# COUNTY OF SAN DIEGO BOARD OF SUPERVISORS REGULAR MEETING MEETING AGENDA **WEDNESDAY, JUNE 28, 2017, 9:00 AM** BOARD OF SUPERVISORS NORTH CHAMBER 1600 PACIFIC HIGHWAY, SAN DIEGO, CALIFORNIA

# A. Roll Call

- B. Closed Session Report
- C. Public Communication: Opportunity for members of the public to speak to the Board on any subject matter within the Board's jurisdiction but not an item on today's agenda.
- D. Formation of Consent Calendar
- E. Discussion Items

NOTICE: THE BOARD OF SUPERVISORS MAY TAKE ANY ACTION WITH RESPECT TO THE ITEMSINCLUDED ON THIS AGENDA. RECOMMENDATIONS MADE BY COUNTY STAFF DO NOT LIMIT ACTIONS THAT THE BOARD OF SUPERVISORS MAY TAKE. MEMBERS OF THE PUBLIC SHOULD NOT RELY UPON THE RECOMMENDATIONS IN THE BOARD LETTER AS DETERMINATIVE OF THE ACTION THE BOARD OF SUPERVISORS MAY TAKE ON A PARTICULAR MATTER.

Supporting documentation and attachments for items listed on this agenda can be viewed online at http://www.sdcounty.ca.gov/cob/bosa/ or in the Office of the Clerk of the Board of Supervisors at the County Administration Center, 1600 Pacific Highway, Room 402, San Diego, CA 92101.

# **Board of Supervisors' Agenda Items**

Agenda #Subject1.TRAFFIC ADVISORY COMMITTEE (6/28/17 - ADOPT<br/>RECOMMENDATIONS; 7/19/17 - SECOND READING OF<br/>ORDINANCE)

2. NOTICED PUBLIC HEARING: PUBLIC HEARING TO CONFIRM FISCAL YEAR 2017-18 LEVIES FOR PERMANENT ROAD DIVISION ZONES, COUNTY SERVICE AREAS AND ZONES, AND STORMWATER MAINTENANCE ZONES [FUNDING SOURCES: ASSESSMENT AND SPECIAL TAX LEVIES FROM PERMANENT ROAD DIVISION ZONES, COUNTY SERVICE AREAS AND ZONES, AND STORMWATER MAINTENANCE ZONES]

RELATES TO FLOOD CONTROL DISTRICT AGENDA NO. 1

3. HEARING TO CONFIRM FISCAL YEAR 2017-18 ASSESSMENTS IN THE SAN DIEGO COUNTY STREET LIGHTING DISTRICT AND LANDSCAPE MAINTENANCE DISTRICT ZONES NO. 1 - RANCHO SAN DIEGO AND NO. 2 - JESS MARTIN PARK [FUNDING SOURCE: ASSESSMENTS FROM THE SAN DIEGO COUNTY STREET LIGHTING DISTRICT AND LANDSCAPE MAINTENANCE DISTRICT ZONES]

# 1. SUBJECT: TRAFFIC ADVISORY COMMITTEE (6/28/17 - ADOPT RECOMMENDATIONS; 7/19/17 - SECOND READING OF ORDINANCE) (DISTRICTS: 2, 3, & 5)

#### **OVERVIEW**

The Traffic Advisory Committee meets every six weeks to review proposed additions, deletions, or changes to regulatory traffic control devices on County-maintained roads. The Committee recommends the Board of Supervisors act on five items from the April 28, 2017 meeting agenda.

Item 2-A would establish a time limit parking prohibition on Alpine Boulevard east of West Victoria Drive to regulate the amount of time parked vehicles are allowed to park on Alpine Boulevard in this area and help keep Alpine's village center vibrant.

Items 2-B and 2-C would recertify speed limits for radar enforcement on two segments of Hillsdale Road in Rancho San Diego. These items will establish a tool for speed enforcement that increases road safety and retains mobility. Properly posted speed limits provide feedback to safe and reasonable drivers to improve traffic safety and reduce the number and severity of collisions and allow for fair enforcement.

Item 3-A would add an all-way stop at the intersection of Camino San Bernardo and Deer Ridge Road in 4S Ranch. This item will provide a safety enhancement measure for pedestrians, bicyclists, and all other road users by providing a greater level of right-of-way assignment at the intersection. Properly posted all-way stop controls at intersections reduce the number and severity of collisions by assuring that reasonable drivers enter the intersection at a low speed and have more time to take heed of the traffic situation.

