond Act of 2023. This legislation authorized \$6.38 billion in general obligation bonds to expand behavioral health treatment, residential care settings, and housing to support people with mental health conditions and substance use disorders. Funds from the bonds were allocated to competitive grants for facilities that provide behavioral health treatment and residential settings, including tribal entities and serving individuals who are homeless or at risk of homelessness with behavioral health needs.

As part of Proposition 1, in July 2024, the California Department of Health Care Services (DHCS) released a request for applications for the Bond Behavioral Health Continuum Infrastructure Program (Bond BHCIP) Round 1: Launch Ready grant program that provided \$4.4 billion in competitive grant funds to counties, cities, tribal entities, and nonprofit and for-profit entities for behavioral health capital infrastructure. The County of San Diego (County) Behavioral Health Services (BHS) applied for Bond BHCIP Round 1 funds. On May 6, 2025, BHS received a notice of a grant award, totaling \$29.8 million of funding, with \$21.9 million for the Substance Use Residential and Treatment Services (SURTS) facility and \$7.9 million for the Children's Crisis Residential Care facility.

In June 2025, DHCS released a second request for applications for the Bond BHCIP Round 2: Unmet Needs grant program, providing \$800 million in competitive grant funds. As with the initial round, the State guidance indicates that awards will be prioritized to counties, cities, tribal entities, nonprofit, and for-profit entities demonstrating site control, emphasizing residential treatment, and commencing service delivery in an expedient manner.

Subsequently, on August 26, 2025 (25), the San Diego County Board of Supervisors (Board) approved a Resolution to apply for Bond BHCIP Round 2 grant funding not to exceed \$150 million. Today's action requests the Board receive an update on the behavioral health capital facility project prioritized for Bond BHCIP Round 2 grant funding, the Behavioral Health Wellness Campus. In addition, this item requests the Board authorize and adopt an updated Resolution to apply for the grant funds, superseding the Resolution approved by the Board on August 26, 2025 (25) to align it with updated project cost estimates, and direct the County Department of General Services to explore the feasibility of a public-private partnership model to support a timely and cost-effective approach for the development and construction of the campus.

Today's actions support the County vision of a just, sustainable, and resilient future for all, specifically those communities and populations in San Diego County that have been historically

left behind, as well as our ongoing commitment to the regional *Live Well San Diego* vision of healthy, safe, and thriving communities. This will be accomplished through further strengthening the continuum of behavioral health services in San Diego County.

## **RECOMMENDATION(S)**

### **CHIEF ADMINISTRATIVE OFFICER**

1. Receive an update on the recommended behavioral health capital facility project prioritized for Proposition 1 Infrastructure Bond Round 2: Unmet Needs grant funding, and authorize the Chief Administrative Officer, or designee, to submit the grant fund proposal through the Bond Behavioral Health Continuum Infrastructure Program.
2. Adopt a Resolution entitled: A RESOLUTION OF THE SAN DIEGO COUNTY BOARD OF SUPERVISORS AUTHORIZING APPLICATION TO AND PARTICIPATION IN THE BEHAVIORAL HEALTH CONTINUUM INFRASTRUCTURE PROGRAM (“BHCIP”) to authorize the Chief Administrative Officer to execute the Bond BHCIP Round 2: Unmet Needs competitive grant application, program funding agreement, and related documents. This Resolution supersedes the Resolution approved by the Board on August 26, 2025 (25).
3. Direct the Department of General Services to explore the feasibility of a public-private partnership model to support the development and construction of the Behavioral Health Wellness Campus.

## **EQUITY IMPACT STATEMENT**

The County of San Diego Behavioral Health Services (BHS) functions as the specialty mental health plan for Medi-Cal eligible residents with serious mental illness, and the service delivery system for Medi-Cal eligible residents with substance use disorder care needs within San Diego County. As a regional steward of public health, BHS must ensure services address social determinants of health by being accessible, capable of meeting the needs of a diverse population, and equitably distributed to those most in need.

BHS utilizes a population health approach, evidence-based practices, robust data analysis, and input from consumers, community-based providers, healthcare organizations, and other stakeholders to identify community needs and design services that are impactful, equitable, and yield meaningful outcomes for clients. BHS conducts ongoing engagement activities, such as community outreach, focus groups, listening sessions, and key informant interviews, to ensure community input remains central to priorities and planning activities.

## **SUSTAINABILITY IMPACT STATEMENT**

Today’s proposed actions support the County of San Diego (County) Sustainability Goal #1, to engage the community in meaningful ways and continually seek stakeholder input, and Sustainability Goal #2, to ensure equitable access to County services. BHS has conducted extensive engagement activities to better understand local behavioral health needs and enhance collaboration with local partners. Through these efforts, BHS has solicited community feedback to inform department priorities, inclusive of services and infrastructure planning. Prioritizing the development of the recommended facility will support increased capacity dedicated to people

with behavioral health conditions. These services will support equitable access to essential behavioral health care for Medi-Cal eligible individuals, enabling them to be connected to the care they need.

### **FISCAL IMPACT**

There is no immediate fiscal impact associated with these recommendations. The rough order of magnitude for the construction costs of the Wellness Campus is approximately \$193.0 million, including an estimated \$182.6 million for construction of the five BHS facilities and \$10.4 million for facility operations space and ancillary costs not eligible for Bond BHCIP grant funding.

For the Bond BHCIP Round 2 grant application, the estimated total value of the project is up to \$210.0 million, inclusive of the planning, development, and construction costs of \$182.6 million and land value of \$27.4 million. If today's recommendations are approved, BHS will apply for up to \$100 million in Bond BHCIP Round 2 grant funding for this project. If awarded grant funding, the County of San Diego Behavioral Health Services will return to the Board at a future date with additional recommendations, including recommendations to fund the balance of the unawarded amount. At this time, there will be no change in net General Fund cost and no additional staff years.

### **BUSINESS IMPACT STATEMENT**

N/A

10. **SUBJECT: AUTHORIZE ACCEPTANCE OF TITLE V MATERNAL AND CHILD HEALTH BLOCK GRANT ALLOCATION INCLUDING THE PERINATAL EQUITY INITIATIVE ALLOCATION FROM THE CALIFORNIA DEPARTMENT OF PUBLIC HEALTH (DISTRICTS: ALL)**

### **OVERVIEW**

The San Diego County Board of Supervisors (Board) has supported improving birth outcomes and reducing infant mortality for over two decades through the approval of the California Department of Public Health (CDPH) Maternal, Child, and Adolescent Health Division Title V Maternal and Child Health Block Grant (Title V MCH Block Grant) funding. Most recently, on June 28, 2022 (10), the Board authorized allocation agreements for three years to accept MCH funding.

The Title V MCH Block Grant funding addresses health and birth equity through a number of initiatives including the Black Infant Health (BIH) program in San Diego County, which was established over 35 years ago. The 2018-19 California State Budget Act established the California Perinatal Equity Initiative (PEI) to expand the BIH program to improve birth outcomes and reduce mortality in Black infants through evidence-based interventions. Counties that implement BIH programs were eligible to receive PEI State General Funds. On September 24, 2024 (3), the Board approved the acceptance of the PEI allocation in the amount of \$484,310 for the period of July 1, 2024, through June 30, 2025.

Today's actions request the Board authorize the acceptance of Title V MCH Block Grant funding from the CDPH for \$320,491 and the acceptance of the PEI State General Fund allocation of \$484,310 to support State-mandated Maternal, Child, and Family Health Services programs designed to improve the health of mothers, infants, children, adolescents, and their families. Additionally, today's actions request the Board to authorize the execution of all required grant documents, and the application for additional funds to help improve health equity for San Diego County residents.

Today's actions support the County of San Diego vision of a just, sustainable, and resilient future for all, specifically those communities and populations in San Diego County that have been historically left behind, as well as our ongoing commitment to the regional *Live Well San Diego* vision of healthy, safe, and thriving communities. This will be accomplished by improving access to quality healthcare for mothers, infants, children, adolescents, and families.

