

COUNTY OF SAN DIEGO BOARD OF SUPERVISORS
REGULAR MEETING
MEETING AGENDA
WEDNESDAY, JANUARY 13, 2021, 9:00 AM
BOARD OF SUPERVISORS NORTH CHAMBER
1600 PACIFIC HIGHWAY, SAN DIEGO, CALIFORNIA

Order of Business

- A. Roll Call
- B. Closed Session Report
- C. Non-Agenda Public Communication: Opportunity for members of the public to speak to the Board on any subject matter within the Board's jurisdiction but not an item on today's agenda.
- D. Approval of the Statement of Proceedings/Minutes for the meeting of December 9, 2020.
- E. Formation of Consent Calendar
- F. Discussion Items

NOTICE: THE BOARD OF SUPERVISORS MAY TAKE ANY ACTION WITH RESPECT TO THE ITEMS INCLUDED ON THIS AGENDA. RECOMMENDATIONS MADE BY COUNTY STAFF DO NOT LIMIT ACTIONS THAT THE BOARD OF SUPERVISORS MAY TAKE. MEMBERS OF THE PUBLIC SHOULD NOT RELY UPON THE RECOMMENDATIONS IN THE BOARD LETTER AS DETERMINATIVE OF THE ACTION THE BOARD OF SUPERVISORS MAY TAKE ON A PARTICULAR MATTER.

Supporting documentation and attachments for items listed on this agenda can be viewed online at www.sandiegocob.com or in the Office of the Clerk of the Board of Supervisors at the County Administration Center, 1600 Pacific Highway, Room 402, San Diego, CA 92101.

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Board of Supervisors' Agenda Items

Agenda #	Subject
1.	NOTICED PUBLIC HEARING: EL MONTE RIVER VALLEY - APPROVE ACQUISITION OF APPROXIMATELY 98 ACRES OF LAND IN LAKESIDE FROM HELIX WATER DISTRICT FOR ACTIVE RECREATION AND TRAIL CONNECTIVITY [FUNDING SOURCES: AVAILABLE PRIOR YEAR GENERAL FUND FUND BALANCE AND DISTRICT TWO NEIGHBORHOOD REINVESTMENT PROGRAM FUNDS; ANTICIPATED LEASE REVENUE AND DEPARTMENT OF PARKS AND RECREATION GENERAL PURPOSE REVENUE]

2. TRAFFIC ADVISORY COMMITTEE (01/13/2021 – ADOPT RECOMMENDATIONS;
01/27/2021 - SECOND READING OF ORDINANCE)
3. ADOPT A RESOLUTION TO APPLY FOR AND ACCEPT GRANT FUNDS FROM
THE CALIFORNIA NATURAL RESOURCES AGENCY URBAN GREENING
GRANT PROGRAM
[FUNDING SOURCE: DEPARTMENT OF PARKS AND RECREATION GENERAL
PURPOSE REVENUE]
4. ADOPT A RESOLUTION TO APPLY FOR AND ACCEPT GRANT FUNDS FROM
THE STATEWIDE PARK PROGRAM GRANT PROGRAM
[FUNDING SOURCE: DEPARTMENT OF PARKS AND RECREATION GENERAL
PURPOSE REVENUE]
5. FRAMEWORK FOR OUR FUTURE: ACTIONS TO ACHIEVE BOLD CLIMATE
ACTION AT THE COUNTY OF SAN DIEGO

**1. SUBJECT: NOTICED PUBLIC HEARING:
EL MONTE RIVER VALLEY - APPROVE ACQUISITION OF
APPROXIMATELY 98 ACRES OF LAND IN LAKESIDE FROM HELIX
WATER DISTRICT FOR ACTIVE RECREATION AND TRAIL
CONNECTIVITY (DISTRICT: 2)**