Item 5-A would add an all-way stop at the intersection of Oleander Avenue at Mimosa Avenue in Vista. This item will provide a safety enhancement measure for pedestrians, bicyclists, and all other road users by providing a greater level of right-of-way assignment at the intersection. Properly posted all-way stop controls at intersections reduce the number and severity of collisions by assuring that reasonable drivers enter the intersection at a low speed and have more time to take heed of the traffic situation.

The Board of Supervisors (Board) action on Item 2-A will revise the San Diego County Code of Regulatory Ordinances (County Code) and requires two steps. On June 28, 2017, the Board will consider the TAC items. If the Board takes action on June 28, 2017, then on July 19, 2017, a second reading of an Ordinance adding Section 72.142.1 to the County Code would be necessary to implement the Board's direction for Item 2-A.

# RECOMMENDATION(S) TRAFFIC ADVISORY COMMITTEE

District 2

2-A. Alpine Boulevard, north side, from 190 feet east of West Victoria Drive westerly 50 feet (58th Edition Thomas Guide Page 1234 2-A) Alpine - Establish a one-hour time limit parking prohibition from 10:00 AM to 6:00 PM except Sundays and Holidays.

2-B. Hillsdale Road from Jamacha Road (SR-54) easterly to Vista Grande Road (58th Edition Thomas Guide Page 1272 B-3) El Cajon - Recertify the existing 40 MPH speed limit for continued radar speed enforcement.

2-C. Hillsdale Road from Vista Grande Road easterly to Willow Glen Drive (58th Edition Thomas Guide Page 1272 D-3) El Cajon - Recertify the existing 45 MPH speed limit for continued radar speed enforcement.

District 3

3-A. Camino San Bernardo/Deer Ridge Road (58th Edition Thomas Guide Page 1169 E-4) 4S Ranch - Establish an all-way stop intersection.

District 5

5-A. Oleander Avenue/Mimosa Avenue (58th Edition Thomas Guide Page 1108 B-5) Vista - Establish an all-way stop intersection.

# CHIEF ADMINISTRATIVE OFFICER

- 1. Find that the proposed project is exempt from the California Environmental Quality Act (CEQA) as specified under Section 15301 of the CEQA Guidelines because the proposed action involves minor alterations of existing public facilities relating to regulatory traffic control issues on County-maintained roads, resulting in negligible or no expansion of use beyond that existing at the time of the Board action.
- 2. Adopt the Traffic Advisory Committee's recommendation.

3. Adopt the following Resolutions:

RESOLUTION AMENDING TRAFFIC RESOLUTION NO. 299 RELATING TO THE ESTABLISHMENT OF ALL-WAY STOP INTERSECTIONS IN SAN DIEGO COUNTY (Items 3-A and 5-A).

RESOLUTION AMENDING TRAFFIC RESOLUTION NO. 304 RELATING TO THE ESTABLISHMENT OF STOP INTERSECTIONS IN COUNTY OF SAN DIEGO (Item 5-A).

4. Approve the introduction, read title, and waive further reading of the following Ordinance:

AN ORDINANCE ADDING SECTION 72.142.1. TO THE SAN DIEGO COUNTY CODE RELATING TO TRAFFIC REGULATIONS IN THE COUNTY OF SAN DIEGO (Item 2-A).

If, on June 28, 2017, the Board takes action as recommended, then, on July 19, 2017:

Consider and adopt:

AN ORDINANCE ADDING SECTION 72.142.1. TO THE SAN DIEGO COUNTY CODE RELATING TO TRAFFIC REGULATIONS IN THE COUNTY OF SAN DIEGO (Item 2-A).

# FISCAL IMPACT

There is no fiscal impact associated with these recommendations. If approved, there will be no change in net General Fund cost and no additional staff years.

