



County of San Diego

DAVID HALL
EXECUTIVE OFFICER/CLERK

CLERK OF THE BOARD OF SUPERVISORS
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ANDREW POTTER
ASSISTANT CLERK OF THE BOARD

SPECIAL MEETING OF THE BOARD OF SUPERVISORS COUNTY OF SAN DIEGO, CALIFORNIA MONDAY, NOVEMBER 6, 2017 AT 11 A.M.

PLEASE TAKE NOTICE that the Board of Supervisors will hold a special meeting in accordance with Government Code section 54956 on **MONDAY, NOVEMBER 6, 2017**, at **11:00 a.m.**, in Room 310 of the County Administration Center located at 1600 Pacific Highway, San Diego, California to consider the matters contained in the attached agenda.

**SUBJECT: RATIFY DECLARATION OF LOCAL HEALTH EMERGENCY:
HEPATITIS A OUTBREAK**

BY ORDER OF THE PRESIDING OFFICER.

Dated: November 3, 2017

A handwritten signature in blue ink that reads "Dianne Jacob".

DIANNE JACOB
Chairwoman of the Board of Supervisors

COUNTY OF SAN DIEGO BOARD OF SUPERVISORS
SPECIAL MEETING
MEETING AGENDA
MONDAY, NOVEMBER 6, 2017, 11:00 AM
BOARD OF SUPERVISORS NORTH CHAMBER ROOM 310
1600 PACIFIC HIGHWAY, SAN DIEGO, CALIFORNIA

Order Of Business

- A. Roll Call
- B. Discussion Items

NOTICE: THE BOARD OF SUPERVISORS MAY TAKE ANY ACTION WITH RESPECT TO THE ITEMS INCLUDED ON THIS AGENDA. RECOMMENDATIONS MADE BY COUNTY STAFF DO NOT LIMIT ACTIONS THAT THE BOARD OF SUPERVISORS MAY TAKE. MEMBERS OF THE PUBLIC SHOULD NOT RELY UPON THE RECOMMENDATIONS IN THE BOARD LETTER AS DETERMINATIVE OF THE ACTION THE BOARD OF SUPERVISORS MAY TAKE ON A PARTICULAR MATTER.

Supporting documentation and attachments for items listed on this agenda can be viewed online at <http://www.sdcounty.ca.gov/cob/bosa/> or in the Office of the Clerk of the Board of Supervisors at the County Administration Center, 1600 Pacific Highway, Room 402, San Diego, CA 92101.

Board of Supervisors' Agenda Items

Category	#	Subject
Health and Human Services	1.	REVIEW AND CONTINUE LOCAL HEALTH EMERGENCY: HEPATITIS A OUTBREAK

**1. SUBJECT: REVIEW AND CONTINUE LOCAL HEALTH EMERGENCY:
HEPATITIS A OUTBREAK (DISTRICTS: ALL)**

OVERVIEW

On September 1, 2017, the Public Health Officer issued a Declaration of Local Health Emergency, pursuant to Health and Safety Code Section 101080, as a result of the outbreak of increasing numbers of Hepatitis A infections. On September 6, 2017 (1), the Board of Supervisors (Board) ratified this Declaration of Local Health Emergency and on September 12, 2017 (25), September 26, 2017 (2), October 10, 2017 (2) and October 24, 2017 (3) the Board found that there was a continuing need for the local health emergency. Health and Safety Code Section 101080 requires that the Board review, at least every 14 days, the need for continuing the local health emergency.

RECOMMENDATION(S)

CHIEF ADMINISTRATIVE OFFICER

1. Review authorization of the attached Declaration of Local Health Emergency made by the Public Health Officer on September 1, 2017.
2. Find that there is a continuing need for the local health emergency until no longer needed, subject to the Health and Safety Code Section 101080 requirements.

FISCAL IMPACT

The estimated cost in responding to the Hepatitis A outbreak is approximately \$5.5 million from April through October 2017. It is anticipated that there will be a monthly expenditure of approximately \$1.9 million. Current costs are being covered by existing department appropriations, including the use of Management Reserves, funded with General Fund fund balance and General Purpose Revenue. Staff will return to the Board as necessary to make budget adjustments through the quarterly status letter.