### **RECOMMENDATION(S)**

#### **CHIEF ADMINISTRATIVE OFFICER**

1. Waive Board Policy B-29, Fees, Grants, and Revenue Contracts-Department Responsibility for Cost Recovery, which requires prior approval of grant applications and full-cost recovery of grants.
2. Authorize the acceptance of \$320,491 in allocation funds from the California Department of Public Health, Maternal, Child, and Adolescent Health Division for Title V Maternal and Child Health Block Grant for the period of July 1, 2025 through June 30, 2026, and authorize the Chief Administrative Officer or designee, to execute all required grant documents, including any annual extensions, amendments, and/or revisions thereto that do not materially impact or alter the services or funding level.
3. Authorize the acceptance of \$484,310 in allocation funds from the California Department of Public Health, Maternal, Child, and Adolescent Health Division for the period of July 1, 2025 through June 30, 2026, for the Perinatal Equity Initiative allocation and authorize the Chief Administrative Officer or designee, to execute all required grant documents, including any annual extensions, amendments, and/or revisions thereto that do not materially impact or alter the services or funding level.
4. Authorize the Chief Administrative Officer or designee, to apply for any additional funding opportunity announcements, if available, to address preventive health care and early intervention and treatment programs for at-risk women, infants, children, and families in San Diego County.

### **EQUITY IMPACT STATEMENT**

The County of San Diego Health and Human Services Agency, Public Health Services administers Maternal, Child, and Adolescent Health (MCAH) programs and the Perinatal Equity Initiative (PEI) to reduce perinatal morbidity and mortality among disadvantaged populations.

Infant mortality is an important indicator of overall population health. It is a product of social well-being, disease rates, access to healthcare, economic development, and general living conditions. Prematurity and low birthweight are among the leading causes of infant death and are also associated with illness and disability in survivors. In 2022, compared to other

race/ethnic groups, infants of African-American women had the highest mortality rate in the nation. In San Diego County, averaging 2020-2022, mortality rates were about six times higher among African Americans than Caucasians. In addition, Hispanics and African-Americans are more likely to have Medi-Cal as their expected principal payor for delivery.

The MCAH and PEI programs work to address inequities in maternal and infant health outcomes to ensure access to quality prenatal and postpartum health care, community resources, and family support services through community partnerships and collaborations. In addition, the PEI program offers individual, family, and group-based support and hosts community advisory board meetings that are attended by stakeholders, health care professionals and providers, as well as community residents, with lived experience. Attendees offer guidance and insight into the needs of families served by the programs.

### **SUSTAINABILITY IMPACT STATEMENT**

Today's proposed actions support the County of San Diego (County) Sustainability Goal #1 to engage the community; Sustainability Goal #2 to provide just and equitable access; and Sustainability Goal #4 to protect the health and well-being of everyone in the region. This will be accomplished by ensuring vulnerable populations in all communities are given access to resources provided by the Maternal, Child, and Adolescent Health program efforts and the Perinatal Equity Initiative (PEI), and engaging with and seeking community input through the Black Infant Health (BIH)-PEI Community Advisory Board and the Family Support Connection collaborative.

### **FISCAL IMPACT**

#### **Recommendation #2: Accept Title V Maternal and Child Health Services Block Grant Funding**

Funds for this request are included in the Fiscal Year (FY) 2025-27 Operational Plan in the Health and Human Services Agency. If approved, today's actions will result in estimated costs of \$1,860,676 and revenue of \$774,657 (\$320,491 Title V Maternal and Child Health Services Block Grant and \$454,166 estimated Title XIX) in FY 2025-26. The funding sources are the Title V Maternal and Child Health Services Block Grant and Title XIX. A waiver of Board Policy B-29 is requested because the funding does not offset all costs. These unrecovered costs are estimated at \$1,086,019, which includes the matching requirement, the Title XIX component. The funding source for these costs will be existing Realignment. The public benefit for providing these services far outweighs the B-29 unrecoverable costs. There will be no change in net General Fund costs and no additional staff years.

#### **Recommendation #3: Accept Perinatal Equity Initiative State General Funds Grant**

Funds for this request are included in the FY 2025-27 Operational Plan in the Health and Human Services Agency. If approved, today's actions will result in estimated costs of \$961,885 and revenue of \$671,081 (\$484,310 Perinatal Equity Initiative State General Funds Grant and \$186,771 estimated Title XIX) in FY 2025-26. The funding sources are the Perinatal Equity Initiative State General Funds Grant from the California Department of Public Health and Title XIX. A waiver of Board Policy B-29 is requested because the funding does not offset all costs. These unrecovered costs are estimated to be \$290,804, which includes the matching

requirement, the Title XIX component. The funding source for these costs will be existing Realignment, General Fund, and Tobacco Settlement funds. The public benefit for providing these services far outweighs the B-29 unrecoverable costs. There will be no change in net General Fund costs and no additional staff years.

## **BUSINESS IMPACT STATEMENT**

N/A

### **11. SUBJECT: AUTHORIZATION TO NEGOTIATE PURCHASE OF PROPERTY FOR THE TROY STREET SLEEPING CABINS PROJECT AND ADOPTION OF A RESOLUTION DECLARING THE LAND WILL BE USED FOR A PUBLIC PURPOSE (DISTRICT: 4)**

#### **OVERVIEW**

On October 19, 2021 (15) and February 8, 2022 (14), the San Diego County Board of Supervisors (Board) approved recommendations to advance Compassionate Emergency Solutions and Pathways to Housing (CESPH) efforts for people experiencing homelessness in the unincorporated areas of San Diego County. Subsequently and as part of these efforts, on July 16, 2024 (21), the Board directed staff to enter a lease with State of California Department of Transportation (Caltrans) and develop the Caltrans owned site located at 2800 Sweetwater Road in Lemon Grove (Property) into a non-congregate, emergency housing facility for people experiencing homelessness.

The planning, assessment, design and pre-construction activities have been completed, and the County of San Diego (County) is ready to break ground as soon as the rights to the Property can be secured. Staff have been engaging with Caltrans in efforts to execute a lease. The Property was initially purchased by Caltrans using federal grant funds, which requires the Federal Highway Administration (FHWA) to approve the use of this site. Caltrans recently informed the County that the required lease approval by the FHWA was denied, and the only viable path forward would be for the County to purchase the Property directly from Caltrans, under certain conditions, at an estimated price of approximately \$2 million.

Today's item requests the Board to authorize the Director, Department of General Services, to negotiate the purchase of the Property from Caltrans and adopt a Resolution declaring that the Property will be used for public purposes. Staff will return to the Board to request approval to post the required notices and authority to complete the purchase of the Property at the conclusion of negotiations.

This item supports the County vision of a just, sustainable, and resilient future for all, specifically those communities and populations in San Diego County that have been historically left behind, as well as our ongoing commitment to the regional *Live Well San Diego* vision of healthy, safe, and thriving communities.



## **RECOMMENDATION(S)**

### **CHIEF ADMINISTRATIVE OFFICER**

1. Find that the proposed action to negotiate the purchase of the property, as well as the action of adopting a resolution declaring that if the property is acquired, the property will be used for public purposes, are both administrative in nature and are not subject to the California Environmental Quality Act (CEQA) pursuant to Sections 15060(c)(3) and 15378(b)(5) of the CEQA Guidelines.
2. Authorize the Director, Department of General Services, or designee, to negotiate the purchase of the property located at 2800 Sweetwater Road, Lemon Grove, CA from the State of California Department of Transportation, which is the future site of the emergency shelter for people experiencing homelessness and return to the Board for the necessary funding and approvals to complete the purchase.
3. Adopt a Resolution entitled: A RESOLUTION OF THE BOARD OF SUPERVISORS OF THE COUNTY OF SAN DIEGO DECLARING THAT THE LAND IDENTIFIED IN DIRECTORS DEED DD16450-01-01 WILL BE USED FOR PUBLIC PURPOSES (Attachment A).

### **EQUITY IMPACT STATEMENT**

According to the Regional Taskforce on Homelessness, the 2025 Point-in-Time Count identified 9,905 individuals living on the streets or in shelters; of those, 5,714 individuals were counted as unsheltered. Regionwide, there was a decrease of 7% from the previous year. Among those experiencing unsheltered homelessness, 7% are veterans, 7% are youth, 1% are families, and 46% are chronically homeless. Troy Street project will expand access to emergency housing and homelessness services to marginalized populations and assist them in attaining support to secure and retain permanent housing.

### **SUSTAINABILITY IMPACT STATEMENT**

Today's proposed action supports the County of San Diego Sustainability Goal #2 to provide just and equitable access to services and resources, and Sustainability Goal #4 to protect the health and well-being of everyone in the region. The Troy Street Project improves access to critical emergency housing and homelessness services, including housing navigation, financial support, employment services, and access to behavioral healthcare. Access to this array of services will help address the needs of unhoused individuals and improve public health across the region.

### **FISCAL IMPACT**

There is no fiscal impact associated with today's actions for Fiscal Year 2025-26. If approvals are received by the Federal Highway Administration and California Transportation Commission, staff will return to the Board for approval to allocate the funding, post the required notices and authority to complete the purchase of the Property at the conclusion of negotiations. At this time, there is no change in net General Fund cost and no additional staff years.