# **BUSINESS IMPACT STATEMENT**

N/A

# 2. SUBJECT: NOTICED PUBLIC HEARING: PUBLIC HEARING TO CONFIRM FISCAL YEAR 2017-18 LEVIES FOR PERMANENT ROAD DIVISION ZONES, COUNTY SERVICE AREAS AND ZONES, AND STORMWATER MAINTENANCE ZONES (DISTRICTS: 2, 3, & 5)

# **OVERVIEW**

An annual public hearing is required to confirm and adopt levies for Permanent Road Division Zones, County Service Areas and Zones, and Flood Control District Stormwater Maintenance Zones. These levies ensure funding for the operation of assessment districts to provide various services for the public throughout the County.

Through today's actions, levies will be adopted for 20 County Service Areas and Zones, and three Flood Control District Stormwater Maintenance Zones that will levy within their voter-approved range for Fiscal Year 2017-18. In addition, there are rate increases proposed in one Permanent Road Division Zone as a result of a ballot approval and in five County Service Areas, based on approved cost of living escalators.

All levies have been previously approved by property owner ballots or registered district voter elections in accordance with Articles XIII A-D of the California Constitution. All proposed levies are within approved maximum rates. The following is the summary of the proposed levies for Fiscal Year 2017-18:

# Permanent Road Division Zones - Department of Public Works

A Permanent Road Division is a district which provides property owners a mechanism to pay for private road maintenance in a geographically defined area. There is one Countywide Permanent Road Division (PRD) that currently has 68 within unincorporated County which provide zones the maintenance of approximately 94 centerline miles of roads. PRD Zones are formed at the request of property owners and are located in various communities throughout unincorporated San Diego County. Forty-eight of the 68 zones levy assessments. The other 20 receive ad valorem tax. This is a request to authorize levies for 46 zones, because levies for two of the 48 zones were brought to the Board as Of the 46 zones requested to authorize levies, the proposed separate requests. annual assessment will remain at the current rate for 45 PRD Zones, and property owners within one PRD Zone have approved a rate increase as follows:

1. PRD Zone 10 - Davis Drive provides private road maintenance services within Fallbrook. The proposed annual rate will increase from \$50 to \$150 per benefit unit based on results of a property owner ballot.

# **County Service Areas**

County Service Areas (CSA) and zones provide funding for services related to maintenance. fire protection, park and landscape flood control/stormwater management facilities. paramedic/emergency medical services, and regional emergency communication services.

#### **Department of Parks and Recreation**

There are three CSAs administered by the Department of Parks and Recreation that provide park operations, maintenance, and improvements within unincorporated communities. There is no approved Consumer Price Index inflator; therefore, the proposed annual assessment will remain at the current rate for two of the three:

- 1. CSA 26 Rancho San Diego
- 2. CSA 128 San Miguel

The proposed annual assessment will increase based on the Consumer Price Index for:

3. CSA 83 - San Dieguito Local Parks District Zone A (4S Ranch): The proposed maximum annual assessment rate will increase from \$119.71 to \$122.06 per benefit unit in accordance with an increase in the Consumer Price Index of 1.97%, as approved by the voters.

#### **Department of Public Works**

There are two zones within CSA 26 administered by the Department of Public Works for landscaping and open space management in designated areas of the Rancho San Diego community. The proposed annual assessment will remain at the current rate for both:

- 1. CSA 26A Cottonwood Village
- 2. CSA 26B Monte Vista

# Sheriff's Department and San Diego County Fire Authority

County Service Area No. 135 (CSA 135) - CSA 135 provides a district-wide regional communications system and fire protection and emergency services within a specific service area.

#### Sheriff's Department

There are three zones within CSA 135 administered by the Sheriff's Department for the 800 MHz Regional Communications for public safety communications services in designated areas. The proposed annual special tax will remain at the current rate for all three:

- 1. CSA 135 Zone B Del Mar
- 2. CSA 135 Zone F Poway
- 3. CSA 135 Zone H Solana Beach

# San Diego County Fire Authority

There are nine zones within CSA 135 administered by the San Diego County Fire Authority that provide structural fire protection and emergency services within designated areas within the community boundaries. The proposed annual special tax will increase based on the Consumer Price Index for:

- 1. CSA 135 Palomar Mountain: The proposed maximum annual special tax will increase from \$150.73 to \$153.70 per benefit unit in accordance with the increase in the Consumer Price Index of 1.97%, as approved by the voters.
- 2. CSA 135 San Pasqual: The proposed maximum annual special tax will increase from \$27.71 to \$28.25 per benefit unit, in accordance with the increase in the Consumer Price Index of 1.97%, as approved by the voters.