BUSINESS IMPACT STATEMENT

N/A



COUNTY OF SAN DIEGO

AGENDA ITEM

BOARD OF SUPERVISORS

GREG COX
First District

DIANNE JACOB
Second District

KRISTIN GASPAR
Third District

RON ROBERTS
Fourth District

BILL HORN
Fifth District

DATE: November 6, 2017

01

TO: Board of Supervisors

SUBJECT

**REVIEW AND CONTINUE LOCAL HEALTH EMERGENCY: HEPATITIS A
OUTBREAK (DISTRICTS: ALL)**

OVERVIEW

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RECOMMENDATION(S)

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The estimated cost in responding to the Hepatitis A outbreak is approximately \$5.5 million from April through October 2017. It is anticipated that there will be a monthly expenditure of approximately \$1.9 million. Current costs are being covered by existing department appropriations, including the use of Management Reserves, funded with General Fund fund balance and General Purpose Revenue. Staff will return to the Board as necessary to make budget adjustments through the quarterly status letter.

BUSINESS IMPACT STATEMENT

N/A

SUBJECT: REVIEW AND CONTINUE LOCAL HEALTH EMERGENCY: HEPATITIS A OUTBREAK (DISTRICTS: ALL)

ADVISORY BOARD STATEMENT

N/A

BACKGROUND

Since November of 2016, 536 confirmed or probable cases of Hepatitis A have been reported in San Diego County, primarily in the at-risk homeless and illicit drug using populations. Cases are located throughout the County and are most pronounced in urban areas where persons experiencing homelessness reside. Approximately 69% (369) of those cases have been hospitalized, and there have been 20 confirmed deaths. These are the confirmed reported statistics as of October 26, 2017. The Hepatitis A infection is a liver disease caused by the Hepatitis A virus that is usually transmitted by the fecal-oral route, either through person-to-person contact or consumption of contaminated food or water, and is highly contagious. No common sources of food, beverage or drugs have been identified that have contributed to this outbreak, although the investigation continues.

County staff, in collaboration with its community health, homeless service providers, and behavioral health partners, continues to vaccinate at-risk individuals in response to this outbreak, through field events (e.g., foot teams, mobile vans, and mass vaccination clinics), jails/detention centers, Tuberculosis Clinics, and the County Psychiatric Hospital as well as via post-exposure prophylaxis events. In addition, the County of San Diego continues to distribute hygiene kits to the at-risk population and has placed handwashing stations at various locations. The County of San Diego has also published 14 news stories on www.countynewscenter.com to notify the public of the Hepatitis A outbreak and implemented a media campaign with informational posters appearing in Metro Transit buses, trolleys and stops.

To enhance and expand these efforts, the County of San Diego has implemented an action plan to increase the number of foot team events; established a Hepatitis A Vaccination Clinic at the County's Health Services Complex; and has implemented a mass vaccination effort to vaccinate all inmates at all County Detention Centers, which began on October 2, 2017 and was completed on October 28, 2017. Additionally, the County has developed action plans to further its outreach efforts with faith-based organizations. As many organizations prepare to share holiday meals with homeless and low income families, an educational campaign on how to best protect their members, volunteers, and guests from the Hepatitis A virus will be implemented. In an effort to enhance laboratory capacity to identify Hepatitis A cases, as of October 30, 2017, the County has purchased, validated, and implemented its own in-house capacity to test and identify Hepatitis A cases. The testing is for epidemiological purposes only and provides timely information (3 days vs. 3-6 weeks) to direct investigations and post-exposure prophylaxis efforts.

Since June, the County of San Diego has been communicating with the more than 14,000 permitted food facilities in the region about Hepatitis A – providing disinfection guidelines, cleaning methods, how to prevent the spread of illness, the importance of handwashing and good hygiene, food handler employee health guidelines and the Health Officer's recommendation that all food handlers in region be vaccinated. This information is available in English, Spanish, Vietnamese, Tagalog, and Arabic and is posted on the County's website. The County has regularly disseminated the information via email region wide reaching more than 8,000

SUBJECT: REVIEW AND CONTINUE LOCAL HEALTH EMERGENCY: HEPATITIS A OUTBREAK (DISTRICTS: ALL)

restaurants, food facilities, and industry partners each time. In addition, food inspectors provided guidance information to operators during inspections.