There is a fiscal risk associated with the acquisition of this property. If the Board approves the acquisition of the State of California Department of Transportation (Caltrans) property, Caltrans will require that the deed conveying the Property contains a clause requiring the stated public purposes continue for a period of 15 years. If the property ceases to be used exclusively for

public purposes during the 15-year period, Caltrans may exercise power of termination and take back ownership of the property. Any change of use of the property will be subject to California Environmental Quality Act review.

## **BUSINESS IMPACT STATEMENT**

NA

**12. SUBJECT: SEMI-ANNUAL REPORT OF GIFTS AND DONATIONS AND RATIFICATION OF ACCEPTANCE OF GIFTS AND DONATIONS EXCEEDING \$5,000 TO THE SAN DIEGO COUNTY LIBRARY AND RELATED CEQA EXEMPTION (DISTRICTS: ALL)**

### **OVERVIEW**

The San Diego County Library (County Library) enhances the quality of life in the San Diego region by providing a physical and virtual hub of education, entertainment, and culture. The County Library operates 33 branches, two bookmobiles, four Library Outreach Vans, and five 24/7 Library-To-Go kiosks. The County Library serves over one million residents across all unincorporated communities and the cities of Del Mar, El Cajon (and Fletcher Hills), Encinitas (and Cardiff-by-the-Sea), Imperial Beach, La Mesa, Lemon Grove, Poway, Solana Beach, San Marcos, Santee, and Vista. From time to time, individuals, service groups, and businesses offer gifts and donations to our County Library. Gifts and donations help expand important public services and programs, while also supporting the purchase of additional library materials and supplies to better serve the region's diverse population.

Board of Supervisors (Board) Policy A-112, *Acceptance and Use of Gifts and Donations*, permits the acceptance of donations by the administrative head of each department of the County of San Diego (County). County Administrative Code Section 66, *Acceptance of Gifts*, requires County Board ratification of the acceptance of such gifts and approval prior to the expenditure of the gift if the gift exceeds \$5,000.

During the period of January 1, 2025, to June 30, 2025, donations to the County Library totaled \$210,444.74. Of the total amount, \$61,469.08 were cash donations, and \$148,975.66 were non-cash donations. Of the cash donations received, \$857.16 was matched by the Library Fund budget through the Dollar-for-Dollar Donation Matching Program. The matching fund program was created by the County Board to give donors a sense of pride for taking part in the growth of their local County Library. Donations received during this reporting period were used to purchase library materials, such as books and eBooks, music, and equipment for library branches, as well as facilitate cultural celebrations and support County Library programs.

Today's proposed actions are to accept the County Library's Report of Gifts and Donations for the period of January 1, 2025 to June 30, 2025, to ratify the County Library's acceptance of those gifts and donations totaling \$210,444.74, and authorize the Chair of the Board to sign a letter of appreciation to the donors whose donations exceed \$5,000.

## **RECOMMENDATION(S)**

### **CHIEF ADMINISTRATIVE OFFICER**

1. Find that the proposed action is not subject to review under the California Environmental Quality Act (CEQA) pursuant to CEQA Guidelines Section 15060(c)(3) because it is not a project as defined in Section 15378(b)(5) of the CEQA Guidelines because it involves organizational or administrative governmental activities that will not result in direct or indirect physical changes in the environment.
2. In accordance with County of San Diego (County) Administrative Code Section 66, *Acceptance of Gifts*, and Board of Supervisors (Board) Policy A-112, *Acceptance and Use of Gifts and Donations*, accept the San Diego County Library Report of Gifts and Donations for the period of January 1, 2025, through June 30, 2025.
3. In accordance with County Administrative Code Section 66 and Board Policy A-112, ratify the acceptance of gifts from January 1, 2025, through June 30, 2025, for \$210,444.74 that exceeded \$5,000.
4. Authorize the Chair of the Board of Supervisors to sign letters of appreciation on behalf of the County of San Diego to donors listed in Attachment B.

### **EQUITY IMPACT STATEMENT**

The acceptance of gifts, grants, and donations will allow for the purchase of additional library materials, such as books and eBooks, equipment for library branches, and bookmobiles to support programs that encourage participants of all ages to engage in reading and activities that bring the community together. Donations and grants allow the San Diego County Library (County Library) to provide additional supplies and services to youth, families, and communities to encourage the sharing of experiences, cultural traditions, and resources to strengthen a sense of belonging. Gifts and donations received are monitored and publicly disclosed in accordance with all applicable County policies. Expenditures are internally tracked by the County Library to ensure transparency and accountability of donations and gifts received and to provide for the equitable distribution of resources.

### **SUSTAINABILITY IMPACT STATEMENT**

Acceptance of the County Library's Report of Gifts and Donations supports several of the County of San Diego's (County) Sustainability Goals, including Sustainability Goal No. 2, providing just and equitable access, by allowing stakeholders to support the collection in ways that are both meaningful to them and expand the library collection in areas like non-English languages and diverse books. Since the library collection serves the entire region, and not just one branch, these donations benefit all library users, regardless of where they live. Donations to the County Library also support County Sustainability Goal No. 7, eliminating greenhouse gases, by purchasing and offering eBooks, which do not need to be physically transported from a vendor or between County Library branches as customers across the region request them.

### **FISCAL IMPACT**

There is no fiscal impact associated with today's recommendations. The San Diego County Library (County Library) received \$210,444.74 in cash and non-cash donations exceeding \$5,000 in value between January 1, 2025, and June 30, 2025. Of these donations, \$61,469.08 was in cash and \$148,975.66 was in non-cash donations. Of the cash donations, \$857.16

qualified for an equal amount of matching funds from the County Library at the request of the donors and was used for specific requests by the donor and/or library materials, such as books, supplies, and program branch activities in Fiscal Year 2024-25. The funding source of the matching funds is available prior year County Library Fund fund balance. There will be no change in net General Fund cost and no additional staff years.

## **BUSINESS IMPACT STATEMENT**

N/A

- 13. SUBJECT: APPROVAL OF THE ISSUANCE OF REVENUE OBLIGATIONS BY THE CALIFORNIA ENTERPRISE DEVELOPMENT AUTHORITY FOR THE BENEFIT OF LA JOLLA COUNTRY DAY SCHOOL IN AN AGGREGATE AMOUNT NOT TO EXCEED \$45,000,000 (DISTRICT: 3)**

### **OVERVIEW**

The County has received a request from the California Enterprise Development Authority (“CEDA” or “Authority”) to conduct a public hearing as required by the Internal Revenue Code and to approve the Authority’s issuance of one or more series of revenue bonds, notes or other obligations in an aggregate principal amount not to exceed \$45,000,000 (the “Revenue Obligations”), for the benefit of La Jolla Country Day School (the “Borrower”), a California nonprofit public benefit corporation. The Borrower has applied for the financial assistance of the Authority to finance and/or refinance the acquisition, development, construction, equipping and furnishing of Borrower’s educational facilities located at 9490 Genesee Avenue and 9409 Regents Road, La Jolla, California 92037, California 92115 (collectively, the “Project”).

The Authority is authorized to assist nonprofit public benefit organizations and for-profit corporations with a public benefit project wishing to issue conduit revenue bonds, including the Borrower. In order to facilitate such a financing, the Authority and the Borrower are asking the County of San Diego, a member jurisdiction in which the Project resides, to approve the Authority’s issuance of the Revenue Obligations. Although the Authority will be the issuer of the Revenue Obligations for the Borrower, the financing cannot proceed without the approval of an applicable legislative body.

On June 13, 2006 (12), the Board of Supervisors approved the issuance of \$40,000,000 in revenue bonds by the Association of Bay Area Governments (ABAG) Finance Authority for Nonprofit Corporations for the benefit of the Borrower. Subsequent to such approval, on June 29, 2006, ABAG issued \$20,000,000 aggregate principal amount of its ABAG Finance Authority for Nonprofit Corporations Variable Rate Demand Revenue Bonds (La Jolla Country Day School) Series A (Tranche One) and on July 12, 2007 issued \$20,000,000 aggregate principal amount of its ABAG Finance Authority for Nonprofit Corporations Variable Rate Demand Revenue Bonds (La Jolla Country Day School) Series A (Tranche Two) (together, the “Prior Bonds”).

The proceeds of the Prior Bonds financed improvements to the Borrower’s educational campus. On October 14, 2010, the Prior Bonds were currently refunded by the \$30,000,000 ABAG Finance Authority for Nonprofit Corporations Revenue Bonds (La Jolla Country Day School)

Series 2010A (the “2010 Bonds”), which were sold to First Republic Bank, and a taxable loan from First Republic Bank in the amount of \$9,578,900 (the “Taxable Loan”).