The proposed annual special tax will remain at the current rate for:

3. CSA 135 - Mount Laguna

The following zones were previously managed by the San Diego Rural Fire Protection District and are now administered by the County of San Diego. The proposed annual special tax will remain at the current rate for:

- 4. CSA 135 Descanso
- 5. CSA 135 Dulzura
- 6. CSA 135 Jacumba
- 7. CSA 135 Potrero
- 8. CSA 135 Rural West
- 9. CSA 135 Tecate

# Health and Human Services Agency

There are two CSAs that provide emergency and medical paramedic services. The proposed annual special tax will increase based on an increase in the Consumer Price Index for:

- 1. CSA 17 San Dieguito Emergency Medical Services: The proposed maximum special tax will increase from \$29.05 to \$29.62 per benefit unit in accordance with the increase in the Consumer Price Index of 1.97%.
- 2. CSA 69 Heartland Paramedic Services: The proposed maximum annual special tax will increase from \$52.73 to \$53.77 per benefit unit in accordance with the increase in the Consumer Price Index of 1.97%.

# San Diego County Flood Control District

The San Diego County Flood Control District manages one CSA and three Stormwater Maintenance Zones that provide funding for operating and maintaining

flood control detention basins and stormwater best management practices improvements. The proposed annual assessment will remain at the current rate for the one CSA:

1. CSA 136 - Sundance Detention

The Stormwater Maintenance Zones were established and are managed pursuant to District ordinances. The proposed annual assessments will also remain at the current rate for the three Stormwater Maintenance Zones:

- 1. Stormwater Maintenance Zone No. 3-4978-1 Blackwolf
- 2. Stormwater Maintenance Zone No. 4-4249-3 Lake Rancho Viejo
- 3. Stormwater Maintenance Zone No. 3-5142-1 Ponderosa

Today's request is to adopt Resolutions confirming levies for Permanent Road Division Zones, County Service Areas and Zones, and Stormwater Maintenance Zones. Upon approval, the annual assessments will be placed on the tax roll so that the property owners can continue to pay the benefit assessment or special tax through their property tax bills. These actions are discretionary after consideration of public testimony.

# **RECOMMENDATION(S)**

# CHIEF ADMINISTRATIVE OFFICER

Acting as the Board of Supervisors:

- 1. Find that the proposed activity is exempt from the California Environmental Quality Act (CEQA) as specified under Section 15301 of the State CEQA Guidelines because the activity in question addresses funding mechanisms for maintenance of existing facilities and services.
- 2. Adopt Resolution entitled: RESOLUTION OF THE BOARD OF а SUPERVISORS ACTING AS THE GOVERNING BODY OF SAN DIEGO COUNTYWIDE PERMANENT ROAD DIVISION NO. 1000 ZONES ADOPTING ASSESSMENTS AND CONFIRMING REPORTS RE: LEVIES TO BE COLLECTED ON THE TAX ROLL FOR FISCAL YEAR 2017-18.
- Resolution entitled: RESOLUTION OF THE BOARD OF 3. Adopt а THE GOVERNING BODY OF COUNTY SUPERVISORS ACTING AS SERVICE AREAS CSA 26A - COTTONWOOD VILLAGE, CSA 26B -MONTE VISTA, AND CSA 136 -SUNDANCE DETENTION BASIN ADOPTING ASSESSMENTS AND CONFIRMING REPORTS RE: LEVIES TO BE COLLECTED ON THE TAX ROLL FOR FISCAL YEAR 2017-18.