OVERVIEW

On September 16, 2020 (12), the Board of Supervisors (Board) directed staff to develop an acquisition plan to assess the purchase of approximately 98 acres (Property) from the Helix Water District (Helix) and return to the Board no later than December 9, 2020, with recommendations if negotiations with Helix to acquire the Property were successful. On December 9, 2020 (9), staff returned to the Board with an update and presented options for improving the property if staff is successful in negotiating an acquisition. The Board established appropriations to purchase and clean up the Property and directed the Clerk of the Board to set a hearing to consider the acquisition on January 13, 2021. On December 16, 2020, the Helix Board of Directors accepted the County's offer to purchase the property for \$2,922,900. The Property is identified as portions of Assessor's Parcel Numbers 392-050-47 and 392-060-43 and is situated south of Willow Road on both sides of Ashwood Street in the unincorporated community of Lakeside and is adjacent to Cactus County Park in El Monte River Valley and is approximately one-third of a mile from Louis A. Stelzer Park and three-quarters of a mile from the future \$18 million Lakeside Equestrian Park.

Today's request is to authorize the purchase of approximately 98 acres from Helix for a total project cost of \$3,228,400 and authorize the Director, Department of General Services (DGS), to take all actions necessary to administer the three existing leases that will be assigned to the County as part of the proposed purchase of the Property. The total project cost includes the land purchase price of \$2,922,900, staff costs and escrow fees of \$46,500 to complete the purchase, and \$259,000 to clear debris and vegetation, and make baseline improvements to a little league sports complex as described in more detail below.

**RECOMMENDATION(S)
CHIEF ADMINISTRATIVE OFFICER**

1. Find that the proposed acquisition of portions of APNs 392-050-47 and 392-060-43 is exempt from the California Environmental Quality Act (CEQA) pursuant to sections 15301, 15304 and 15316 of the State CEQA Guidelines.
2. Authorize the Director, Department of General Services to execute the Purchase and Sale Agreement for the purchase of approximately 98 acres identified as portions of APNs 392-050-47 and 392-060-43 from Helix Water District for the purchase price of \$2,922,900.
3. Authorize the Director, Department of General Services to execute all escrow and related documents necessary to complete the purchase and to take all actions necessary to administer the three existing leases that will be assigned to the County as part of the proposed purchase of the Property.

FISCAL IMPACT

Funds for this request are included in the Fiscal Year 2020-21 Operational Plan in the Department of Parks and Recreation (\$29,000), DGS Fleet ISF (\$80,000) and in Capital Project 1024372, El Monte River Valley (\$3,119,400) and were appropriated by the Board on December 9, 2020. If approved, this request will result in total project cost of \$3,228,400 itemized as \$2,922,900 for the acquisition, \$42,000 for staff time and appraisal reports to complete the transaction; \$4,500 for closing and title costs; and \$259,000 for land protection costs, ballfield facility renovations, site cleanup, and maintenance equipment. The funding sources are available prior year General Fund fund balance (\$2,728,400) and District Two Neighborhood Reinvestment Program funds (\$500,000). The Neighborhood Reinvestment Program funds were appropriated by the Board on December 9, 2020 as follows: \$391,000 for Capital Project 1024372, \$80,000 (DGS) for vehicle and maintenance supplies, and \$29,000 (DPR) for the purchase of equipment and supplies.

Annual total operating costs for managing the site, including additional staff, are estimated at \$230,000 beginning in Fiscal Year 2021-22 and will require the addition of 2.0 full-time equivalent (FTE) positions estimated at \$168,000, which will be included in the FY 2021-22 Operational Plan for the Department of Parks and Recreation. The funding source would be anticipated lease revenue (\$14,500) and Department of Parks and Recreation General Purpose Revenue (\$215,500).