The information continues to be shared by various local stakeholder industry partner associations including the California Restaurant Association (CRA), San Diego Food and Beverage Association (SDFBA), Hotel Motel Association, Industrial Environmental Association, San Diego County Disposal Association, San Diego County Schools, and food banks and pantries, all reaching their member networks and contacts in the thousands with the Hepatitis A vaccination, sanitation and education messages. The CRA continues to distribute information to more than 1,800 members of the CRA statewide and SDFBA continues to notify 10,000 food handlers and members in the San Diego region. Working with stakeholder partners, the County held food handler vaccination events and established a partnership program with local pharmacies for vaccinating food handlers. The County also communicated the importance of disinfecting public restrooms and employee health and hygiene to more than 3,300 permitted hazardous materials facilities, more than 2,700 permitted agricultural operators including farmers markets and growers, and almost 2,400 of permitted pool facilities throughout the region and is providing this guidance during inspections. Additionally, the County enhanced outreach efforts by sending Hepatitis A educational notifications to permit holders in various other regulatory programs including air pollution control, storm water, wastewater, solid waste, housing and body art and massage facilities. The County has expanded its Hepatitis A educational efforts, reaching out throughout the region with guidance to operators of casinos, regional park and recreation facilities, airports, and detention facilities. The County will continue to partner with stakeholders, industry associations, community planning and sponsor groups, chambers of commerce and nonprofit partners to convey the Hepatitis A protection and prevention messages. On October 6, 2017, the County hosted a Governmental Agency Regional Forum where agencies from throughout the region and southern California could share lessons learned and their jurisdictional cleanup and sanitation procedures and continues interjurisdictional information sharing and collaboration.

In addition to the County's region-wide efforts, the County has been responding to Hepatitis A in unincorporated communities. The unincorporated geographic area is 3,570 square miles or 84% of the total area in the San Diego region. The unincorporated communities are more rural, and unlike some cities, have less urban areas with dense populations. County departments have existing efforts for monitoring, cleaning and, when needed, sanitizing that aid in mitigating the potential spread of Hepatitis A. County staff continues to conduct assessments throughout the unincorporated areas to evaluate current sanitary conditions in the field and to offer multi-department services to the homeless, including public health nurses offering vaccination and integrated services offering assistance programs and housing services. Based on the field assessments, determinations are made and actions taken regarding where to place handwashing stations and portable temporary restrooms with 24/7 security. The County continues to evaluate the usage of the installed temporary restrooms and handwashing stations to determine future needs for such facilities. Public restroom access was expanded in identified County parks to allow restrooms to remain open overnight, with security and usage continues to be evaluated. Where needed on public property, the County is conducting cleaning and sanitation efforts in unincorporated community drainage channels, large road culverts and vegetated areas. Private property owners may be unaware of the conditions of their undeveloped land. When a concern is

**SUBJECT: REVIEW AND CONTINUE LOCAL HEALTH EMERGENCY: HEPATITIS A
OUTBREAK (DISTRICTS: ALL)**

identified on private property, the County is notifying land owners so they can take actions to address the situation. The County is also collaborating with community partners and neighboring jurisdictions to ensure a comprehensive response effort. The County continues to reach out with Hepatitis A educational information to unincorporated area permit holders, businesses, stakeholders and community partners.

On September 1, 2017, the Public Health Officer issued a Declaration of Local Health Emergency, pursuant to Health and Safety Code Section 101080. On September 6, 2017 (1), the Board of Supervisors (Board) ratified this Declaration of Local Health Emergency and on September 12, 2017 (25), September 26, 2017 (2), October 10, 2017 (2), and October 24, 2017 (3) the Board found that there was a continuing need for the local health emergency. Additionally, on October 13, 2017, the Governor of California issued an emergency proclamation that allows the state to increase supply of Hepatitis A vaccines and authorize Emergency Medical Technicians and Paramedics to administer the vaccine to at-risk populations in order to control the current outbreak. Health and Safety Code section 101080 requires the Board of Supervisors to review the declaration every 14 days thereafter; today's action requests that the Board review the need for continuing the local health emergency.

LINKAGE TO THE COUNTY OF SAN DIEGO STRATEGIC PLAN

Today's proposed actions support the Healthy Families and Safe Communities initiatives in the County of San Diego's 2017-2022 Strategic Plan, as well as the County's *Live Well San Diego* vision, by ensuring that vulnerable populations are protected from the ongoing Hepatitis A outbreak.