- 4. Adopt а Resolution entitled: RESOLUTION OF THE BOARD OF SUPERVISORS ACTING AS THE GOVERNING BODY OF COUNTY SERVICE AREA NO. 26 - RANCHO SAN DIEGO LOCAL PARK DISTRICT, COUNTY SERVICE AREA NO. 128 - SAN MIGUEL LOCAL PARK DISTRICT, AND COUNTY SERVICE AREA NO. 83, ZONE A -SAN DIEGUITO LOCAL PARK DISTRICT ADOPTING CHARGES AND CONFIRMING REPORTS RE: LEVIES TO BE COLLECTED ON THE TAX ROLL FOR FISCAL YEAR 2017-18.
- 5. Adopt a Resolution entitled: RESOLUTION OF THE BOARD OF SUPERVISORS ACTING AS THE GOVERNING BODY OF COUNTY SERVICE AREA NO. 135, ZONES B - DEL MAR, H - SOLANA BEACH, AND F - POWAY ADOPTING LEVIES AND CONFIRMING REPORTS RE: SPECIAL TAXES TO BE COLLECTED ON THE TAX ROLL FOR FISCAL YEAR 2017-2018RESOLUTION.
- entitled: RESOLUTION OF THE BOARD OF 6. Adopt а Resolution SUPERVISORS ACTING AS THE GOVERNING BODY OF COUNTY SERVICE AREA NO. 135-SAN DIEGO COUNTY FIRE AUTHORITY ADOPTING LEVIES AND CONFIRMING REPORTS RE: SPECIAL TAXES TO BE COLLECTED ON THE TAX ROLL FOR FISCAL YEAR 2017-18.
- Resolution entitled: RESOLUTION OF THE BOARD OF 7. Adopt а SUPERVISORS ACTING AS THE GOVERNING BODY OF COUNTY SERVICE AREAS NO. 17 -SAN DIEGUITO EMERGENCY MEDICAL SERVICES DISTRICT AND NO. 69 - HEARTLAND PARAMEDIC SERVICES DISTRICT ADOPTING LEVIES AND CONFIRMING REPORTS RE: SPECIAL TAXES TO BE COLLECTED ON THE TAX ROLL FOR FISCAL YEAR 2017-18.

Acting as the Board of Directors, San Diego County Flood Control District:

1. Find that the proposed activity is exempt from the California Environmental Quality Act (CEQA) as specified under Section 15301 of the State CEQA Guidelines because the activity in question addresses funding mechanisms for maintenance of existing facilities and services.

2. Adopt Resolution entitled: RESOLUTION OF THE BOARD OF а DIRECTORS OF THE SAN DIEGO COUNTY FLOOD CONTROL DISTRICT ACTING AS THE GOVERNING BODY OF STORMWATER MAINTENANCE ZONES 3-4978-1 BLACKWOLF, 4-4249-3 LAKE **RANCHO** VIEJO, AND 3-5142-1 PONDEROSA, **ADOPTING** ASSESSMENTS AND CONFIRMING REPORTS RE: LEVIES TO BE COLLECTED ON THE TAX ROLL FOR FISCAL YEAR 2017-18.

#### FISCAL IMPACT

Funds for this action are included in the Fiscal Year 2017-18 CAO Recommended Operational Plan in the Departments of Public Works; Parks and Recreation; County Fire Authority; Health and Human Services Agency; and Flood Control District. The funding sources are assessment and special tax levies from Permanent Road Division Zones, County Service Areas and Zones, and Stormwater Maintenance Zones. There will be no change in net General Fund cost and no additional staff years.

# BUSINESS IMPACT STATEMENT

N/A

RELATES TO FLOOD CONTROL DISTRICT AGENDA NO. 1

# 3. SUBJECT: HEARING TO CONFIRM FISCAL YEAR 2017-18 ASSESSMENTS IN THE SAN DIEGO COUNTY STREET LIGHTING DISTRICT AND LANDSCAPE MAINTENANCE DISTRICT ZONES NO. 1 - RANCHO SAN DIEGO AND NO. 2 - JESS MARTIN PARK (DISTRICTS: ALL)

# **OVERVIEW**

A public hearing is required annually to approve each district's Engineer's Report and confirm benefit levies for the coming fiscal year. This item ensures continued funding for the operation of the County of San Diego Street Lighting District and Parks and Recreation services in Rancho San Diego and Jess Martin Park in Julian.

#### San Diego County Street Lighting District

The San Diego County Street Lighting District operates and maintains 10,357 public street lights in unincorporated San Diego County and is dedicated to providing quality streetlight service at a low cost to property owners. Funding for

the district is used to install, operate, and maintain the streetlights and comes from a portion of the ad valorem property tax and assessments charged to benefiting properties. Funding for the district is sufficient to operate and maintain the street lights for the next fiscal year without a rate increase. The proposed annual assessment rate will remain at the current assessment rate of \$13.50 per benefit unit and is within the voter-approved maximum rates for all land use categories.