BUSINESS IMPACT STATEMENT

N/A

- 2. **SUBJECT: TRAFFIC ADVISORY COMMITTEE (01/13/2021 - ADOPT RECOMMENDATIONS; 01/27/2021 - SECOND READING OF ORDINANCE) (DISTRICT: 2)**

OVERVIEW

As part of the Department of Public Works (DPW) traffic engineering program, the Board of Supervisors (Board) established the Traffic Advisory Committee (TAC) in the 1960s as an aid in providing uniform traffic regulations throughout the unincorporated areas of the county. The role of the TAC is to make recommendations to the Board on traffic matters to provide communities in the unincorporated region with a safe and efficient road system that strives to enhance safety and reduce congestion. To accomplish this, traffic policies provide persons using the road system with consistent and uniform regulations. In order to be effective, these policies are designed to be legally enforceable so that the majority of motorists will comply. The TAC meets every six weeks to review proposed additions, deletions, or changes to regulatory traffic control devices such as speed limits, stop signs, traffic signals, and parking regulations on County of San Diego (County) maintained roads. Upon receipt of a request or recommendation for a traffic regulation in unincorporated areas of the county, the TAC reviews and investigates the requested item including engineering and traffic condition studies.

The TAC recommends the Board act on one item from the September 11, 2020, TAC meeting agenda:

District	Item	Location	Action
2	2-A	Highland Valley Road, Ramona	Establish a 14,000 lb. (7-ton) commercial vehicle weight restriction

Approval of Item 2-A would establish a large commercial vehicle weight restriction in a residential area to address operational and community concerns. Large commercial vehicles regularly use a local residential road as an alternate route to bypass traffic congestion on State Route 67 and State Route 78. Additionally, these large commercial vehicles fail to maintain their position within lanes where roadway geometry (grade, alignment, width, etc.) is substandard for commercial truck traffic. Properly posted large commercial vehicles weight restrictions in residential areas decrease centerline crossover and run-off-the-road incidents and improve neighborhood quality of life.

The Board's action on Item 2-A would introduce an ordinance to establish a vehicle weight restriction and requires two steps. On January 13, 2021, the Board would consider the TAC item. If the Board acts on January 13, 2021, then on January 27, 2021, a second reading and adoption of an ordinance amending County Code would be necessary to implement the Board's direction.

RECOMMENDATION(S)

TRAFFIC ADVISORY COMMITTEE

Item 2-A. Highland Valley Road from Archie Moore Road to Bandy Canyon Road in Ramona - Establish a 14,000 lb. commercial vehicle weight restriction.

CHIEF ADMINISTRATIVE OFFICER

1. Find that the proposed project is exempt from the California Environmental Quality Act (CEQA) as specified under Section 15301 of the CEQA Guidelines because the proposed action involves minor alterations of existing public facilities relating to regulatory traffic control on County maintained roadways, resulting in negligible or no expansion of existing or former use.
2. Adopt the Traffic Advisory Committee's recommendations.
3. Approve the introduction, read title, and waive further reading of the following Ordinance:
ORDINANCE ADDING SECTION 72.243.26.3. OF THE SAN DIEGO COUNTY CODE ESTABLISHING A WEIGHT LIMIT ON COUNTY MAINTAINED ROADS IN SAN DIEGO COUNTY.

If, on January 13, 2021, the Board takes action as recommended, then, on January 27, 2021:

Consider and adopt the following Ordinances:

ORDINANCE ADDING SECTION 72.243.26.3. OF THE SAN DIEGO COUNTY CODE ESTABLISHING A WEIGHT LIMIT ON COUNTY MAINTAINED ROADS IN SAN DIEGO COUNTY.

FISCAL IMPACT

Funds for this request are included in the Fiscal Year 2020-21 Operational Plan for the Department of Public Works Road Fund. If approved, there will be no change in net General Fund cost and no additional staff years.

BUSINESS IMPACT STATEMENT

N/A

3. SUBJECT: ADOPT A RESOLUTION TO APPLY FOR AND ACCEPT GRANT FUNDS FROM THE CALIFORNIA NATURAL RESOURCES AGENCY URBAN GREENING GRANT PROGRAM (DISTRICT: 5)

OVERVIEW

On September 14, 2016, Senate Bill 859 (SB 859) created the California Natural Resources Agency's (CNRA) Urban Greening Program to support the development of green infrastructure projects that reduce greenhouse gas (GHG) emissions and provide multiple benefits. In 2018, Assembly Bill 74 (AB 74) allocated \$30 million from the Greenhouse Gas Reduction Fund (GGRF) to the Agency for its Urban Greening Program. The competitive Urban Greening Program has made \$28.5 million available for projects that at a minimum, acquire, create, or expand community parks and green spaces, and/or use natural systems to provide environmental and social benefits in the State's disadvantaged or low-income communities.