Following the collapse and sale of First Republic Bank, the Taxable Loan was acquired by JPMorgan Chase Bank, N.A. (“JPMorgan”) and the 2010 Bonds were held by the Federal Deposit Insurance Corporation (the “FDIC”). The 2010 Bonds were recently acquired by City National Bank from the FDIC. A portion of the proceeds of the Revenue Obligations in the approximate amount of \$25,000,000 will refinance the 2010 Bonds and the Taxable Loan resulting in the debt being held by a single lender, greatly simplifying the Borrower’s financing.

The remaining balance of the authorized Revenue Obligations in the approximate amount of \$20,000,000 may, at the Borrower’s option, be used to fund current and future projects identified in the Borrower’s master plan for the campus including, but not limited to, the construction of the Design and Innovation Center which is currently ongoing.

Today’s recommendations will provide the Authority with the required authorization to pursue its determination to issue the Revenue Obligations on behalf of the Borrower for the Project.

**RECOMMENDATION(S)**  
**CHIEF ADMINISTRATIVE OFFICER**

Adopt a Resolution entitled:

RESOLUTION OF THE BOARD OF SUPERVISORS OF THE COUNTY OF SAN DIEGO APPROVING THE ISSUANCE OF CALIFORNIA ENTERPRISE DEVELOPMENT AUTHORITY REVENUE OBLIGATIONS IN AN AGGREGATE PRINCIPAL AMOUNT NOT TO EXCEED \$45,000,000 FOR THE PURPOSE OF FINANCING AND/OR REFINANCING THE ACQUISITION, DEVELOPMENT, CONSTRUCTION, EQUIPPING AND FURNISHING OF EDUCATIONAL FACILITIES.

**EQUITY IMPACT STATEMENT**

This financing will assist the Borrower by maintaining the current lower tax-exempt interest rates associated with its debt that was incurred to buildout its campus. The financing will directly translate into additional resources available for the Borrower’s educational programs to further the learning experiences for students in the County of San Diego. During the 2024-25 school year, the Borrower provided approximately \$5,600,000 in financial aid to students. Approximately 44% of the students identify as students of color.

**SUSTAINABILITY IMPACT STATEMENT**

The proposed action would result in economic, social, and educational benefits for the community, and will contribute to the County of San Diego Sustainability Goal No. 2, providing just and equitable access, by allowing the Borrower to continue its mission to provide a comprehensive education to San Diego County students by encouraging intellectual exploration, personal growth and social responsibility.

**FISCAL IMPACT**

If approved, the proposal will result in approximately \$991 of unanticipated revenue to be used to reimburse the County for staff costs associated with this non-County financing. There will be no change in net General Fund costs and no additional staff years.

The Borrower will be responsible for the payment of all present and future costs in connection with the issuance of the financing related to the Project. The County will incur no obligation of indebtedness as a result of today's actions.

## **BUSINESS IMPACT STATEMENT**

N/A

- 14. SUBJECT: APPROVAL OF CONFLICT OF INTEREST CODES FOR LA MESA-SPRING VALLEY SCHOOL DISTRICT, RAINBOW MUNICIPAL WATER DISTRICT, AND SAN DIEGO LAW LIBRARY (DISTRICTS: ALL)**

## **OVERVIEW**

The Board of Supervisors serves as the Code Reviewing Body for any local agency, other than cities, with jurisdiction wholly within the County, pursuant to Government Code Section 82011.

The recommended action would approve the proposed amendment to the Conflict of Interest codes for La Mesa-Spring Valley School District, Rainbow Municipal Water District, and for San Diego Law Library.

## **RECOMMENDATION(S)**

### **CHIEF ADMINISTRATIVE OFFICER**

Approve the Conflict of Interest codes for La Mesa-Spring Valley School District, Rainbow Municipal Water District, and San Diego Law Library.

## **EQUITY IMPACT STATEMENT**

County government includes standing and special boards, commissions, committees and task forces formed to advise the Board of Supervisors and County staff on issues and policies and to serve as links to the community. Boards, commissions and committees provide an inter-relationship between the residents and the government of the County and as such must provide transparent, bias-free decision-making. The Board of Supervisors serves as the Code Reviewing Body for any local agency, other than cities, with jurisdiction wholly within the County, pursuant to Government Code Section 82011. Under the California Political Reform Act, a public official has a disqualifying conflict of interest in a governmental decision if it is foreseeable that the decision will have a financial impact on their personal finances or other financial interests. In such cases, there is a risk of biased decision-making that could sacrifice the public's interest in favor of the official's private financial interests. To avoid actual bias or the appearance of possible improprieties, the public official is prohibited from participating in the decision.

The recommended action would approve the amended Conflict of Interest codes submitted by La Mesa-Spring Valley School District, Rainbow Municipal Water District, and San Diego Law Library. The Conflict of Interest codes in this Board Letter enable the County of San Diego to provide transparency and accountability to individual residents, ensuring equitable operations of the government that are free from undue influence.

## **SUSTAINABILITY IMPACT STATEMENT**

Under the Political Reform Act, all public agencies are required to adopt a Conflict of Interest code that designates positions that are required to file the Statement of Economic Interests (Form 700). Conflict of Interest codes must be maintained as updated and accurate to ensure that necessary public officials report their personal financial interests. These required filings provide public transparency about possible conflicts of interest and to ensure governmental decisions are made in the best interest of the public. This Board Letter supports the County of San Diego's sustainability goal of, "Engaging the community to partner and participate in decisions that impact their lives and communities and transparently share results of outcomes."

## **FISCAL IMPACT**

There is no fiscal impact associated with this recommendation. There will be no change in General Fund cost and no additional staff years.

## **BUSINESS IMPACT STATEMENT**

N/A

### **15. SUBJECT: APPOINTMENTS: VARIOUS (DISTRICTS: ALL)**

#### **OVERVIEW**

These appointments are in accordance with applicable Board Policy A-74, "Citizen Participation in County Boards, Commissions and Committees" and Board Policy A-77, "Appointments to Fill Vacancies and Cancellation of Election where Insufficient Nominations Filed Prior to Uniform District Election and Citizen Planning Group Election". Board Policy I-1, "Planning and Sponsor Group Policies and Procedures."

#### **RECOMMENDATION(S)**

##### **SUPERVISOR JIM DESMOND**

Waive Board Policy A-74 and re-appoint Robert Pearman to the ASSESSMENT APPEALS BOARD 4 (AAB), Seat 5, for a term to expire September 4, 2028.

Appoint Lynne Barnett to the MISSION RESOURCE CONSERVATION DISTRICT, Seat 1, for a term to expire November 27, 2026.

Waiver Board Policy A-74 and re-appoint Scott Murray to the MISSION RESOURCE CONSERVATION DISTRICT, Seat 2, for a term to expire November 24, 2028.

Appoint Mark Loscher to the NORTH COUNTY CEMETERY DISTRICT, Seat 4, for a term to expire January 3, 2028.

Appoint Diana Duran-Moussi the TWIN OAKS VALLEY COMMUNITY SPONSOR GROUP, Seat 7, for a term to expire January 8, 2029.

##### **CHIEF ADMINISTRATIVE OFFICER**

Appoint Daniel Moody to the CITIZEN'S LAW ENFORCEMENT REVIEW BOARD (CLERB), Seat 2, for a partial term to start October 22, 2025 and expire June 30, 2026.

Appoint Norman Bisson to the CITIZEN’S LAW ENFORCEMENT REVIEW BOARD (CLERB), Seat 3, for a partial term to start October 22, 2025 and expire June 30, 2026.

Appoint Dr. Theodore Thomas to the CITIZEN’S LAW ENFORCEMENT REVIEW BOARD (CLERB), Seat 5, for a partial term to start October 22, 2025 and expire June 30, 2028.

Appoint Bradford Woods to the CITIZEN’S LAW ENFORCEMENT REVIEW BOARD (CLERB), Seat 6, for a partial term to start October 22, 2025 and expire June 30, 2027.

#### **EQUITY IMPACT STATEMENT**

County government includes standing and special citizen boards, commissions, committees, and task forces formed to advise the Board of Supervisors and County staff on issues and policy and to serve as links to the community. Boards, commissions, and committees provide an inter-relationship between the residents and the government of the County. The nominations in this Board Letter enable the County of San Diego to provide individual residents the opportunity to impart valuable insight and input into the operation of the government.