# Landscape Maintenance District Zone No. 1 - Rancho San Diego

Landscape Maintenance District Zone No. 1 - Rancho San Diego was established to supplement revenue assessed by County Service Area No. 26 - Rancho San Diego for park operation, maintenance, and improvements within the Rancho San Diego boundary. The proposed maximum annual assessment rate will increase from \$32.38 to \$33.01 per benefit unit in accordance with a Consumer Price Index increase of 1.97%.

# Landscape Maintenance District Zone No. 2 - Jess Martin Park

Landscape Maintenance District Zone No. 2 - Jess Martin Park was established to fund ongoing maintenance of amenities and construction of minor capital improvements at Jess Martin Park in the community of Julian. There is no approved Consumer Price Index inflator therefore; the assessment rate will remain at the current assessment rate of \$47.82 per single family home per year.

This action requires two steps. To become effective, the proposed assessments must be confirmed by the Board at an annual public hearing. On June 28, 2017, the actions requested are to approve the Engineer's Reports for the San Diego County Street Lighting District and Landscape Maintenance District Zones No. 1 - Rancho San Diego and No. 2 - Jess Martin Park, and to set a public hearing date of July 19, 2017. If the Board takes these actions on June 28, 2017, then at the hearing on July 19, 2017, after hearing public testimony, the Board will be asked to consider adopting resolutions confirming the assessments. Upon approval, the assessments will be placed on the tax roll, so that the property owners can continue to pay the benefit assessment through their property tax bills. These actions are discretionary after consideration of public testimony.

# **RECOMMENDATION(S)**

# CHIEF ADMINISTRATIVE OFFICER

On June 28, 2017:

1. Find that the proposed project is exempt from the California Environmental Quality Act (CEQA) as specified under Section 15301 of the State CEQA Guidelines because the activity in question addresses funding mechanisms for maintenance of existing streetlight and landscape facilities and services.

- Accept and approve the Engineers' Reports for the San Diego County Street Lighting District and Landscape Maintenance District Zones No. 1 - Rancho San Diego and No. 2 - Jess Martin Park.
- 3. Adopt a Resolution entitled: RESOLUTION OF INTENTION TO ORDER IMPROVEMENTS FOR THE SAN DIEGO COUNTY STREET LIGHTING DISTRICT, and set a hearing for July 19, 2017.
- 4. Adopt a Resolution entitled: RESOLUTION OF INTENTION TO ORDER OPERATION, MAINTENANCE AND IMPROVEMENTS FOR THE LANDSCAPE MAINTENANCE DISTRICT ZONE NO. 1, and set a hearing for July 19, 2017.
- 5. Adopt a Resolution entitled: RESOLUTION OF INTENTION TO ORDER OPERATION, MAINTENANCE AND IMPROVEMENTS FOR THE LANDSCAPE MAINTENANCE DISTRICT ZONE NO. 2, and set a hearing for July 19, 2017.

If, on June 28, 2017 the Board takes the actions recommended in Items 1-5, then on July 19, 2017 a public hearing will be conducted and the following recommendations will be considered:

- 1. Adopt a resolution entitled RESOLUTION CONFIRMING DIAGRAM AND ASSESSMENTS IN THE SAN DIEGO COUNTY STREET LIGHTING DISTRICT.
- 2. Adopt a resolution entitled RESOLUTION CONFIRMING DIAGRAM AND ASSESSMENTS IN THE LANDSCAPE MAINTENANCE DISTRICT ZONE NO. 1.
- 3. Adopt a resolution entitled RESOLUTION CONFIRMING DIAGRAM AND ASSESSMENTS IN THE LANDSCAPE MAINTENANCE DISTRICT ZONE NO. 2.

# FISCAL IMPACT

The proposed assessment levies are included in the Fiscal Year 2017-18 CAO Recommended Operational Plan in the Departments of Public Works and Parks and Recreation. There is no proposed increase in assessment for the San Diego County Street Lighting District and the Landscape Maintenance District Zone No. 2 - Jess Martin Park for Fiscal Year 2017-18. The proposed increase in revenue for Landscape Maintenance District Zone No. 1 - Rancho San Diego will be \$2,971

(1.97%) in Fiscal Year 2017-18. The funding source is assessments from the San Diego County Street Lighting District and Landscape Maintenance District Zones. There will be no change in net General Fund cost and no additional staff years.

# **BUSINESS IMPACT STATEMENT** N/A