The Department of Parks and Recreation (DPR) reviewed 97 active park projects and determined that four of them meet the minimum eligibility requirements: Alpine Park, Calavo County Park, Don Dussault Park and Fallbrook Park. Of those four projects, DPR determined that Fallbrook Park will be most competitive and is also the project most ready to move forward with construction. Fallbrook Local Park aligns most closely with CNRA's stated program priorities and grant timeline making it best suited to compete statewide. The specific CNRA priorities that Fallbrook Local Park meet are: it was shaped by a community-driven design process, demonstrates unique partnership with a local non-profit, and is rooted in a green infrastructure approach that will reduce greenhouse gas emissions and energy use, improve stormwater infiltration, and enhance local habitat. If secured, CNRA Urban Greening grant funds would help expand access to life-enhancing park experiences for the Fallbrook community and move the County forward towards its goal of providing a minimum of 3 acres of parkland per 1,000 residents.

This request is to adopt a resolution authorizing DPR to apply for and accept, up to \$1,000,000 from the Urban Greening Program administered by the California Natural Resources Agency for Fallbrook Park. The total estimated cost of the project is \$3.8 million; \$2 million was appropriated for Fallbrook Local Park in the Fiscal Year 2019-20 budget. DPR is also pursuing additional grant opportunities for the project, including a State Office of Grants and Local Services Statewide Park Program grant, which the Board will consider as part of today's hearing as well, January 13 Item (4). If these grant funds are secured project funding needs for this park will be met. Additionally, this request will authorize the Director, DPR, or designee, to conduct all negotiations and to execute and submit all documents that may be necessary to apply for and accept the grant funds.

RECOMMENDATION(S)

CHIEF ADMINISTRATIVE OFFICER

1. Find that the proposed project is exempt from the California Environmental Quality Act (CEQA) pursuant to Section 15061(b)(3) of the State CEQA Guidelines and require that any future approvals be contingent upon CEQA compliance.
2. Adopt a resolution entitled: RESOLUTION OF THE COUNTY OF SAN DIEGO BOARD OF SUPERVISORS APPROVING THE APPLICATION FOR GRANT FUNDS FOR CALIFORNIA CLIMATE INVESTMENTS URBAN GREENING PROGRAM.

3. Authorize the Director, Department of Parks and Recreation, or designee, as agent of the County, to conduct all negotiations and submit all documents including, but not limited to, applications, contracts, payment requests and to execute the grant agreements, including any extensions or amendments thereof that do not materially impact or alter the grant program or funding levels.

FISCAL IMPACT

There is no fiscal impact associated with today's request to apply for and accept grant funds from the Urban Greening Program administered by the California Natural Resources Agency. If approved, today's actions would authorize the submittal of one application for grant funds up to \$1,000,000 for the Urban Greening Program. There are no matching funds required for this grant.

The Board approved a waiver of Board Policy B-29 for LUEG grants on June 24, 2020 (12), therefore, a waiver is not requested as part of this action. If a grant is awarded, any unrecovered cost per Board Policy B-29 would be funded by existing General-Purpose Revenue based on available prior year General Fund fund balance component decrease - Parks Expansion & Improvement Commitment within the Capital Outlay Fund for project 1022921, Fallbrook Local Park as determined by the nature of the project.

If grant funds are awarded, the Department of Parks and Recreation will return to the Board of Supervisors to establish the necessary appropriations in Fiscal Year 2021-22. There will be no change in net General Fund cost and no additional staff years associated with the award of this grant. Ongoing operations will be supported by existing maintenance crews and temporary staff with costs estimated at \$161,000. The park is projected to open in Fiscal Year 2021-22, and these costs will be included in future Operational Plans. The funding source will be Department of Parks and Recreation General Purpose Revenue.