#### **SUSTAINABILITY IMPACT STATEMENT**

The County of San Diego has over one hundred boards, commissions, committees, and task forces that serve as voice in the County government. Advisory bodies are an essential role in resident engagement that allow citizens to participate on issues relating to the welfare and quality of life in the County. They are fundamental to the County of San Diego’s ability to navigate complex and dynamic policy challenges, are a conduit to the County Bureaucracy, and a broker to community voice. This board letter supports the County of San Diego Sustainability Goal No.1 by “encourage[ing] people and diverse stakeholders to partner and participate in decisions that impact their lives and communities.”

#### **FISCAL IMPACT**

N/A

#### **BUSINESS IMPACT STATEMENT**

N/A

### **16. SUBJECT: COMMUNICATIONS RECEIVED (DISTRICTS: ALL)**

#### **OVERVIEW**

Board Policy A-72, Board of Supervisors Agenda and Related Process, authorizes the Clerk of the Board to prepare a Communications Received for Board of Supervisors' Official Records. Routine informational reports, which need to be brought to the attention of the Board of Supervisors yet not requiring action, are listed on this document. Communications Received documents are on file in the Office of the Clerk of the Board.

#### **RECOMMENDATION(S)**

#### **CHIEF ADMINISTRATIVE OFFICER**

Note and file.



## **EQUITY IMPACT STATEMENT**

N/A

## **SUSTAINABILITY STATEMENT**

This board letter is a list of documents received by the Clerk of the Board of Supervisors and/or Board of Supervisors from other entities, other county departments, the public, and internal documents presented to the Clerk of the Board of Supervisors or the Board of Supervisors. This contributes to the overall sustainability of the county by engaging the community in meaningful ways and promote an environment that provides equitable access opportunities for public engagement.

## **FISCAL IMPACT**

N/A

## **BUSINESS IMPACT STATEMENT**

N/A

**17. SUBJECT: STANDING UP FOR DUE PROCESS: THE CIVIL LIBERTIES  
ENFORCEMENT AND ACCOUNTABILITY RULES (CLEAR)  
ORDINANCE (DISTRICTS: ALL)**

### **OVERVIEW**

County facilities are where San Diegans turn for help, to apply for food assistance, enroll in healthcare, report wage theft, meet with a caseworker, or speak with a public defender. They are meant to be safe, welcoming, and rooted in trust, reflecting the County's highest purpose: that the noblest motive is the public good. Yet across the country, troubling incidents have shown what happens when that trust is violated.

In Los Angeles, rogue federal agents stopped a car on a busy street, pulling over a driver and intimidating them without cause, only to abruptly leave once they realized they had the wrong person. The individual was left shaken and humiliated, without answers or accountability. Similar incidents have taken place in clinics, shelters, and community centers, where people seeking help were confronted by individuals claiming to be law enforcement, often without identification or a valid warrant. These actions undermine constitutional rights, erode confidence in public institutions, and deter our constituents from accessing essential services.

The results are stark: families skip appointments, workers hesitate to file complaints, and patients avoid care. This chilling effect pushes residents away from the very systems designed to protect and support them.

At the same time, the existing laws are clear. Federal agents are already required by law to obtain a judicial warrant before entering non-public areas - whether on County property or private premises - but too often the public does not know their rights. Agents may enter under the color of authority, and staff or residents may feel pressured to allow access they are not legally required to give. The result is confusion, intimidation, and a climate of fear that keeps people from seeking the help they need. But confusion and fear are not inevitable; they persist because the rules aren't consistently clear or enforced.

The County can set the standard for how local government upholds public safety and civil rights, and ensure our constituents are protected from the worst impacts of these indiscriminate raids with a clear understanding of their rights. Today's action directs County staff to draft the **Civil Liberties Enforcement and Accountability Rules (CLEAR) Ordinance** to establish firm guardrails to protect the freedom and dignity of all San Diegans who walk through our doors. The County ordinance will be modeled on similar ordinances being passed across the region and would return within 30 days for board consideration and adoption.

The CLEAR Ordinance would set clear guidelines in place:

- **Judicial Authorization:** The ordinance clarifies the existing rules that federal agents are prohibited from entering non-public areas of County facilities without a valid judicial warrant or court order.
- **Public Awareness:** Clear, multilingual signage will be posted at County facilities so residents understand their rights.
- **Contractor Accountability:** Contractors, grantees, and leaseholders must uphold these same protections, ensuring consistent civil rights safeguards across County partnerships and funded programs.

Together, these measures uphold due process, protect individual privacy, and ensure County facilities remain spaces of care, not intimidation. This ordinance builds on the County's longstanding commitment to civil liberties by using every tool within our local authority and translating our values into enforceable policy. It turns our values into action, making the promise of equal protection real in everyday life.

This effort builds upon broad regional collaboration to advance similar legislation across jurisdictions and present a united front in defense of constitutional rights, especially for communities historically targeted by surveillance, detention, and harassment. This includes the City of San Diego, La Mesa, Vista, Oceanside, and local school districts.

At a time when fear and confusion have too often replaced trust, today's action makes clear that the County will stand up to protect due process, uphold civil rights, and ensure every resident can safely access the help they need

## **RECOMMENDATION(S)**

### **CHAIR TERRA LAWSON-REMER**

1. Direct the Chief Administrative Officer (CAO) to review the San Diego City Council Due Process and Safety Ordinance and return to the Board within 30 days with a draft ordinance similar in effect but tailored to the County's jurisdiction.
  - a. The draft ordinance should be based upon the Due Process and Safety (#) passed by the City of San Diego City Council on October 21st, 2025, as outlined in attachment A.
  - b. The draft ordinance shall strengthen civil liberties protections across all County operations. The ordinance explicitly prohibits federal agents from entering non-public areas of County facilities without a valid judicial warrant or court order, ensuring adherence to due process. It also directs the posting of clear, multilingual signage in County buildings to inform residents of their rights.

Finally, it extends these same requirements to all County contractors, grantees, and leaseholders, ensuring consistent and enforceable civil rights safeguards across County partnerships and funded programs.

### **EQUITY IMPACT STATEMENT**

The proposed action aims to promote fairness and equal treatment in the justice system by preventing discriminatory practices that disproportionately impact immigrant communities. This approach supports the County's commitment to social justice and inclusion, fostering trust and cooperation between immigrant communities and the County of San Diego, which is essential for effective in keeping all of our communities safe.

### **SUSTAINABILITY IMPACT STATEMENT**

This action supports long-term community resilience by prioritizing local resources to protect due process and uphold public safety. Providing clear guidance reduces the risk of unjust deportations, strengthens trust in government, and fosters the social cohesion that underpins a safe and sustainable region.

### **FISCAL IMPACT**

Funds for this request are included in the Fiscal Year 2025-26 Operational Plan in the Office of County Counsel based on existing staff time funded by General Purpose Revenue. There will be no change in net General Fund cost and no additional staff years. There may be future fiscal impacts associated with future related recommendations, which staff would bring back to the Board for consideration and approval.

### **BUSINESS IMPACT STATEMENT**

N/A

## **18. SUBJECT: STOPPING ICE IMPERSONATORS AND COUNTERFEIT GEAR SUPPLIERS (DISTRICTS: ALL)**

### **OVERVIEW**

Over the past year, communities have witnessed an alarming escalation in raids carried out by masked, unidentified agents. A CNN investigation released in October 2025 found that incidents of fraudsters and predators impersonating Immigration and Customs Enforcement (ICE) agents have surged this year, more than in the past four presidential administrations combined, with reports ranging from assault and kidnapping to extortion. Fewer than half of the impersonation cases led to criminal charges, and only one resulted in federal prosecution, evidence that a significant enforcement gap is leaving communities exposed.

The results are predictable: when legitimate law enforcement blurs the line, predators step in. Earlier this year, a man posing as an ICE officer in Charleston, South Carolina, threatened a woman with deportation before sexually assaulting her. Weeks later in Brooklyn Heights, New York, another impersonator identifying himself as “Immigration” forced a woman into a stairwell, attempted rape, and robbery. In San Diego County, a San Ysidro man was indicted for impersonating an ICE agent to defraud more than 25 immigrants, charging each up to \$20,000

with fake Department of Homeland Security (DHS) documents and a counterfeit badge. These cases prove the stakes: when residents cannot distinguish between real officers and impostors, criminals are empowered to terrorize communities.