Respectfully submitted,



HELEN N. ROBBINS-MEYER
Chief Administrative Officer

ATTACHMENT(S)

Declaration of Local Health Emergency, September 1, 2017

SUBJECT: REVIEW AND CONTINUE LOCAL HEALTH EMERGENCY: HEPATITIS A
OUTBREAK (DISTRICTS: ALL)

AGENDA ITEM INFORMATION SHEET

REQUIRES FOUR VOTES: Yes No

WRITTEN DISCLOSURE PER COUNTY CHARTER SECTION 1000.1 REQUIRED

 Yes No

PREVIOUS RELEVANT BOARD ACTIONS:

October 24, 2017 (3) Review and Continue Local Health Emergency: Hepatitis A Outbreak;
October 10, 2017 (2) Review and Continue Local Health Emergency: Hepatitis A Outbreak;
September 26, 2017 (2) Review and Continue Local Health Emergency: Hepatitis A Outbreak;
Authority to Contract; September 12, 2017 (25) Continue Need for Local Health Emergency;
September 6, 2017 (1) Ratify Declaration of Local Health Emergency for Hepatitis A;

BOARD POLICIES APPLICABLE:

N/A

BOARD POLICY STATEMENTS:

N/A

MANDATORY COMPLIANCE:

N/A

**ORACLE AWARD NUMBER(S) AND CONTRACT AND/OR REQUISITION
NUMBER(S):**

N/A

ORIGINATING DEPARTMENT: Health and Human Services Agency

OTHER CONCURRENCE(S): N/A

CONTACT PERSON(S):

Wilma Wooten, M.D., M.P.H

Name

(619) 542-4177

Phone

Wilma.Wooten@sdcountry.ca.gov

E-mail

Name

Phone

E-mail

Approval Log For:

Attachment A _Declaration of Local Health Emergency.pdf

BL_PHS_ Continue Local Health Emergency 11_6_17 2.docx

Approver's Name	Approvers Job Title	Approver's Department	Time and Date of Final Approval
Nick Macchione	Agency Director	Agency Executive Office	11/3/2017 9:28:27 AM
Kyle Sand		County Counsel	11/3/2017 9:20:29 AM
Ebony Shelton	Financial Policy & Planning Director	Finance&General Govt Grp	11/3/2017 9:51:59 AM
Dean Arabatzis		Agency Executive Office	11/3/2017 9:36:26 AM
Andrew Pease	Executive Finance Director	Agency Executive Office	11/3/2017 9:43:59 AM



County of San Diego

NICK MACCHIONE, FACHE
DIRECTOR

HEALTH AND HUMAN SERVICES AGENCY
PUBLIC HEALTH SERVICES
TUBERCULOSIS CONTROL BRANCH
3851 ROSECRANS STREET, MAIL STOP P-576
SAN DIEGO, CA 92110-3134
(619) 692-5565 • FAX (619) 692-5650

WILMA J. WOOTEN, M.D., M.P.H.
PUBLIC HEALTH OFFICER

DECLARATION OF LOCAL HEALTH EMERGENCY

Whereas, the Hepatitis A infection is a highly contagious liver disease caused by the Hepatitis A virus that is usually transmitted by the fecal-oral route, either through person-to-person contact or consumption of contaminated food or water; and

Whereas, since November 22, 2016, to present, more than 378 confirmed or probable cases of Hepatitis A have been reported in San Diego County, primarily within the at-risk homeless and illicit drug using population; of these cases, approximately 70% of those cases have been hospitalized and there have been 15 confirmed deaths; and

Whereas, to combat the outbreak, the County of San Diego has initiated vaccination efforts by County staff and in collaboration with its community health, homeless, and behavioral health partners. To date, approximately 19,000 people have been vaccinated in response to this outbreak, of which over 7,100 vaccinations were given to the at-risk population. In addition, the County of San Diego has distributed over 1,400 hygiene kits to the at-risk population and placed handwashing stations on its own properties and partnered with the City of San Diego to place handwashing stations in impacted areas; and


Whereas, despite these aggressive efforts, local cases of Hepatitis A appear to be both increasing and spreading, necessitating that further steps be taken such as sanitizing areas where significant numbers of homeless persons are living by removing contaminants that could spread the virus.

Therefore, pursuant to Health and Safety Code section 101080, the Health Officer for the County of San Diego declares:

- 1) The spread of Hepatitis A in San Diego County is a threat to the public health.
- 2) A local health emergency is declared in San Diego County.

This declaration shall remain in effect for no longer than seven days unless ratified by the County of San Diego Board of Supervisors.

Date: September 1, 2017


WILMA J. WOOTEN, M.D., M.P.H.
Public Health Officer
Director, Public Health Services
County of San Diego