BUSINESS IMPACT STATEMENT

N/A

4. **SUBJECT: ADOPT A RESOLUTION TO APPLY FOR AND ACCEPT GRANT FUNDS FROM THE STATEWIDE PARK PROGRAM GRANT PROGRAM (DISTRICT: 5)**

OVERVIEW

On June 5, 2018, California voters approved the California Drought, Water, Parks, Climate, Coastal Protection, and Outdoor Access for All Act of 2018 (Proposition 68). Proposition 68 authorized \$4.0 billion in general obligation bonds to support projects that enhance environmental and social equity in disadvantaged communities by expanding access to local and regional outdoor spaces and investing in infrastructure that builds community resiliency. Upon passage of Proposition 68, funding for the Statewide Park Development and Community Revitalization Program (SPP) was made available. The competitive program is now in its fourth round of applications with \$395.3 million available to create new parks and recreation opportunities in critically underserved communities across California.

The two minimum eligibility criteria for the SPP grant are that the project site must have a ratio of less than 3 acres of parkland per 1,000 residents, or a median household income below \$56,982.00. The Department of Parks and Recreation (DPR) must also submit a resolution adopted by the Board approving application(s) for the grant program and one, or more, project application(s) that equal up to the amount of its allocation. DPR uses a Capital Investment model to assess the community needs. This model assesses park infrastructure and compares it to national and local standards to determine how the community's amenities compare. DPR reviewed 97 active park projects with this model and compared the projects to the grant eligibility criteria. Three projects met the eligibility requirements: Fallbrook Local Park, Bonsall Community Park, and Tijuana River Valley Regional Park (TRVRP). TRVRP was not selected for submission because most of its public engagement occurred prior to June 5, 2018, making it ineligible for inclusion in the project application. DPR is applying for \$1,200,000 for Fallbrook Local Park and \$3,000,000 for Bonsall Community Park to help fund construction. Fallbrook Local Park is in an area that is below the median income and has less than three acres of park space per 1,000 residents. Bonsall Community Park meets the criteria of being in an area with less than three acres of parkland per 1,000 residents. In addition, the County does not currently own any parkland or park amenities in Bonsall. Bonsall is a community with a population of approximately 10,000, and the closest park is Live Oak Parks, which is approximately 7 miles away. Beyond satisfying these minimum qualifications, both proposed parks also meet the majority of SPP's stated program priorities by: engaging local residents in the design processes, generating volunteer opportunities by working with the California Conservation Corps, incorporating green infrastructure improvements that provide multiple environmental benefits (e.g. carbon sequestration, improved stormwater infiltration, enhancement of local habitat); and, in the case of Fallbrook Local Park, collaborating with a local non-profit.

In prior funding rounds, DPR applied for Statewide Park Program funding for Lincoln Acres Park, Ildica Street Park, In-Ko-Pah County Park Enhancement, and Otay Valley Regional Park Active Recreation Enhancement, and was awarded \$2,100,000.00 for Lincoln Acres Park. This request is to adopt a resolution authorizing DPR to apply for, and accept, up to \$4,200,000 from the Statewide Park Program's fourth round of grant funding administered by the Office of Grants and Local Services. In addition, this request would authorize the Director, DPR, or designee, to conduct all negotiations and to execute and submit all documents that may be necessary to apply for and accept the grant funds.

RECOMMENDATION(S)
CHIEF ADMINISTRATIVE OFFICER

1. Find that the proposed project is exempt from the California Environmental Quality Act (CEQA) pursuant to Section 15061(b)(3) of the State CEQA Guidelines.
2. Adopt a resolution entitled: RESOLUTION OF THE BOARD OF SUPERVISORS OF THE COUNTY OF SAN DIEGO APPROVING THE APPLICATION FOR STATEWIDE PARK DEVELOPMENT AND COMMUNITY REVITALIZATION PROGRAM GRANT FUNDS.
3. Authorize the Director, Department of Parks and Recreation, or designee, as agent of the County, to conduct all negotiations and submit all documents including, but not limited to, applications, contracts, payment requests and to execute the grant agreements, including any extensions or amendments thereof that do not materially impact or alter the grant program or funding levels.