State and national leaders are sounding the alarm. On March 18, California Attorney General Rob Bonta warned of rising “fake ICE officer” scams targeting immigrant families. On August 11, the Democratic Women’s Caucus issued a statement describing ICE’s own masked, unmarked operations as tactics that cause confusion, terror, and mistrust among the public:

*“All our lives, we are taught to fear masked men in unmarked vehicles. We learn we should run from such men to avoid being kidnapped, sexually assaulted, or killed. Yet, ICE is increasingly conducting raids and arrests in masks, plain-clothes, without visible identification or badges, using unmarked vehicles - tactics that cause confusion, terror, and mistrust among the public. These tactics invited perpetrators of violence against women to take advantage of the chaos by impersonating masked ICE agents in order to target and sexually assault women”*

Their words reflect a deeper truth: when federal agencies abandon transparency, they open the door for predators to weaponize the same fear.

Compounding the crisis is the ease of access to counterfeit law enforcement gear. Online retailers openly sell “ICE” jackets, DHS patches, and imitation tactical vests, some ranking among the top sellers on Amazon. These products arm predators with the trappings of authority. It should not be easier to buy a fake ICE jacket online than a bottle of cough medicine at the local pharmacy. Yet that is today’s reality.

The County cannot allow this danger to go unchecked. When federal enforcement blurs the line between authority and intimidation, it falls to local governments to make sure our own spaces remain defined by transparency, safety, and trust. Today’s action

**First**, this item directs the Chief Administrative Officer (CAO) to pursue enforcement and litigation against counterfeit gear suppliers. County Counsel should explore litigation, cease-and-desist orders, and partnerships with state and federal regulators to curb the sale of fake ICE jackets, counterfeit patches, and other items that enable impersonation. Just as we have held corporations accountable for other predatory practices, we must act against those selling counterfeit gear that endangers the public.

**Second**, this action directs the CAO to prepare and transmit a letter of support for Senate Bill 2212, the Visible Identification Standards for Immigration-Based Law Enforcement Act (VISIBLE Act) as authored by Senator Alex Padilla. The bill would require immigration officers to display clear identification and prohibit face coverings that obscure who they are during enforcement actions. These are simple, commonsense protections-because every person has the right to know who is questioning them, and every legitimate officer should have nothing to hide. By supporting the VISIBLE Act, the County affirms its commitment to transparency, accountability, and the basic trust that must exist between government and the people it serves.

Taken together, these steps protect both residents and legitimate law enforcement. Families deserve to know with certainty who is at their door or stopping them on the street. Officers deserve not to have their authority undercut by impostors in knockoff uniforms. This is about protecting women walking home at night, parents dropping their kids at school, and restaurant workers at the end of a shift. It is about defending the integrity of law enforcement and ensuring that no San Diegan is left to wonder whether the person confronting them is an officer or a predator.

## **RECOMMENDATION(S)**

### **CHAIR TERRA LAWSON-REMER**

1. Direct the CAO in consultation with County Counsel to pursue options for enforcement and litigation actions against the sale or distribution of counterfeit law enforcement gear, including coordination with state and federal partners to issue cease-and-desist orders and pursue civil or criminal penalties where appropriate. Return to the Board in closed session on an ongoing basis every 90 days with updates on their efforts, and options that the Board can elect to move forward with, through further direction.
2. Direct the Chief Administrative Officer to express the County's support for Senate Bill 2212, the Visible Identification Standards for Immigration-Based Law Enforcement Act (VISIBLE Act), consistent with Board Policy M-2.

## **EQUITY IMPACT STATEMENT**

This action strengthens public safety for all residents, particularly those most vulnerable to intimidation and exploitation. Immigrant families, low-income workers, and people seeking assistance at County facilities are disproportionately targeted by individuals posing as federal agents. These impersonations erode trust in government, deter residents from accessing vital services, and create an environment of fear that undermines community cohesion. This item helps ensure that every person can seek help, report crimes, and engage with County government without fear of deceit or abuse. The proposal advances the County's commitment to fair and equitable treatment under the law and to maintaining County facilities as safe and trusted spaces for all.

## **SUSTAINABILITY IMPACT STATEMENT**

This action strengthens public trust and contributes to more resilient and cohesive communities. It aligns the County's broader sustainability goals by advancing governance practices that are transparent, ethical, and protective of community well-being.

## **FISCAL IMPACT**

There is no fiscal impact associated with these recommendations. Funds for the actions requested are included in the Fiscal Year 2025-26 Operational Plan based on existing staff time. There will be no change in net General Fund cost and no additional staff years.

## **BUSINESS IMPACT STATEMENT**

N/A

**19. SUBJECT: ESTABLISHING THE OFFICE OF THE INSPECTOR GENERAL  
(DISTRICTS: ALL)**

**OVERVIEW**

The San Diego County Sheriff's Office (SDSO) is vested with providing public safety services to the community, including those incarcerated, and SDSO deputies regularly make decisions that affect the community's safety. The way in which SDSO deputies interact with community members is modeled and reinforced through SDSO training, policies, and professional code of conduct.

The longstanding attention on the numerous jail deaths and related lawsuits, sexual harassment allegations within the SDSO, and the Citizens Law Enforcement Review Board (CLERB) investigations have highlighted how training, culture, and adherence to department policies and procedures are critical in shaping how SDSO deputies react to situations in public and within the jails. It is now more important than ever to ensure that the Board of Supervisors (Board) and the Sheriff maintain a long-term commitment to rebuild trust in the justice system and sustain positive relationships between the communities and law enforcement.

Thus, there is a need to utilize different oversight tools to ensure ongoing, continuous oversight of the SDSO. The Sheriff must be accountable to reform and demonstrate to the public that SDSO deputies are committed to the Sheriff's "Organizational Vision" and "Core Values." The creation of an Office of Inspector General (OIG) would be another tool to ensure that public safety is achieved in a transparent, fair, and equitable manner. This requires oversight independent from the Sheriff and a direct reporting relationship to the Board to ensure fiscal, moral, and ethical accountability.

Accordingly, this action proposes the establishment of an OIG to monitor SDSO operations, the conditions of confinement in the County's custodial facilities, the provision of services to incarcerated individuals, the conduct of contractors and employees who provide such services, and the Sheriff's responses to complaints related to any of the above. The OIG should also be empowered to review various aspects of the SDSO, including use-of-force patterns, internal investigations of force incidents and allegations of misconduct, and the Sheriff's disciplinary decisions, and to conduct its own audit and inspections. The OIG should have the authority to undertake an inquiry and audit, or conduct an investigation, at the request of the Board, CLERB, the Sheriff, or on its own initiative, and make recommendations regarding disciplinary actions and SDSO policy. Finally, the Inspector General should serve as special counsel to the Board and CLERB.

**RECOMMENDATION(S)**

**VICE-CHAIR MONICA MONTGOMERY STEPPE**

1. Direct the Chief Administrative Officer and County Counsel to evaluate the feasibility of creating an Office of Inspector General (OIG) pursuant to Cal. Gov't Code § 25303.7(c), with the authority and mandate to audit, review, investigate, and provide recommendations regarding San Diego County Sheriff's Office (SDSO) policies, procedures, and operations to assist in safeguarding the integrity of the SDSO, and report back to the Board within 120 days in a confidential, attorney-client privileged memorandum. The feasibility plan must contain an implementation plan for the creation

of a fully developed OIG office, including staffing, costs, and funding source(s). The OIG must be able to oversee internal affairs investigations, and discipline and review medical care delivery.

2. Direct the CAO to work with County Counsel to include in the report back a draft ordinance creating an OIG pursuant to Cal. Gov't Code § 25303.7(c) with the following functions to the extent feasible:
  - a. Monitoring SDSO operations and the conditions of confinement in the County's custody facilities, including in-progress investigations, the provision of services to incarcerated individuals, and the conduct of contractors and employees who provide such services, including medical, pharmaceutical, and mental health services, and the Sheriff's responses to complaints related to SDSO operations and the conditions of confinement, including the supervision and provision of services to incarcerated individuals, and the conduct of contractors and employees who provide such services;
    - i. The OIG may perform monitoring at the request of the Board of Supervisors (Board), the Citizens Law Enforcement Review Board (CLERB), or the Sheriff, or on its own initiative;
    - ii. As part of this function, the OIG may attend meetings, reviews, and proceedings regarding SDSO incidents, operations, investigations, disciplinary matters, and corrective actions, unless the OIG's presence would obstruct an ongoing criminal investigation; and
    - iii. The OIG is specifically authorized to monitor compliance with civil rights laws and to review health information, as permitted by law, to determine compliance with such laws.
  - b. Reviewing SDSO use-of-force patterns, trends, and statistics, the Sheriff's investigations of force incidents and allegations of misconduct, the Sheriff's disciplinary decisions, and the quality of the Sheriff's internal audits and inspections.
  - c. Undertaking an inquiry, inspection, and/or audit of matters involving the SDSO, employees or contractors of the SDSO, or any other entity or service provider regarding matters under the SDSO's authority in the following circumstances:
    - i. When requested by, or with authorization of, the Sheriff, as appropriate;
    - ii. When the Inspector General makes a factually based determination that such investigation is necessary and appropriate; provided, however, that the Inspector General shall, when appropriate, first meet and confer with the Sheriff or SDSO staff or their respective departments and afford the department the reasonable opportunity to respond (not to exceed 30 calendar days) before the OIG conducts an investigation pursuant to this subpart; or
    - iii. When the Board or CLERB makes a formal request to the Inspector General.
  - d. Recommending disciplinary action to the Sheriff where, following an investigation pursuant to the above, the OIG determines that an employee's actions or omissions violated law or SDSO policy; providing notice of a copy of the recommendation, the reasons for the recommendation, and supporting records, to the extent permitted by State or federal law, to the employee, the

- Board, and CLERB; and making available to the public, the Board, and CLERB any records and information regarding OIG's disciplinary recommendations to the extent permitted by State or federal law.
- e. Developing and recommending policies and a comprehensive internal review process to the Sheriff for all use of force and critical incidents.
  - f. Referring evidence of criminal misconduct to the appropriate department or government agency, including but not limited to the District Attorney and the State Attorney General. Notwithstanding such a referral, the OIG may continue to investigate the criminal misconduct unless the OIG's investigation will interfere with a criminal investigation conducted by a department, government agency, or any law enforcement agency.
  - g. Regularly communicating with the public, the Board, CLERB, and the Sheriff regarding OIG findings. This includes the following:
    - i. Preparing and submitting a quarterly report to the Sheriff, the Board, and CLERB regarding OIG investigations that includes the number and type of complaints filed; trend analysis; the outcome of the complaints; any determination that the acts or omissions of an employee or contractor, in connection with the subject matter of a complaint, or a death in custody, violated law or SDSO policy; the OIG's recommendations, if any, for discipline; the outcome of any discipline recommendations; and the OIG's policy recommendations.
    - ii. Such reports to the Board should be public reports, except to the extent they relate to confidential personnel or otherwise privileged matters or contain confidential juvenile, medical or mental health records, or protected health information.
  - h. The OIG shall be an active member of the State Bar of California. Serving as an agent of the Board and CLERB. The Inspector General should also serve as special counsel to the Board and CLERB upon request, and have an attorney-client relationship with CLERB consistent with the attorney-client relationship the Inspector General has with the Board.
  - i. Issuing subpoenas for records, documents, information, or testimony when directed to do so upon action by the Board or CLERB, and administering oaths to effectuate any subpoenas.

### **EQUITY IMPACT STATEMENT**

Encouraging effective independent government oversight of law enforcement demonstrates a commitment to promoting equity, justice, and inclusivity.

### **SUSTAINABILITY IMPACT STATEMENT**

Encouraging effective independent government oversight of law enforcement will further the County of San Diego's commitment to promoting justice for all San Diegans.

### **FISCAL IMPACT**

Funds for the actions requested to evaluate the feasibility and draft an ordinance for an Office of Inspector General are included in the Fiscal Year 2025-26 Operational Plan based on existing staff time in the Chief Administrative Office and the Office of County Counsel funded by



existing General Purpose Revenue. There will be no change in net General Fund cost and no additional staff years. If established there will be fiscal impacts associated with future related recommendations which staff would return to the Board for consideration and approval.

## **BUSINESS IMPACT STATEMENT**

N/A

### **20. SUBJECT: STRENGTHENING DISASTER PREPAREDNESS AND RECOVERY THROUGH PROACTIVE INFRASTRUCTURE DOCUMENTATION (DISTRICTS: ALL)**

#### **OVERVIEW**

The recent fires in Los Angeles highlight the devastating and widespread impacts of natural disasters in California, which carry significant human, economic, and infrastructure costs. For local governments, disasters often result in billions of dollars in damages, placing immense pressure on local budgets and requiring substantial federal assistance to recover. The Federal Emergency Management Agency (FEMA) plays a critical role in reimbursing these costs but imposes stringent documentation requirements to validate disaster-related claims.

The County Board of Supervisors has previously taken significant steps to enhance FEMA reimbursements and improve disaster resilience. Most recently, these include updates to the Flood Damage Prevention Ordinance in September 2024 to align with FEMA requirements, emergency funding allocations for flood recovery in January 2024, and additional support for flood relief efforts in March 2024. These actions reflect the Board's ongoing commitment to strengthening disaster recovery processes and maximizing federal assistance.

Under FEMA's recent update to the Public Assistance Program and Policy Guide (PAPPG) Version 5.0 applicants may be required to provide pre-incident photographs or video to establish the condition of assets before a disaster. This requirement formalizes the need for high-quality, proactive documentation to expedite reimbursement processes and ensure eligibility for funding. Without this preparation, delays, and outright denials of FEMA reimbursements can create significant fiscal challenges for county governments.

This initiative will position the County to meet new FEMA reimbursement eligibility requirements by implementing unique technology in infrastructure documentation. The documentation will also meet emergency reimbursement requirements for other federal agencies including Federal Highway Administration Emergency Relief Program and U.S. Housing and Urban Development recovery programs. The approach includes:

#### **Core Capabilities**

- Drone & Vehicle-Powered Imaging
  - o High-resolution aerial and ground-based drone/vehicle footage
  - o Capable of capturing geo-tagged, time-stamped, and audit-ready imagery
  - o Specialized sensors and cameras document assets inaccessible to traditional systems (e.g., underside of bridges, levees, culverts, drainage channels)

- Geospatial Database
  - o Proprietary, secure GIS-integrated database for storing, indexing, and retrieving infrastructure imagery
  - o Searchable by GPS coordinates, physical address, map interface clicks, or “Proximity Clipping”
  - o Proximity Clipping technology ensures precise image retrieval (i.e., pulling multiple drone passes to select the clearest image)
- Permanent Digital Records
  - o Maintains imagery to meet federal reimbursement standards
  - o Provides an immutable archive for audits, federal reviews, and compliance checks

### **Software Platform: Uploading & Processing**

- Secure Video Interface
  - o Upload and archive video/photographic files directly into a cloud-based system
  - o Duplicate upload protection ensures no redundant files are stored
  - o Built-in quality control identifies missing, outdated, or poor-quality images and prompts for retakes
- Automated Image Extraction
  - o Converts continuous drone video into high-quality still images at user-defined intervals
  - o Enhances search and retrieval functionality for large datasets
  - o Reduces manual labor in post-processing
- Rapid Distributed Processing
  - o Parallel processing framework accelerates upload-to-database time
  - o Ensures large-scale county datasets (tens of thousands of images) are available quickly during a disaster response and recovery
- Metadata Tagging
  - o Every file automatically tagged with:
  - o Latitude/longitude GPS coordinates
  - o Date/time stamp
  - o Drone ID/camera ID (for quality control and equipment tracking)

By approving this request, the Board will position the County to expedite reimbursements, reduce fiscal challenges during recovery, and safeguard the \$10 billion portfolio of critical infrastructure that supports community resilience. This initiative aligns with the County’s strategic focus on resilience, equity, and sustainability by ensuring that all communities, particularly those most vulnerable to disasters, benefit from timely recovery efforts and robust infrastructure protection.

### **RECOMMENDATION(S)**

#### **SUPERVISOR JOEL ANDERSON**

Direct the Chief Administrative Officer (CAO) to:

1. Develop a scope for a Critical Infrastructure Documentation Initiative that enhances the County’s ability to inventory, map, and document critical infrastructure in order to expedite reimbursements and reduce fiscal challenges during disaster recovery and emergency response efforts.

2. Explore opportunities for partnership and cost-sharing with other local jurisdictions, regional agencies, and entities to leverage data, expertise, and resources in developing and maintaining critical infrastructure documentation.
3. Return to the Board with the proposed scope, recommended procurement actions, funding recommendations, and any necessary authorizations to enter into agreements with partner entities to implement the initiative.

#### **EQUITY IMPACT STATEMENT**

Lower-income communities are often the most severely affected by disasters and are heavily dependent on federally funded responses. This initiative will help ensure equitable recovery by strengthening the County's ability to secure FEMA reimbursements and expediting the rebuilding of essential infrastructure.

#### **SUSTAINABILITY IMPACT STATEMENT**

Critical infrastructure supports sustainable and healthy environments. By documenting and protecting these assets, including the County's maintained natural features, this initiative promotes resilience and ensures timely restoration of vital services after disasters.