FISCAL IMPACT

There is no fiscal impact associated with today’s request to apply for and accept grant funds from the Proposition 68 Statewide Park Program Grant Program. If approved, today’s actions would authorize the submittal of one, or more, project application(s) for grant funds up to \$4,200,000. There are no matching funds required for this grant.

The Board approved a waiver of Board Policy B-29 for LUEG grants on June 24, 2020 (12), therefore, a waiver is not requested as part of this action. If a grant is awarded, any unrecovered cost per Board Policy B-29 would be funded by existing General-Purpose Revenue in the Department of Parks and Recreation as determined by the nature of the project(s) or program(s).

The Department of Parks and Recreation will return to the Board of Supervisors to establish the necessary appropriations in Fiscal Year 2021-22. There will be no change in net General Fund cost and no additional staff years associated with the award of this grant. Fallbrook Local Park is projected to open in Fiscal Year 2021-22, and ongoing operations will be supported by existing maintenance crews and temporary staff with costs estimated at \$161,000. These costs will be included in future Operational Plans. Phase 1 of Bonsall Community Park is projected to open in Fiscal Year 2022-23. If full funding is received, the full Bonsall park is projected to open in FY 2023-24. and will have ongoing costs of approximately \$707,000 including the need for 4.0 additional FTEs. These costs and FTE requests will be included in future operational plans. The funding source will be Department of Parks and Recreation General Purpose Revenue.

BUSINESS IMPACT STATEMENT

N/A

5. SUBJECT: FRAMEWORK FOR OUR FUTURE: ACTIONS TO ACHIEVE BOLD CLIMATE ACTION AT THE COUNTY OF SAN DIEGO (DISTRICTS: ALL)

OVERVIEW

We need to take bold steps to address climate change in San Diego County. Climate change is already impacting our communities, and disproportionately affects those who have contributed the least to our collective problem, furthering climate injustice.

San Diego County needs to do our part. The 2011 General Plan included the development of a Climate Action Plan as mitigation for greenhouse gas (GHG) emissions associated with the build-out of the General Plan. Now, almost a decade later, the County still lacks a Climate Action Plan and other regional strategies to address climate justice, climate resilience, mitigation, and adaptation. County staff have begun the environmental review to create a new Climate Action Plan, but this board letter serves to identify and prioritize those climate action objectives we expect.

To achieve bold climate action, we are asking the Chief Administrative Officer to develop a Climate Action Plan that meets and exceeds state mandates and guides our region toward Zero Carbon. The Climate Action Plan will be comprehensive and legally enforceable, use updated data and modeling, and will not rely on the purchase of carbon offsets to meet emission reduction targets. It will be shaped by community input and center environmental justice.

This will just be the first of many actions that support a Framework for Our Future to tackle climate change in San Diego County.

RECOMMENDATION(S)

CHAIRMAN NATHAN FLETCHER & SUPERVISOR TERRA LAWSON-REMER

Direct the Chief Administrative Officer to:

1. Develop a Climate Action Plan for the County of San Diego that is comprehensive and legally enforceable, does not rely on the purchase of carbon offsets to meet emission reduction targets, uses updated data and modeling, emphasizing environmental justice and equity, is shaped by community input, and will achieve at a minimum Senate Bill 32 greenhouse gas emissions reductions of 40% below the 1990 level by 2030 and establish actions to meet a goal of net zero carbon emissions by 2045 (in line with Executive Order B-55-18).

2. Conduct stakeholder engagement, hold public hearings, and undertake environmental review.

3. Report back to the Board bi-monthly with progress.

FISCAL IMPACT

There is no fiscal impact associated with these recommendations.

BUSINESS IMPACT STATEMENT

N/A