#### **FISCAL IMPACT**

Funds for these Recommendations are included in the Fiscal Year 2025-26 Operational Plan based on existing staff time in the Office of Emergency Services funded by various funding sources. There will be no change in net General Fund cost and no additional staff years. There will be fiscal impacts associated with future related recommendations which staff would return to the Board for consideration and approval.

#### **BUSINESS IMPACT STATEMENT**

The County's businesses depend on reliable infrastructure for their operations. This initiative ensures that critical infrastructure is repaired quickly and effectively post-disaster, providing substantial benefits to the business community.

### **21. SUBJECT: IMPROVING SAFETY AND LABOR STANDARDS IN COUNTY PARKS (DISTRICTS: ALL)**

#### **OVERVIEW**

Every year, entertainment events vendors employ hundreds of stagehands to build and break down stages, rig lighting and amplification systems, and move heavy-duty equipment at large revenue-generating events in County of San Diego (County) parks, work that can turn deadly when safety corners are cut. On October 30, 2024, for example, a stagehand from Texas employed by James Thomas Productions out of Manhattan Beach died during loading at an outdoor music festival in Orlando. James Thomas Productions had already been fined twice by the Occupational Safety and Health Administration for exposing workers to fall hazards and contributing to the death of a rigger in a 35-foot fall before the Super Bowl. In 2019, a rigger from San Diego, Christopher Griffin, fell to his death while setting up for Coachella, and a stagehand at the BottleRock music festival in Napa Valley was crushed by a metal beam during tear down in 2016. Many serious but non-fatal stagehand injuries from trips, falls, crushing, and electrocution go unreported.

Stagehands take on real risk to make our region's cultural life possible yet too often they work in a system stacked against them. The freelance nature of the industry leaves workers with little power to speak up when safety corners are cut or wages are stolen. Some entertainment events vendors have been accused of falsifying safety certifications, recruiting out-of-state workers for lower pay, and failing to provide basic safety equipment. When workers are forced to choose between their safety and their next paycheck, it's a public safety failure waiting to happen.

Large revenue-generating events in County parks can employ well over 100 stagehands each and generate millions of dollars for the County annually. Event producers are permitted to hold roughly twelve such events-known as "higher impact" events-in County parks each year. Higher impact events can attract up to 15,000 attendees in a single day and include marquee music festivals such as CRSSD Festival and Boots in the Park as well as major fundraisers such as the Susan G. Komen Foundation's Three-Day Walk. Higher impact events contribute to the cultural vitality of the San Diego region and stimulate the local economy by creating thousands of live event jobs, drawing customers into nearby businesses, and generating approximately \$1.75 million in annual revenue for the County's Waterfront Park Trust Fund, which helps cover operations, maintenance, and capital improvements at the foremost waterfront open space in downtown San Diego.

County oversight of safety and labor standards for contracted stagehands has significant gaps. Current compliance largely relies on paperwork: reviewing safety certifications prior to permit issuance and investigating violations only in response to complaints. There is no onsite verification that certified workers are actually the ones doing the job; no onsite monitoring of event staging to alert the Department of Parks and Recreation (DPR) to unsafe practices; no onsite notifications of workers' rights and avenues for redress; and no labor standards beyond compliance with State and local law. As a result, violations of Board policy, safety lapses, and labor abuses on County property may go unaddressed.

The State of California recently took up the issue of workplace safety in public venues and established higher safety standards than current County policy. The County requires all electricians, portable power distribution technicians, arena rigging, and theater rigging employees and associated vendors and subcontractors to be certified under the Entertainment Technician Certification Program (ETCP) and the OSHA 10-hour safety training program (OSHA-10). With Assembly Bill 1775, the State of California required either that all department heads/leads have completed the OSHA 30-hour safety training program (OSHA-30) and ETCP, or all stage employees meet the conditions for a skilled and trained workforce.

Today's item seeks to raise safety standards in line with the State of California, establish minimum labor standards, and strengthen oversight and enforcement to ensure that higher impact events in County parks are safe and fair. It directs the Chief Administrative Officer (CAO) to incorporate the added safety requirements in Assembly Bill 1775 into higher impact event regulations and establish stricter safety oversight procedures. It sets labor standards for stagehands in line with peer venues in the region, consisting of a \$25 hourly minimum wage and benefits, and encourages local hiring. And it directs the CAO to develop an administrative ordinance that provides the County's Office of Labor Standards and Enforcement the tools it needs to enforce the new labor standards.

This item will make County events safer for stagehands, eventgoers, and the public, while holding entertainment events vendors accountable to basic labor and safety standards. By ensuring stagehands are paid fairly and protected on the job, we can make sure that the revenues generated by event producers from County assets flow back to San Diegans in the form of good local jobs. And by improving the quality of stagehand jobs at higher impact events, the County is doing its part to sustain the skilled entertainment workforce San Diego needs to attract world-class live events as well as television and film production.

## **RECOMMENDATION(S)**

### **CHAIR TERRA LAWSON-REMER AND CHAIR PRO TEM PALOMA AGUIRRE**

1. Direct the Chief Administrative Officer to add California Assembly Bill 1775 (Labor Code section 9250, et seq.) certification requirement 9251(a)(2) to higher impact event regulations and develop a process, in consultation with the Office of Labor Standards and Enforcement, for onsite audits of safety compliance and notifying stage crews of their labor rights and avenues for redress.
  - a. The process should also authorize the Office of Labor Standards and Enforcement to allow independent 3rd party organizations with expertise in workers' rights and live event safety to monitor the set-up, operation, and tear down of higher impact County event staging onsite and document workplace safety concerns for the Department of Parks and Recreation for consideration in future permitting decisions.
2. Direct the Chief Administrative Officer to establish minimum labor standards for direct and subcontracted employees of entertainment events vendors involved in the set-up, operation, and tear down of higher impact event staging at County-owned and leased parks:
  - a. Entertainment events vendors must pay direct and subcontracted stage crews a minimum wage of \$25 an hour.
  - b. Entertainment events vendors must provide health and retirement benefits for direct and subcontracted stage crews through a portable benefits plan covered by the Employee Retirement Income Security Act (ERISA) or by paying fringe benefits at the prevailing health and welfare fringe rate under the Federal Service Contract Act.
  - c. Entertainment events vendors must make a good faith effort to fill stage crew jobs with qualified San Diego County residents.
    - i. The County shall assist entertainment event vendors in meeting their good faith requirement by establishing a mechanism for voluntary referrals to local labor organizations that maintain registries of properly skilled and certified entertainment events workers in San Diego County.
3. Direct the Chief Administrative Officer to return to the Board within 120 days with an administrative ordinance empowering the Office of Labor Standards and Enforcement to enforce labor standards at higher impact events in County-owned and leased parks. The ordinance should include tools for conducting investigations, issuing penalties, and awarding damages for wage theft. The report back should also assess the feasibility of, and if appropriate, provide recommendations for, establishing a dedicated staff position

to carry out enforcement duties. This assessment should outline the proposed scope, role, and responsibilities of the position, as well as the classification most suitable to support the department's mission.

#### **EQUITY IMPACT STATEMENT**

Raising safety standards, establishing minimum labor standards, and fostering compliance at higher impact events in County-owned and leased parks will bring job quality and live event safety in line with high road peer venues and discourage abusive labor practices in the local entertainment events industry. In so doing, the County expands economic opportunity for local entertainment workers and protects a vulnerable workforce from exposure to unsafe working conditions.

#### **SUSTAINABILITY IMPACT STATEMENT**

Raising safety standards, establishing minimum labor standards, and fostering compliance at higher impact events in County-owned and leased parks advances the County's Sustainability goals by reducing poverty and promoting economic sustainability within the live events industry. It also reduces the likelihood that entertainment workers, performers, and attendees at county-sanctioned events on county property will experience a serious accident, thereby protecting the health of the community.

#### **FISCAL IMPACT**

Funds for the actions requested are included in the Fiscal Year 2025-26 Operational Plan based on existing staff time in the Office of Labor Standards and Enforcement. There will be no change in net General Fund cost and no additional staff years. There may be fiscal impacts associated with future related recommendations, which staff would return to the Board for consideration and approval.

#### **BUSINESS IMPACT STATEMENT**

Today's item levels the playing field for entertainment events vendors and discourages unfair competition from low road employers. In addition, it keeps more of the revenue generated by event producers from County assets within the local economy in the form of good jobs while also bolstering entertainment and events business by supporting a skilled local entertainment workforce.